

# Annual Comprehensive Financial Report



For the Year Ended December 31, 2023 | City of East Moline, Illinois

**CITY OF EAST MOLINE, ILLINOIS**

**ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**FOR THE FISCAL YEAR ENDED DECEMBER 31, 2023**

**Prepared by:**  
**Finance Department**

**CITY OF EAST MOLINE, ILLINOIS**

**TABLE OF CONTENTS**

---

---

**PAGE**

**INTRODUCTORY SECTION**

Principal Officials	<a href="#">1</a>
Organizational Chart	<a href="#">2</a>
Letter of Transmittal	<a href="#">3</a>
Certificate of Achievement for Excellence in Financial Reporting	<a href="#">7</a>

**FINANCIAL SECTION**

<b>INDEPENDENT AUDITOR'S REPORT</b>	<a href="#">10</a>
-------------------------------------	--------------------

<b>INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENTAL AUDITING STANDARDS</i></b>	<a href="#">13</a>
--	--------------------

<b>MANAGEMENT'S DISCUSSION AND ANALYSIS</b>	<a href="#">15</a>
---	--------------------

**BASIC FINANCIAL STATEMENTS**

Government-Wide Financial Statements	
Statement of Net Position	<a href="#">32</a>
Statement of Activities	<a href="#">34</a>
Fund Financial Statements	
Balance Sheet - Governmental Funds	<a href="#">36</a>
Reconciliation of Total Governmental Fund Balance to the Statement of Net Position - Governmental Activities	<a href="#">38</a>
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	<a href="#">40</a>
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities - Governmental Activities	<a href="#">42</a>
Statement of Net Position - Proprietary Funds	<a href="#">44</a>
Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds	<a href="#">46</a>
Statement of Cash Flows - Proprietary Funds	<a href="#">48</a>
Statement of Fiduciary Net Position - Pension Trust Funds	<a href="#">50</a>
Statement of Changes in Fiduciary Net Position - Pension Trust Funds	<a href="#">51</a>
Notes to Financial Statements	<a href="#">52</a>

**REQUIRED SUPPLEMENTARY INFORMATION**

Schedule of Employer Contributions	
Illinois Municipal Retirement Fund	<a href="#">101</a>
Police Pension Fund	<a href="#">102</a>
Firefighters' Pension Fund	<a href="#">103</a>

TABLE OF CONTENTS

PAGE

**FINANCIAL SECTION - Continued**

**REQUIRED SUPPLEMENTARY INFORMATION - Continued**

Schedule of Changes in the Employer's Net Pension Liability/(Asset)	
Illinois Municipal Retirement Fund	<a href="#">104</a>
Police Pension Fund	<a href="#">106</a>
Firefighters' Pension Fund	<a href="#">108</a>
Schedule of Investment Returns	
Police Pension Fund	<a href="#">110</a>
Firefighters' Pension Fund	<a href="#">111</a>
Schedule of Changes in the Employer's Total OPEB Liability	
Retiree Benefit Plan	<a href="#">112</a>
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	
General Fund	<a href="#">114</a>
Library - Special Revenue Fund	<a href="#">115</a>

**OTHER SUPPLEMENTARY INFORMATION**

Schedule of Expenditures - Budget and Actual - General Fund	<a href="#">121</a>
Combining Balance Sheet - Nonmajor Governmental Funds	<a href="#">126</a>
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	
Nonmajor Governmental Funds	<a href="#">128</a>
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	
Garbage - Special Revenue Fund	<a href="#">130</a>
Motor Fuel Tax - Special Revenue Fund	<a href="#">131</a>
Municipal Swimming Pool - Special Revenue Fund	<a href="#">132</a>
Economic Development - Special Revenue Fund	<a href="#">133</a>
Non-Home Rule Sales Tax - Special Revenue Fund	<a href="#">134</a>
Downtown Special Service Area - Special Revenue Fund	<a href="#">135</a>
Hotel Motel Tax - Special Revenue Fund	<a href="#">136</a>
Downtown TIF - Special Revenue Fund	<a href="#">137</a>
Kennedy Drive TIF - Special Revenue Fund	<a href="#">138</a>
Lucky Strike TIF - Special Revenue Fund	<a href="#">139</a>
EM Glass TIF - Special Revenue Fund	<a href="#">140</a>
Port of Call - Special Revenue Fund	<a href="#">141</a>
Debt Service Fund	<a href="#">142</a>
Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual	
Water Plant - Enterprise Fund	<a href="#">143</a>
Sewer Plant - Enterprise Fund	<a href="#">144</a>
Drainage - Enterprise Fund	<a href="#">145</a>

TABLE OF CONTENTS

---

---

PAGE

**FINANCIAL SECTION - Continued**

**OTHER SUPPLEMENTARY INFORMATION - Continued**

Combining Statement of Net Position - Nonmajor Enterprise Funds	<a href="#">146</a>
Combining Statement of Revenues, Expenses and Changes in Net Position Nonmajor Enterprise Funds	<a href="#">147</a>
Combining Statement of Cash Flows - Nonmajor Enterprise Funds	<a href="#">148</a>
Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual Economic Development Loan - Nonmajor Enterprise Fund	<a href="#">149</a>
Housing Rehabilitation - Nonmajor Enterprise Fund	<a href="#">150</a>
Combining Statement of Net Position - Internal Service Funds	<a href="#">151</a>
Combining Statement of Revenues, Expenses and Changes in Net Position Internal Service Funds	<a href="#">152</a>
Combining Statement of Cash Flows - Internal Service Funds	<a href="#">153</a>
Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual Employee Insurance - Internal Service Fund	<a href="#">154</a>
Insurance Reserve - Internal Service Fund	<a href="#">155</a>
Motor Pool - Internal Service Fund	<a href="#">156</a>
Combining Statement of Fiduciary Net Position - Pension Trust Funds	<a href="#">157</a>
Combining Statement of Changes in Fiduciary Net Position - Pension Trust Funds	<a href="#">158</a>
Consolidated Year-End Financial Report	<a href="#">159</a>

**SUPPLEMENTAL SCHEDULES**

Long-Term Debt Requirements	
IEPA #L17-3065 Loan Payable of 2011	<a href="#">161</a>
IEPA #L17-2830 Loan Payable of 2011	<a href="#">162</a>
IEPA #L17-0329 Loan Payable of 2013	<a href="#">163</a>
General Obligation Bonds of 2014B	<a href="#">164</a>
General Obligation ARS (TIF and State Revenue Sharing) Bonds of 2020	<a href="#">165</a>
General Obligation ARS Bonds of 2021	<a href="#">166</a>
General Obligation Debt Certificates of 2021	<a href="#">167</a>

TABLE OF CONTENTS

---

PAGE

**STATISTICAL SECTION (Unaudited)**

Net Position by Component - Last Ten Fiscal Years	<a href="#">170</a>
Changes in Net Position - Last Ten Fiscal Years	<a href="#">172</a>
Fund Balances of Governmental Funds - Last Ten Fiscal Years	<a href="#">174</a>
Changes in Fund Balances of Governmental Funds - Last Ten Fiscal Years	<a href="#">176</a>
Pension Funds - Change in Net Position - Last Ten Fiscal Years	<a href="#">178</a>
Program Revenues by Function/Program - Last Ten Fiscal Years	<a href="#">180</a>
Taxes by Source, Governmental Funds - Last Ten Fiscal Years	<a href="#">182</a>
Assessed Value and Actual Value of Taxable Property - Last Ten Fiscal Years	<a href="#">184</a>
Direct and Overlapping Property Tax Rates - Last Ten Fiscal Years	<a href="#">186</a>
Principal Property Tax Payers - Current Fiscal Year and Nine Fiscal Years Ago	<a href="#">188</a>
Property Tax Levies and Collections - Last Ten Fiscal Years	<a href="#">189</a>
Water Sold by Type of Customer - Last Ten Fiscal Years (in thousands of gallons)	<a href="#">190</a>
Sewer Sold by Type of Customer - Last Ten Fiscal Years (in thousands of gallons)	<a href="#">192</a>
Water and Sewer Rates - Last Ten Fiscal Years	<a href="#">194</a>
Sales Tax Collected by Category - Last Ten Fiscal Years	<a href="#">196</a>
Direct and Overlapping Sales Tax Rate - Last Ten Fiscal Years	<a href="#">198</a>
Ratios of Outstanding Debt by Type - Last Ten Fiscal Years	<a href="#">200</a>
Ratios of General Bonded Debt Outstanding - Last Ten Fiscal Years	<a href="#">202</a>
Schedule of Direct and Overlapping Governmental Activities Debt	<a href="#">203</a>
Schedule of Legal Debt Margin - Last Ten Fiscal Years	<a href="#">204</a>
Pledged Revenue Coverage - Last Ten Fiscal Years	<a href="#">206</a>
Revenue Bonds, General Obligation, and General Obligation Alternate Revenue Bonded Debt	<a href="#">208</a>
Demographic and Economic Statistics - Last Ten Fiscal Years	<a href="#">210</a>
Principal Employers - Current Fiscal Year and Nine Fiscal Years Ago	<a href="#">211</a>
Full-Time Equivalent City Government Employees by Function/Program - Last Ten Fiscal Years	<a href="#">212</a>
Operating Indicators by Function/Program - Last Ten Fiscal Years	<a href="#">214</a>
Capital Asset Statistics by Function/Program - Last Ten Fiscal Years	<a href="#">216</a>
United Township High School Operating Statistics - Last Ten Fiscal Years	<a href="#">218</a>
East Moline Elementary School Operating Statistics - Last Ten Fiscal Years	<a href="#">219</a>
Silvis Elementary School Operating Statistics - Last Ten Fiscal Years	<a href="#">220</a>
Building Permits and Construction Values - Last Ten Fiscal Years	<a href="#">222</a>

## **INTRODUCTORY SECTION**

This section includes miscellaneous data regarding the City including:

- List of Principal Officials
- Organizational Chart
- Letter of Transmittal
- GFOA Certificate of Achievement for Excellence in Financial Reporting



**CITY OF EAST MOLINE**

Mayor

Reggie Freeman

City Council

Olivia Dorothy – 1<sup>st</sup> Ward

Adam Guthrie – 4<sup>th</sup> Ward

Jeff Deppe – 2<sup>nd</sup> Ward

Rhea Oakes – 5<sup>th</sup> Ward

Nancy Mulcahey – 3<sup>rd</sup> Ward

Lynn Segura – 6<sup>th</sup> Ward

J.R.Rico – 7<sup>th</sup> Ward

Wanda Roberts-Bontz, City Clerk

Mark Rothert, City Administrator

**Department Heads**

Jeffery Ramsey.....Chief of Police

Tim Kammler.....Director of Engineering

Robert DeFrance.....Fire Chief

Kimberly Rodriguez .....Finance Director

John Showalter.....Human Resources

Sean Meyer.....Inspections

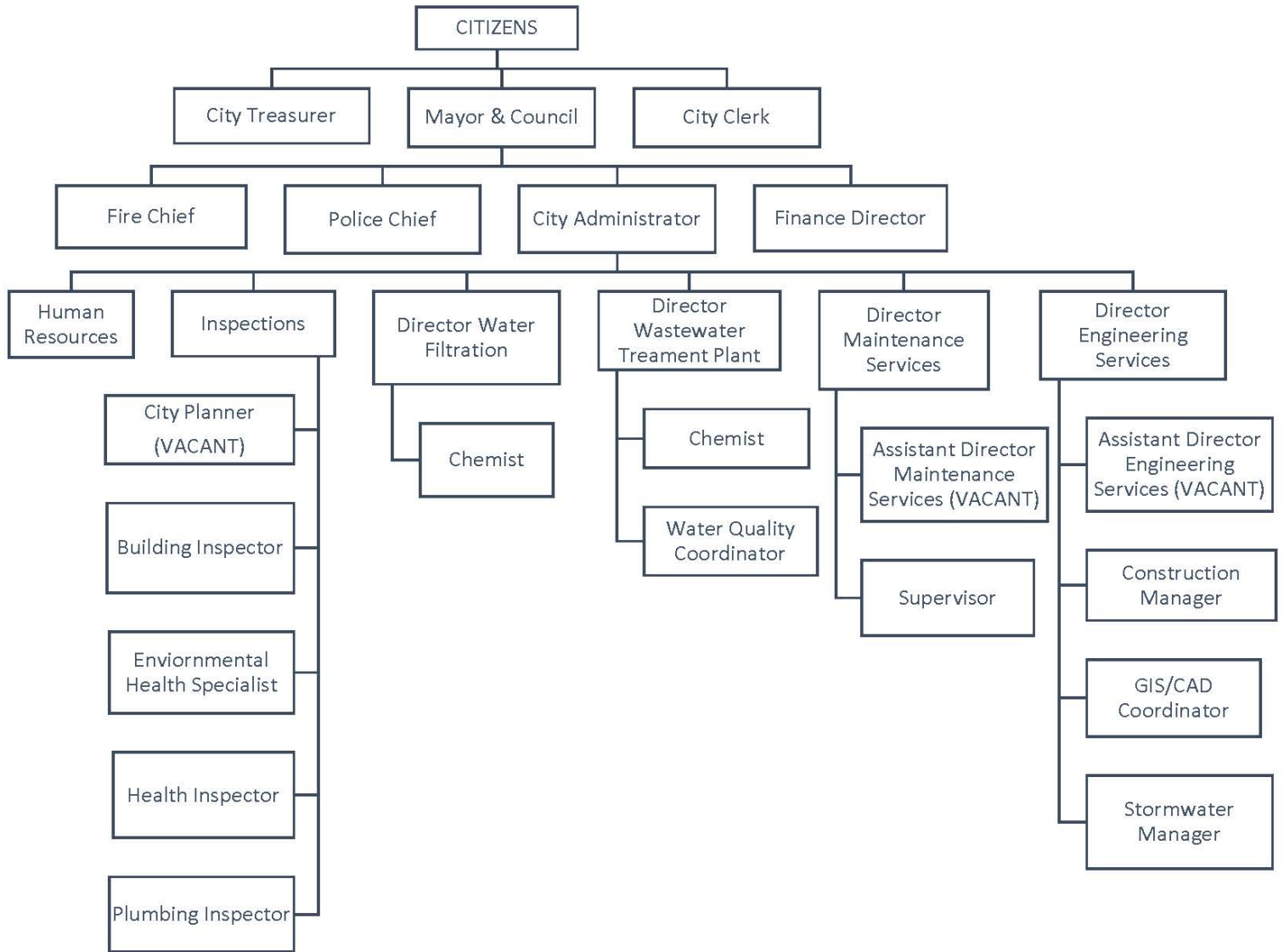
Vacant.....Library Director

Todd Stickler.....Maintenance Services

Vacant.....Wastewater Treatment Plant Director

Brianna Huber.....Director of Water Filtration

CITY OF EAST MOLINE, ILLINOIS  
 ORGANIZATIONAL CHART 2023





## OFFICE OF THE CITY ADMINISTRATOR

December 9, 2024

To the Honorable Mayor Reggie Freeman,  
Members of the City Council and Citizens

I am pleased to submit to you the Annual Comprehensive Financial Report (ACFR) of the City of East Moline for the fiscal year ended December 31, 2023. This report provides a broad view of the city's financial activities for the 2023 fiscal year and its financial position at December 31, 2023. Although addressed to elected officials and citizens of the city, this report has a number of other users including bondholders of the city, financial institutions and credit rating agencies.

State law requires that all local governments publish a complete set of financial statements at the end of each fiscal year presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with auditing standards generally accepted in the United States of America by a firm of licensed certified public accountants. Pursuant to this requirement, this report is published for the fiscal year ended December 31, 2023.

Responsibility for completeness and reliability of the information contained in this report rests with the City. Since the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material aspects.

The City of East Moline's financial statements have been audited by Lauterbach & Amen, LLP, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City of East Moline for the fiscal year ended December 31, 2023, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended December 31, 2023, are fairly presented in conformity with generally accepted accounting principles (GAAP). The independent auditor's report is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statement in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

### **Profile of the City of East Moline**

The City of East Moline, incorporated in 1903, is one of the original "Quad Cities", located in Rock Island County, along the Mississippi River. The City encompasses approximately 9 square miles. The cities of East Moline, Moline, Rock Island, Illinois and the Iowa municipalities of Davenport and Bettendorf form the major portion of the Davenport-Rock Island Standard Statistical Area, DRIM-SMSA. The economy of the area has traditionally been centered on agriculture and the manufacturing of farm and construction equipment.

The City of East Moline, a non-home rule community, operates as a statutory Mayor-City Council form of government. The legislative authority of the City of East Moline is vested in a seven-member elected council, consisting of one alderman from each of seven wards, elected on a staggered basis. The Mayor, Treasurer and City Clerk are elected in a City-wide election every four years. The Mayor appoints a City Administrator, with the consent of the City Council, who is the Chief Administrative Officer of the City. Responsibility for the day-to-day operations of the City rests with the City Administrator.

The City of East Moline provides many municipal services including fire and police protection, streets, parks, general administration, a public library and water and sewer services.

The City of East Moline is required to adopt a final budget within 90 days after the end of the fiscal year. It is the intent of the budget document to provide authorization to the City Administrator and department directors to make expenditures during the fiscal year provided; however, no capital expenditure item shall be made without first obtaining approval by the City Council. No departmental total within the budget shall be exceeded without first obtaining approval from the City Council.

### **Economic Condition and Outlook**

In 2023, East Moline's economic conditions reflected ongoing efforts to stimulate growth, improve infrastructure, and strengthen the community. Through strategic investments, development projects, and forward-looking policies, the city is positioning itself for long-term success.

One of the most significant developments in 2023 is the **downtown revitalization** project, which is being fueled by a \$24 million federal RAISE grant. This project aims to transform the downtown area, enhancing its appeal to residents and businesses alike. By improving infrastructure, public spaces, and accessibility, East Moline hopes to attract new businesses, foster economic activity, and create a more vibrant urban center.

Additionally, the **Avenue of the Cities** corridor has seen a number of new business starts in 2023, including a new car wash, coffee shops, and retail outlets. These investments signal growing confidence in East Moline's potential as a business hub and contribute to a more diverse local economy.

The **Bend development** continues to be a focal point for future growth, with active marketing of commercial properties to attract further investment. Residential development is also expanding, with new phases of duplexes in The Quarter, contributing to the city's housing stock and increasing property values. In total, 64 residential units are expected to add over \$5 million in equalized assessed value, enhancing the city's tax base and supporting further investments in public services.

East Moline recognizes the importance of maintaining and upgrading its infrastructure to meet current and future needs. The city's **water and wastewater treatment facilities**, which are over 70 years old, are in need of significant improvements. In 2023, the City Council passed a resolution to begin master planning for these facilities to identify necessary upgrades and ensure efficient operation for decades to come.

To further promote economic development, East Moline has taken steps to create a more business-friendly environment. In 2023, the city proposed establishing a **Business Development District** to provide financial incentives and support for local businesses. This district is intended to create a sustainable pool of funding that can be used to help businesses expand, relocate, or improve their operations within East Moline.

Additionally, the city is exploring the use of **Tax Increment Financing (TIF)** districts and **Commercial Property Assessed Clean Energy (C-PACE) financing** to incentivize development and encourage energy efficiency in commercial projects. These tools are expected to reduce the cost of business operations and make East Moline more competitive in attracting new investment.

Creating a strong city government is also key to economic success of the community. In 2023, the city began addressing key financial and operational goals. This included a comprehensive review of **municipal revenues** and the aggressive pursuit of additional state and federal funding sources. These efforts aim to ensure that the city can meet its operational needs while keeping taxes at a manageable level for residents and businesses.

The City Council also approved the creation of a **5-year succession plan**, which is designed to ensure that East Moline has the necessary personnel to support its population and increased economic activity. By investing in staff and leadership, the city is building the capacity to address future challenges and capitalize on opportunities for growth.

Public safety remained a priority as well. The city secured nearly \$1.5 million in grant funding from the Illinois Department of Commerce and Economic Opportunity, which is being used to purchase new equipment for both the fire and police departments. This includes funding for a new fire engine and other essential tools that will improve emergency response and help keep the community safe.

The overall outlook for East Moline is one of cautious optimism. The city's efforts to revitalize its downtown, attract new businesses, and improve infrastructure are laying the foundation for sustained economic growth. However, challenges remain, particularly regarding the city's aging infrastructure and the need for continued investment in public services.

By focusing on strategic planning, securing additional funding, and offering incentives to businesses, East Moline is working to build a stronger, more resilient local economy. As these projects take shape, the city is poised to see increased investment, job creation, and improvements in the quality of life for its residents. While 2023 was a year of groundwork and planning, the initiatives undertaken this year will have long-term benefits for the city's future growth and prosperity.

### **Long-Term Financial Planning**

Prior to April 30, 2012, the City did not have a comprehensive capital improvement plan. Major equipment purchases and improvements had been scheduled on an as needed basis. As such, the City had fallen behind on replacement of critical equipment leading to higher maintenance costs and possible interruptions to critical services.

City staff developed a five-year capital improvement plan (CIP) that is included in the annual budget process. For a project to be included in the CIP, it must involve the creation or purchase of an asset with an original cost of at least \$5,000 and a useful life of more than one year. The major categories of projects in the CIP are street, stormwater utility, water plant, water distribution, sewer plant, sewer collection, public safety and parks. Those projects programmed in the first year of the CIP (i.e., the upcoming budget year) are closely scrutinized in the planning process as their funding is addressed in the annual budget. This plan continues to be updated on a yearly basis to address the prioritized projects, immediate needs, and emergencies based on revenue sources available.

The plan does not include long range projections of revenues, operational expenditures, capital expenditures, and fund balances, however staff is currently developing a CIP strategy and comprehensive plan to address these needs. Use of the plan will allow equipment and projects to be funded prior to critical need.

### **Pension and Other Post-Employment Benefits**

The City of East Moline sponsors a single-employer defined benefit pension plan for its police officers and firefighters. Each year, an independent actuary engaged by the City, calculates the amount of the annual contribution that the City must make to each respective pension plan to ensure that the plan will be able to fully meet its obligations to retired employees on a timely basis. In order to benefit from historical low interest rates and to stabilize future pension obligations, in 2021 the City issued a Pension Obligation Bond in the amount of \$41M to fully fund Police and Fire Pension costs. The City will continue to utilize the actuarial assumptions for normal costs and contribution requirements as set forth. The City has implemented GASB Statements #68 and #71 relating to accounting and financial reporting for the police and fire pension plans.

The City also provides pension benefits for its non-public safety employees. These benefits are provided through a state-wide plan managed by the Illinois Municipal Retirement Fund (IMRF). The City has no obligation in connection with employee benefits offered through this plan beyond its contractual payments to IMRF. The City has implemented GASB Statements #68 and #71 relating to accounting and financial reporting for the IMRF pension plan.

The City has implemented GASB Statement #75, relating to the accounting and reporting of post-employment benefits. The City of East Moline offers retirees, and their families, health insurance if the employee had 20 years of service with the City and was eligible to retirement benefits from their respective pension plans. Through the collective bargaining process, the City has been able to discontinue paying for retiree health insurance for newly hired and future employees of the City.

### **Awards**

Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of East Moline for its comprehensive annual financial report for the fiscal year ended December 31, 2022. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

### **Acknowledgment**

I would like to thank the audit team at Lauterbach and Amen, LLP and the Finance Department staff for their assistance in the preparation of our annual report.

Also, to the Mayor and City Council, I extend thanks and appreciation for their support. It is their strong financial commitment to the citizens of the City of East Moline that has enabled the City to grow and prosper financially.

Respectfully submitted,



Mark Rothert  
City Administrator



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of East Moline  
Illinois**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2022

*Christopher P. Morill*

Executive Director/CEO

## **FINANCIAL SECTION**

This section includes:

- Independent Auditor's Reports
- Management's Discussion and Analysis
- Basic Financial Statements
- Required Supplementary Information
- Other Supplementary Information
- Supplemental Schedules

## **INDEPENDENT AUDITOR'S REPORTS**

This section includes the opinions of the City's independent auditing firm.



**INDEPENDENT AUDITOR'S REPORT**

December 9, 2024

The Honorable Mayor  
Members of the City Council  
City of East Moline, Illinois

**Report on the Audit of the Financial Statements**

*Opinion*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of East Moline (the City), Illinois, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of East Moline, Illinois, as of December 31, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

*Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison schedules, and supplementary pension and other post-employment benefit (OPEB) schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of East Moline, Illinois' basic financial statements. The other supplementary information and supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, other supplementary information and supplemental schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Lauterbach & Amen, LLP*

LAUTERBACH & AMEN, LLP



**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENTAL AUDITING STANDARDS**

December 09, 2024

The Honorable Mayor  
Members of the City Council  
City of East Moline, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of East Moline, Illinois, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City’s basic financial statements, and have issued our report thereon dated December 9, 2024.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City’s internal control. Accordingly, we do not express an opinion on the effectiveness of the City’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City’s financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City of East Moline, Illinois  
December 9, 2024

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Lauterbach & Amen, LLP*  
LAUTERBACH & AMEN, LLP

## CITY OF EAST MOLINE, ILLINOIS

### Management's Discussion and Analysis

December 31, 2023

---

---

As the management of the City of East Moline (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the for the fiscal year ended December 31, 2023. Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes and currently known facts, please read it in conjunction with the Letter of Transmittal, which can be found in the introductory section of this report, and the City's financial statements, which can be found in the basic financial statements of this report.

#### Financial Highlights

- The City's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources by \$25.6 million for the fiscal year ended December 31, 2023. The net position for governmental activities accounts for (\$55.9) million or (218.1%) of the total net position and business-type activities accounts for \$30.3 million or 118.1%.
- The City's total net position increased \$0.7 million (or 2.5%) as a result of this fiscal year's operations. Governmental activities net position decreased by \$2.2 million (or 4.0%), while business-type activities increased by \$2.8 million (or 10.3%).
- During the year, the City's total revenues were \$42.8 million. Governmental activities revenue were \$29.1 million and business-type activities revenue were \$13.7 million.
- During the year, the City's total expenses were \$42.2 million. Governmental activities expenses were \$30.7 million and business-type activities expenses were \$11.4 million.
- The City's governmental funds reported combined ending fund balances of \$15.7 million. The General Fund accounted for \$10.3 million or 65.3% of the total.
- The City retired \$3.97 million in bonded debt during the year. Total bonded debt is \$60.1 million as of December 31, 2023.

#### Overview of the Financial Statements

The focus of the financial statements is on the City as a whole (government-wide) and on the major individual funds (major fund). Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden the basis for comparison (year to year or government to government) and enhance the City's accountability.

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: government-wide financial statements, fund financial statements, and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Overview of the Financial Statements - Continued**

**Government-Wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities reflect the City's basic services, including general government, public safety, public works, recreation and culture, and economic development. The business-type activities include the water plant, water distribution, sewer plant, sewer collection, drainage services, economic development loan, and housing rehabilitation operations.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains seventeen (17) individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Riverfront - The Quarter TIF Fund, Library Fund, which are considered to be major funds. Data from the other fourteen (14) governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

**Overview of the Financial Statements - Continued**

**Fund Financial Statements - Continued**

**Governmental Funds - Continued.** The City adopts an annual budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

**Proprietary Funds.** The City maintains two different types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses separate enterprise funds to account for its water plant, sewer plant, and drainage services, which are considered major funds. In addition, the City's economic development loan and housing rehabilitation are considered nonmajor enterprise funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for the costs of providing employee insurance, insurance reserves, and motor pool for City departments.

Proprietary funds statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water Plant Fund, Sewer Plant Fund, Drainage Fund, which are considered to be major funds of the City. Conversely, the internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City maintains two fiduciary funds: the Police Pension Fund and the Firefighters' Pension Fund.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning budget to actual comparisons for the General Fund and major special revenue funds and the City's progress in funding its obligation to provide pensions and benefits to its employees.

The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented immediately following the required supplementary information on pensions and benefits.

**CITY OF EAST MOLINE, ILLINOIS**

**Management’s Discussion and Analysis**

**December 31, 2023**

**Financial Analysis of the City as a Whole**

**Statement of Net Position.**

The net position may serve over time as a useful indicator of a government’s financial position. In the case of the City, liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources by \$25.6 million for the fiscal year ended December 31, 2023. The following table reflects a condensed Statement of Net Position as of December 31, 2023 and for the fiscal year ended December 31, 2022:

**Statement of Net Position**

	Governmental		Business-Type		Total	
	Activities		Activities		Primary Government	
	12/31/2023	12/31/2022	12/31/2023	12/31/2022	12/31/2023	12/31/2022
Current and Other Assets	\$ 32,036,846	32,282,172	9,841,893	16,632,903	41,878,739	48,915,075
Capital Assets	39,994,283	41,730,631	57,299,246	55,753,974	97,293,529	97,484,605
Total Assets	72,031,129	74,012,803	67,141,139	72,386,877	139,172,268	146,399,680
Deferred Outflows of Resources	27,917,235	36,546,526	7,351,116	4,641,377	35,268,351	41,187,903
Total Assets and Deferred Outflows	99,948,364	110,559,329	74,492,255	77,028,254	174,440,619	187,587,583
Long-Term Liabilities	102,292,605	106,968,465	30,475,591	32,590,252	132,768,196	139,558,717
Other Liabilities	13,980,176	6,640,064	5,403,117	1,891,693	19,383,293	8,531,757
Total Liabilities	116,272,781	113,608,529	35,878,708	34,481,945	152,151,489	148,090,474
Deferred Inflows of Resources	39,599,274	50,713,090	8,331,269	15,087,565	47,930,543	65,800,655
Total Liabilities and Deferred Inflows	155,872,055	164,321,619	44,209,977	49,569,510	200,082,032	213,891,129
Net Position						
Net Investment in Capital Assets	29,403,560	29,879,153	46,712,920	43,881,199	76,116,480	73,760,352
Restricted	7,279,164	10,090,417	795,900	6,947,817	8,075,064	17,038,234
Unrestricted (Deficit)	(92,606,415)	(93,731,860)	(17,226,542)	(23,370,272)	(109,832,957)	(117,102,132)
Total Net Position	(55,923,691)	(53,762,290)	30,282,278	27,458,744	(25,641,413)	(26,303,546)

Management's Discussion and Analysis

December 31, 2023

---

---

Financial Analysis of the City as a Whole - Continued

Statement of Net Position - Continued

The largest portion of the City's net position, at \$76.1 million, is its net investment in capital assets (land, construction in progress, books, buildings, improvements other than buildings, waterworks, sewerage, and drainage systems, vehicles and equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate the debt.

Restricted net position accounts for \$8.1 million of the total net position and represent resources that are subject to external restrictions on how they may be used. The remaining portion of the City's net position is a deficit balance of \$109.8 million in unrestricted net position. The deficit balance is mainly due to \$59.5 million of OPEB liability reported in the financial statements.

**Changes in Net Position.** The following table summarizes the revenues and expenses of the City's activities as of December 31, 2023 and as of December 31, 2022.

**CITY OF EAST MOLINE, ILLINOIS**

**Management's Discussion and Analysis  
December 31, 2023**

**Changes in Net Position - Continued**

	Governmental		Business-Type		Total	
	Activities		Activities		Primary Government	
	12/31/2023	12/31/2022	12/31/2023	12/31/2022	12/31/2023	12/31/2022
<b>Revenues</b>						
<b>Program Revenues</b>						
Charges for Services	\$ 2,536,235	2,607,809	13,296,192	12,922,078	15,832,427	15,529,887
<b>Grants and Contributions</b>						
Operating	1,687,227	2,961,076	—	—	1,687,227	2,961,076
<b>General Revenues</b>						
Property Taxes	8,933,334	8,539,860	—	—	8,933,334	8,539,860
Utility Taxes	1,156,037	1,378,400	—	—	1,156,037	1,378,400
Admissions Taxes	568,892	504,425	—	—	568,892	504,425
Other Taxes	325,341	278,830	—	—	325,341	278,830
<b>Intergovernmental</b>						
Sales Taxes	3,717,658	3,535,386	—	—	3,717,658	3,535,386
Non-Home Rule Sales Taxes	738,251	679,587	—	—	738,251	679,587
State Income and Use Taxes	3,460,348	3,539,744	—	—	3,460,348	3,539,744
Personal Property Replacement Taxes	3,605,439	5,202,993	—	—	3,605,439	5,202,993
ARPA	136,986	121,214	6,360	577,489	143,346	698,703
Investment Income	1,037,668	288,263	26,146	13,207	1,063,814	301,470
Miscellaneous	1,239,354	1,148,319	354,929	556,755	1,594,283	1,705,074
<b>Total Revenues</b>	<b>29,142,770</b>	<b>30,785,906</b>	<b>13,683,627</b>	<b>14,069,529</b>	<b>42,826,397</b>	<b>44,855,435</b>
<b>Expenses</b>						
General Government	4,750,610	4,246,438	—	—	4,750,610	4,246,438
Public Safety	15,366,358	15,706,857	—	—	15,366,358	15,706,857
Public Works	6,052,839	3,877,558	—	—	6,052,839	3,877,558
Recreation and Culture	2,328,905	2,436,973	—	—	2,328,905	2,436,973
Economic Development	398,375	701,077	—	—	398,375	701,077
Interest on Long-Term Debt	1,847,454	1,287,325	—	—	1,847,454	1,287,325
Water Plant	—	—	5,361,736	3,206,348	5,361,736	3,206,348
Sewer Plant	—	—	4,841,990	3,299,205	4,841,990	3,299,205
Drainage	—	—	1,173,079	989,245	1,173,079	989,245
Economic Development Loan	—	—	—	7	—	7
Housing Rehabilitation	—	—	42,918	49,728	42,918	49,728
<b>Total Expenses</b>	<b>30,744,541</b>	<b>28,256,228</b>	<b>11,419,723</b>	<b>7,544,533</b>	<b>42,164,264</b>	<b>35,800,761</b>
Change in Net Position before Transfers	(1,601,771)	2,529,678	2,263,904	6,524,996	662,133	9,054,674
Transfers	(559,630)	265,210	559,630	(265,210)	—	—
Change in Net Position	(2,161,401)	2,794,888	2,823,534	6,259,786	662,133	9,054,674
Net Position - Beginning	(53,762,290)	(56,557,178)	27,458,744	21,198,958	(26,303,546)	(35,358,220)
Net Position - Ending	(55,923,691)	(53,762,290)	30,282,278	27,458,744	(25,641,413)	(26,303,546)

Management's Discussion and Analysis  
December 31, 2023

---

---

**Financial Analysis of the City as a Whole - Continued**

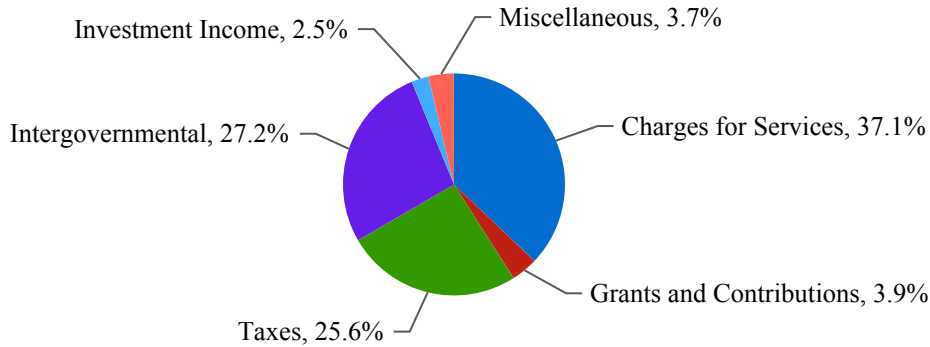
**Changes in Net Position - Continued**

The net position of the City's governmental activities decreased by \$2.2 million to (\$55.9) million. The unrestricted net position of the City's governmental activities increased by \$1.1 million (or 1.2%) from a deficit \$93.7 million to a deficit \$92.6 million at fiscal year-end.

The net position of business-type activities increased by \$2.8 million to \$30.3 million. The City generally can only use this net position to finance the continuing operations of the water plant, sewer plant, drainage, economic development loan, and housing rehabilitation operations.

Total revenues were \$42.8 million and total expenses for all programs and services were \$42.2 million for the fiscal year ended December 31, 2023.

**Revenues by Source  
For the Fiscal Year Ended December 31, 2023**



**Expenses by Function  
For the Fiscal Year Ended December 31, 2023**

General Government	11.3%
Public Safety	36.4%
Public Works	14.4%
Recreation and Culture	5.5%
Economic Development	0.9%
Interest on Long-Term Debt	4.4%
Water Plant	12.7%
Sewer Plant	11.5%
Drainage	2.8%
Housing Rehabilitation	0.1%

The General Government and Public Safety functions were impacted by changes in the pension liabilities/assets and related deferred items.

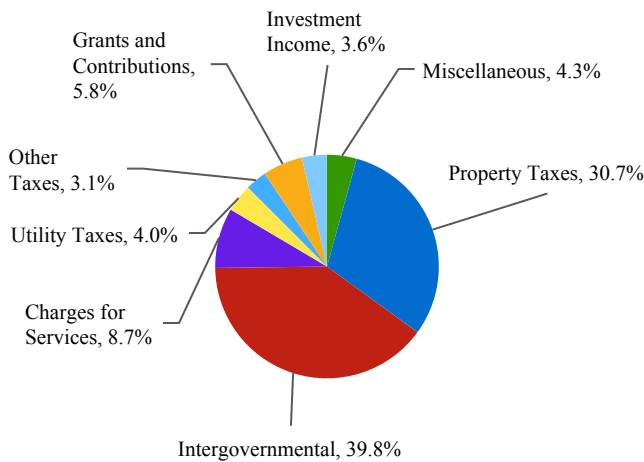
**Management’s Discussion and Analysis  
December 31, 2023**

**Financial Analysis of the City as a Whole - Continued**

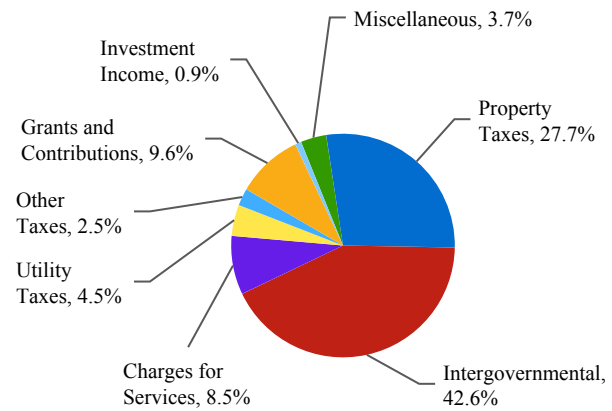
**Governmental Activities.**

Total revenues for governmental activities were \$29.1 million compared to \$30.8 million for the prior fiscal year. The following graphs shows the major revenue sources of the City for the fiscal year ended December 31, 2023 and for the fiscal ended December 31, 2022. It depicts very clearly that the City relies on property taxes and intergovernmental revenues to fund governmental activities.

**Governmental Activities - Revenues by Source  
For the Fiscal Year Ended December 31, 2023**



**Governmental Activities - Revenues by Source  
For the Fiscal Year Ended December 31, 2022**



Total governmental activities expenses were \$30.7 million compared to \$28.3 million for the prior fiscal year. The following graphs shows the expenditures by function of the City for the fiscal year ended December 31, 2023 and December 31, 2022. For the fiscal year ended December 31, 2023, Public Safety expenses accounts for the largest portion at 50.0% (or \$15.4 million) of the City’s total governmental activity expenses, followed by Public Works at 19.7% (or \$6.1 million) and General Government at 15.5% (or \$4.8 million).

**Governmental Activities - Expenditures by Function  
For the Fiscal Years Ended**

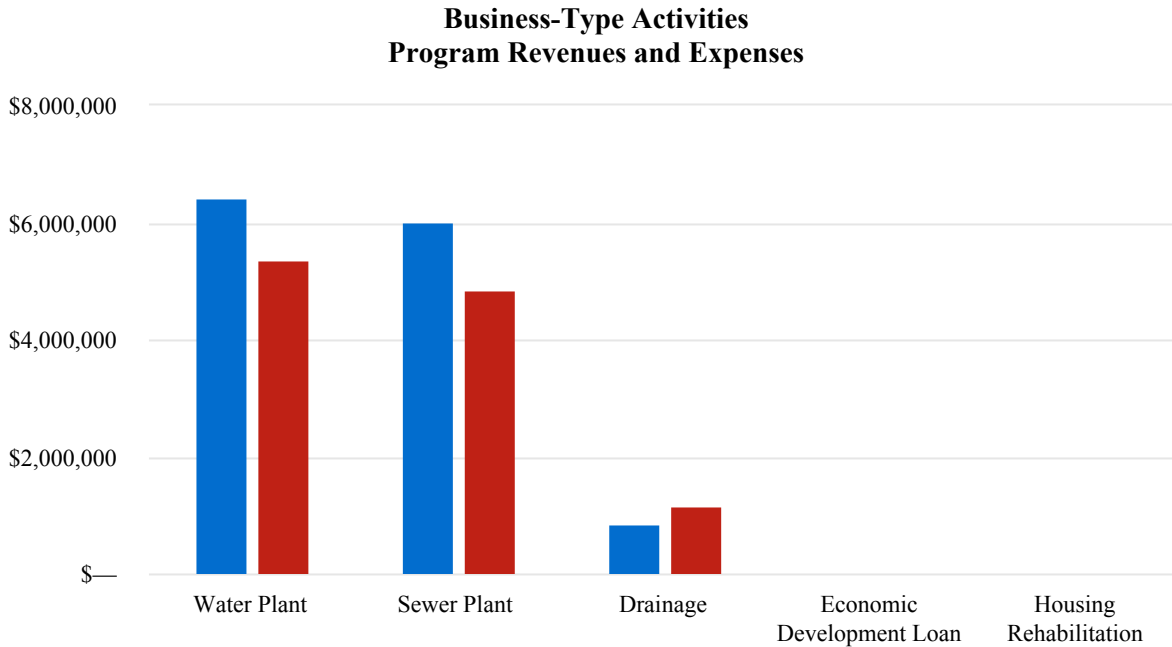
	<u>December 31, 2023</u>	<u>December 31, 2022</u>
General Government	15.5%	15.0%
Public Safety	49.9%	55.6%
Public Works	19.7%	13.7%
Recreation and Culture	7.6%	8.6%
Economic Development	1.3%	2.5%
Interest on Long-Term Debt	6.0%	4.6%

Management’s Discussion and Analysis  
December 31, 2023

Financial Analysis of the City as a Whole - Continued

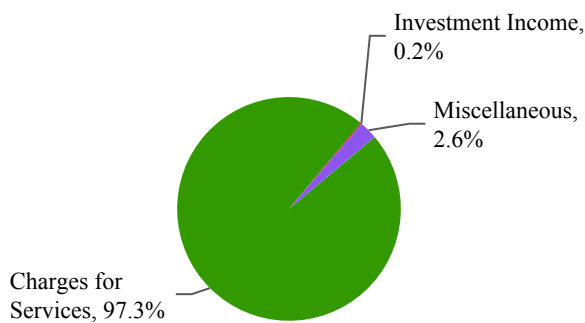
Business-Type Activities.

Program revenues were \$13.7 million and expenses were \$11.4 million for the City’s business-type activities for the year ended December 31, 2023. The following graph compares program revenues to expenses for the City’s enterprise operations.

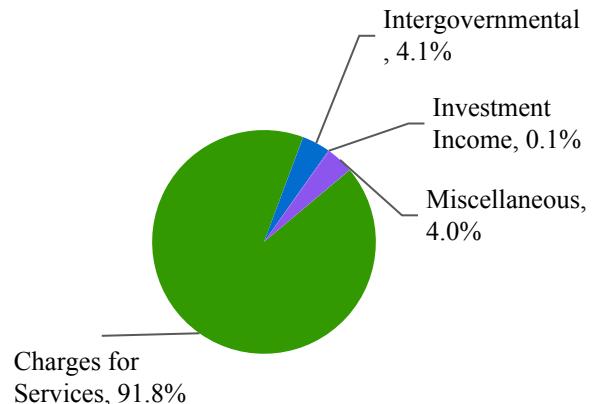


Total revenues for business-type activities were \$13.7 million compared to \$14.1 million for the prior fiscal year. The following graphs shows the major revenue sources for the year ended December 31, 2023 and for the fiscal year ended December 31, 2022. It depicts very clearly that the City relies on charges for services to fund business-type activities.

**Business-Type Activities  
Revenues by Source  
For the Fiscal Year End December 31, 2023**



**Business-Type Activities  
Revenues by Source  
For the Fiscal Year Ended December 31, 2022**



Management’s Discussion and Analysis  
December 31, 2023

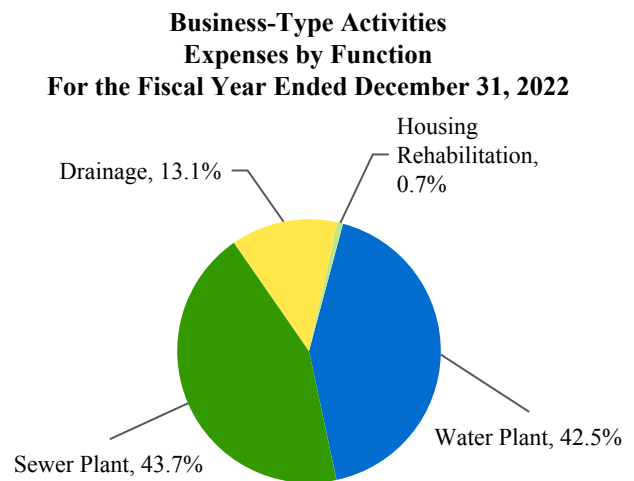
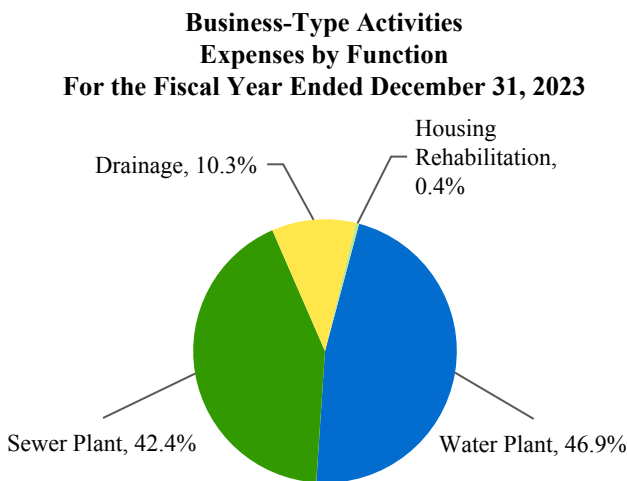
---

---

Financial Analysis of the City as a Whole - Continued

**Business-Type Activities - Continued**

Total expenses for business-type activities were \$11.4 million compared to \$7.5 million for the prior fiscal year. The following graphs show the expenses by function for the fiscal year ended December 31, 2023 and for the fiscal year ended December 31, 2022. For the year ended December 31, 2023, Water Plant Fund accounts for the largest portion at 46.9% (or \$5.4 million) of the City’s total business-type activity expenses, followed by the Sewer Plant Fund at 42.4% (or \$4.8 million), Drainage Fund at 10.3% (or \$1.2 million), and Housing Rehabilitation Fund at 0.4% (or \$42,918).



As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**

The focus of the City’s governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City’s financing requirements. In particular, unassigned fund balance serves as a useful measure of the City’s net resources available for spending at the end of the fiscal year. As of December 31, 2023, the City’s governmental funds reported combined ending fund balances of \$15.7 million, an increase of \$2.8 million. Of the total fund balance, the City reported an unassigned fund balance of \$7.4 million, an increase of \$1.6 million from the prior fiscal year’s balance. Total restricted fund balance was \$7.3 million at fiscal year-end, an increase of \$1,239.9 thousand from the prior year. Total nonspendable fund balance of \$0.2 million increased \$11.2 thousand from the prior year. The City also reported an assigned fund balance of \$0.8 million, a decrease of \$16.5 thousand, with a majority of the balance for capital projects and pension benefits.

Management's Discussion and Analysis

December 31, 2023

---

---

Financial Analysis of the City's Funds - Continued

**Governmental Funds - Continued**

The **General Fund** is the primary operating fund of the City. The total fund balance of the General Fund increased \$1.4 million to \$10.3 million for the fiscal year ended December 31, 2023. The increase can be attributable to an increase in intergovernmental revenues and investment income, as well as a decrease in public safety expenditures. Total fund balance was 54.8% of total operating expenditures compared to 46.5% for the fiscal year ended December 31, 2022. The unassigned fund balance of the General Fund was \$8.6 million, (116.6%) of \$7.4 million of total governmental unassigned fund balance. As a measure of the General Fund's liquidity, it is useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represents 46.16% of the total General Fund expenditures.

The **Riverfront - the Quarter TIF Fund** had a decrease of \$0.1 million in fund balance from (\$0.3) million to (\$0.4) million at December 31, 2023. The Riverfront - the Quarter TIF Fund received no revenue in the current year. \$0.1 million in expenditures resulting in the decrease to fund balance in the current year.

The **Library Fund** had a decrease of \$89,414 in fund balance to \$475,695 at December 31, 2023. The fund remained relatively level as higher expenditures were offset by \$78,041 in intergovernmental revenues, and \$1.1 million in property tax revenues.

**Proprietary Funds.**

The City's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail. The City reports the Water, Sewer, and Drainage Funds as major proprietary funds.

The net position of the City's proprietary funds totaled \$30.3 million at December 31, 2023, an increase of \$2.8 million (or 10.3%) from December 31, 2022. The Water Fund had net position of \$12.9 million, an increase of \$1.4 million, primarily due to rate increases for water service, and a decrease in operational expenditures. The Sewer Fund had an increase in net position of \$1.2 million to \$12.4 million, primarily due to a rate increase for sewer services, and a decrease in operational expenditures. The Drainage Fund's net position increased \$0.3 million from \$3.9 million to \$4.2 million, which is a decline over the prior year's increase of \$0.4 million, due to a decrease in drainage service and an increase expenditures.

**CITY OF EAST MOLINE, ILLINOIS**

**Management’s Discussion and Analysis  
December 31, 2023**

**Financial Analysis of the City’s Funds - Continued**

**General Fund Budgetary Highlights**

**For the Fiscal Years Ended December 31, 2023 and December 31, 2022**

	Original Budget		Final Budget		Actual	
	12/31/23	12/31/22	12/31/23	12/31/22	12/31/23	12/31/22
<b>Revenues</b>						
Taxes	\$ 8,002,365	4,781,465	8,002,365	7,549,624	7,783,688	7,549,624
Intergovernmental	11,367,030	8,498,515	11,367,030	12,409,298	10,779,404	12,409,296
Charges for Services	730,380	691,400	730,380	756,582	738,263	778,284
Licenses and Permits	400,455	336,135	400,455	399,342	303,554	399,342
Fines and Forfeitures	177,055	191,150	177,055	201,589	233,386	201,589
Investment Income	150,520	6,030	150,520	255,526	850,163	255,522
Miscellaneous	880,435	605,200	880,435	813,109	1,043,546	813,104
Total Revenues	<u>21,708,240</u>	<u>15,109,895</u>	<u>21,708,240</u>	<u>22,385,070</u>	<u>21,732,004</u>	<u>22,406,761</u>
<b>Expenditures</b>						
General Government	1,013,728	859,589	1,013,728	1,229,218	1,687,327	1,229,218
Public Safety	12,040,974	9,927,730	12,040,974	11,501,808	11,396,896	11,501,808
Public Works	2,088,721	1,919,627	2,088,721	1,875,726	2,083,731	1,875,726
Recreation and Culture	920,157	620,795	920,157	622,923	877,860	622,923
Debt Service						
Principal Retirement	1,475,000	83,785	1,475,000	81,047	1,475,000	81,047
Interest and Fiscal Charges	1,572,855	3,170	1,572,855	908,085	1,199,634	908,085
Total Expenditures	<u>19,111,435</u>	<u>13,414,696</u>	<u>19,111,435</u>	<u>16,218,807</u>	<u>18,720,448</u>	<u>16,218,807</u>
<b>Other Financing Sources (Uses)</b>						
Transfers In	66,000	230,705	66,000	165,210	—	165,210
Transfers Out	(389,940)	(456,380)	(389,940)	(461,156)	(1,648,850)	(461,156)
	<u>(323,940)</u>	<u>(225,675)</u>	<u>(323,940)</u>	<u>(295,946)</u>	<u>(1,648,850)</u>	<u>(295,946)</u>
Net Change in Fund Balance	<u>2,272,865</u>	<u>1,469,524</u>	<u>2,272,865</u>	<u>5,870,317</u>	1,362,706	5,892,008
Fund Balance, Beginning					<u>8,895,769</u>	<u>3,003,761</u>
Fund Balance, Ending					<u>10,258,475</u>	<u>8,895,769</u>

Management’s Discussion and Analysis  
December 31, 2023

---

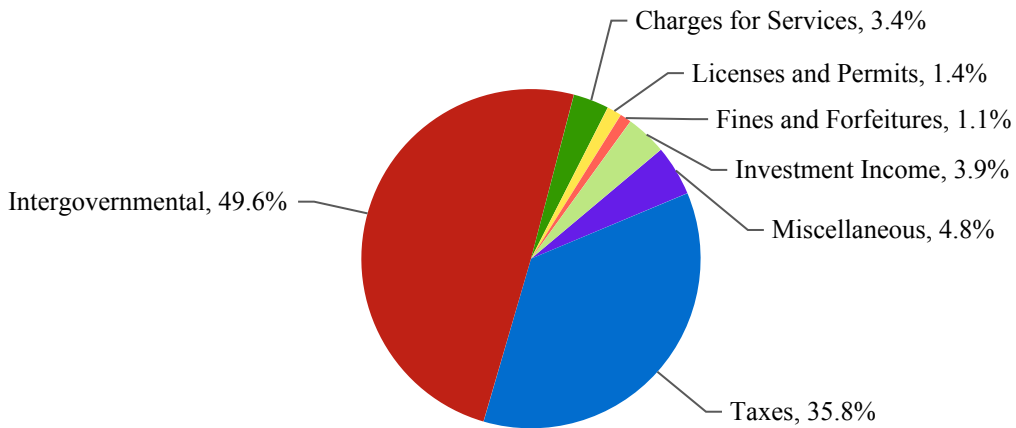
---

**Financial Analysis of the City’s Funds - Continued**

**General Fund Budgetary Highlights - Continued**

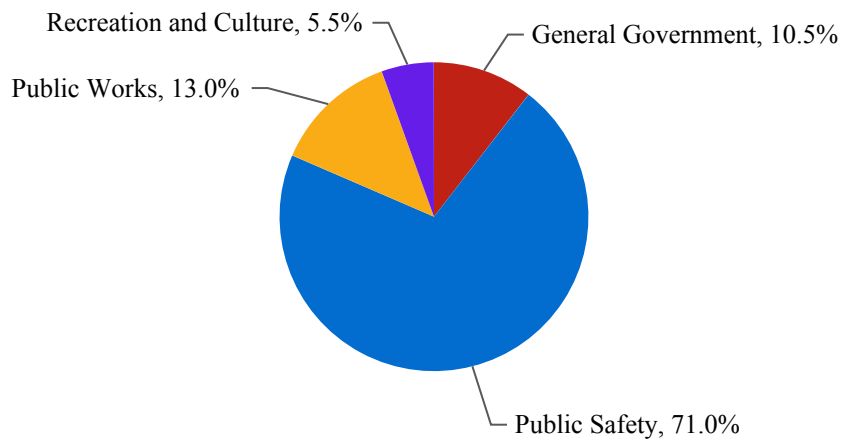
The General Fund’s total actual revenues were \$23,764 over budgeted (\$21,732,004 actual compared to \$21,708,240 budgeted). This was mainly due to investment income coming in \$699,643 over budget and both taxes and intergovernmental coming in \$218,677 and \$587,626, respectively, under budget.

**General Fund Revenues  
For the Fiscal Year Ended December 31, 2023**



General Fund total actual expenditures were \$390,987 under budget. Most significantly, public safety came in \$644,078 under budget and interest and fiscal charges came in \$373,221 under budget. General government came in \$673,599 over budget.

**General Fund Expenditures  
For the Fiscal Year Ended December 31, 2023**



**CITY OF EAST MOLINE, ILLINOIS**

**Management’s Discussion and Analysis**

**December 31, 2023**

**Capital Assets and Debt Administration**

**Capital Assets.** The City’s investment in capital assets for both its governmental and business-type activities decreased \$0.2 million to \$97.3 million (net of accumulated depreciation) as of December 31, 2023. This investment in capital assets includes land, construction in progress, books, buildings, improvements other than buildings, waterworks, sewerage, and drainage systems, vehicles and equipment, and infrastructure. The following schedule reflects the City’s capital asset balances as of December 31, 2023.

	Governmental		Business-Type		Total	
	Activities		Activities		Primary Government	
	12/31/2023	12/31/2022	12/31/2023	12/31/2022	12/31/2023	12/31/2022
Land	\$ 2,018,723	2,018,723	489,013	489,013	2,507,736	2,507,736
Construction in Progress	1,359,409	1,359,409	2,725,605	1,996,849	4,085,014	3,356,258
Books	374,054	374,054	—	—	374,054	374,054
Buildings	12,525,877	12,525,877	—	—	12,525,877	12,525,877
Improvements Other than Buildings	2,708,852	2,708,852	—	—	2,708,852	2,708,852
Waterworks, Sewerage, and Drainage Systems	—	—	105,747,849	102,700,093	105,747,849	102,700,093
Vehicles and Equipment	9,851,659	9,645,860	4,119,195	4,006,651	13,970,854	13,652,511
Infrastructure	42,333,962	42,333,962	—	—	42,333,962	42,333,962
Accumulated Depreciation	(31,178,253)	(29,236,106)	(55,782,416)	(53,438,632)	(86,960,669)	(82,674,738)
<b>Totals</b>	<b>39,994,283</b>	<b>41,730,631</b>	<b>57,299,246</b>	<b>55,753,974</b>	<b>97,293,529</b>	<b>97,484,605</b>

Major capital asset additions during the current fiscal year included the following:

Construction in Progress	\$ 728,756
Drainage Systems	3,047,756
Vehicles and Equipment	318,343
	<u>4,094,855</u>

For more information on the City’s capital assets, see Note 3 in the notes to the financial statements.

**CITY OF EAST MOLINE, ILLINOIS**

**Management’s Discussion and Analysis**

**December 31, 2023**

**Long-Term Bonded Debt.** At the end of the current fiscal year, the City had total bonded debt outstanding of \$60.4 million. This amount is comprised of five (5) general obligation bond issues backed by the full faith and credit of the City. The City retired \$4.0 million in bonded debt during the current fiscal year and did not issue new bonded debt. The following table summarizes the City’s bonded indebtedness.

	<b>Governmental</b>		<b>Business-Type</b>		<b>Total</b>	
	<b>Activities</b>		<b>Activities</b>		<b>Primary Government</b>	
	<b>3</b>	<b>2</b>	<b>3</b>	<b>2</b>	<b>3</b>	<b>2</b>
Loan Payable	\$ 160,000	651,061	—	—	160,000	651,061
Developer Loan Payable	—	—	268,090	268,090	268,090	268,090
IEPA Loans Payable	—	—	4,014,118	4,463,334	4,014,118	4,463,334
General Obligation Bonds	49,365,000	51,560,000	6,572,208	7,409,441	55,937,208	58,969,441
<b>Totals</b>	<b>49,525,000</b>	<b>52,211,061</b>	<b>10,854,416</b>	<b>12,140,865</b>	<b>60,379,416</b>	<b>64,351,926</b>

The City’s debt policy is to limit the amount of outstanding general obligation debt to a maximum of 8.625% of the City’s equalized assessed valuation (EAV). The City’s EAV of \$328,831,583 results in a debt to EAV ratio of 18.6% as of December 31, 2023. The City’s gross debt per capita is N/A. Additional information on the City’s long-term debt can be found in Note 3 in the notes to the financial statements.

**Economic Factors and Next Year’s Budget**

The City of East Moline continues to face a mix of economic opportunities and challenges as it prepares for the next fiscal year. In 2023, key investments and development projects, such as the downtown revitalization and the expansion of the Avenue of the Cities corridor, demonstrated growing economic activity. These efforts have been bolstered by a \$24 million federal RAISE grant, helping to enhance the city’s infrastructure and attract new businesses. As a result, new residential and commercial developments, particularly in The Bend area, are expected to contribute significantly to the city’s tax base in 2024.

However, the city must also address critical infrastructure needs, particularly its aging water and wastewater facilities. Significant capital investments will be necessary to ensure continued service reliability and compliance with regulatory requirements. The City Council has already initiated master planning efforts to prioritize these improvements, which will influence the budget for the coming year.

Looking forward, the 2024 budget will focus on balancing growth with fiscal responsibility. The city's continued efforts to secure additional state and federal funding, coupled with business-friendly initiatives such as the proposed Business Development District and Tax Increment Financing, will be essential in maintaining economic momentum. At the same time, careful planning is required to address long-term financial obligations, such as pension costs and necessary infrastructure upgrades, without placing undue strain on taxpayers.

The outlook remains positive, but strategic financial planning will be key to ensuring sustainable growth and continued economic health for East Moline.

**Contacting the City’s Financial Management**

This financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the City’s finances and to demonstrate the City’s accountability of the money it receives. Questions concerning this report or requests for additional financial information should be directed to the Finance Director, City of East Moline, 915 16th Ave, East Moline, IL 61244.

## **BASIC FINANCIAL STATEMENTS**

The basic financial Statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements
- Fund Financial Statements

Governmental Funds

Proprietary Funds

Fiduciary Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

**CITY OF EAST MOLINE, ILLINOIS**

**Statement of Net Position**

**December 31, 2023**

---

---

**See Following Page**

**CITY OF EAST MOLINE, ILLINOIS**

**Statement of Net Position  
December 31, 2023**

	Primary Government		
	Governmental Activities	Business-Type Activities	Totals
<b>ASSETS</b>			
Current Assets			
Cash and Investments	\$ 19,016,142	6,736,312	25,752,454
Receivables - Net of Allowances	12,286,217	2,618,040	14,904,257
Due from Other Governments	592,014	—	592,014
Internal Balances	(471,684)	471,684	—
Prepays	614,157	15,857	630,014
Total Current Assets	32,036,846	9,841,893	41,878,739
Noncurrent Assets			
Capital Assets			
Nondepreciable	3,378,132	3,214,618	6,592,750
Depreciable	67,794,404	109,867,044	177,661,448
Accumulated Depreciation	(31,178,253)	(55,782,416)	(86,960,669)
Total Noncurrent Assets	39,994,283	57,299,246	97,293,529
Total Assets	72,031,129	67,141,139	139,172,268
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred Items - IMRF	2,243,835	2,998,710	5,242,545
Deferred Items - Police Pension	9,273,020	—	9,273,020
Deferred Items - Firefighters' Pension	7,389,547	—	7,389,547
Deferred Items - RBP	9,010,833	4,352,406	13,363,239
Total Deferred Outflows of Resources	27,917,235	7,351,116	35,268,351
Total Assets and Deferred Outflows of Resources	99,948,364	74,492,255	174,440,619

The notes to the financial statements are an integral part of this statement.

LIABILITIES	Primary Government		
	Governmental	Business-Type	Totals
	Activities	Activities	
Current Liabilities			
Accounts Payable	\$ 1,369,714	559,305	1,929,019
Accrued Payroll	387,388	137,612	525,000
Other Payable	1,752,171	—	1,752,171
Accrued Interest Payable	722,326	107,378	829,704
Claims Payable	313,838	—	313,838
Current Portion of Long-Term Debt	9,434,739	4,598,822	14,033,561
Total Current Liabilities	13,980,176	5,403,117	19,383,293
Noncurrent Liabilities			
Compensated Absences Payable	178,273	47,544	225,817
Net Pension Liability - IMRF	1,006,717	1,345,398	2,352,115
Net Pension Liability - Police Pension	6,538,915	—	6,538,915
Net Pension Liability - Firefighters' Pension	6,503,673	—	6,503,673
Total OPEB Liability - RBP	40,149,304	19,392,894	59,542,198
Loan Payable	160,000	—	160,000
Developer Loan Payable	—	268,090	268,090
IEPA Loans Payable	—	3,560,584	3,560,584
General Obligation Bonds Payable - Net	47,755,723	5,861,081	53,616,804
Total Noncurrent Liabilities	102,292,605	30,475,591	132,768,196
Total Liabilities	116,272,781	35,878,708	152,151,489
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Property Taxes	9,067,954	—	9,067,954
Deferred Items - Leases	40,145	65,777	105,922
Deferred Items - IMRF	57,049	76,242	133,291
Deferred Items - Police Pension	7,680,109	—	7,680,109
Deferred Items - Firefighters' Pension	5,799,730	—	5,799,730
Deferred Items - RBP	16,954,287	8,189,250	25,143,537
Total Deferred Inflows of Resources	39,599,274	8,331,269	47,930,543
Total Liabilities and Deferred Inflows of Resources	155,872,055	44,209,977	200,082,032
<b>NET POSITION</b>			
Net Investment in Capital Assets	29,403,560	46,712,920	76,116,480
Restricted - Maintenance of Roadways	3,473,834	—	3,473,834
Restricted - Development	1,792,449	—	1,792,449
Restricted - Special Service Areas	76,876	—	76,876
Restricted - Tourism	540,045	—	540,045
Restricted - Public Benefit	62,887	—	62,887
Restricted - Public Safety	36,069	—	36,069
Restricted - Liability Insurance	306,872	—	306,872
Restricted - Crossing Guards	14,437	—	14,437
Restricted - Other Purposes	500,000	—	500,000
Restricted - Library	475,695	—	475,695
Restricted - Economic Development Loans	—	613,292	613,292
Restricted - Housing Rehabilitation	—	182,608	182,608
Unrestricted (Deficit)	(92,606,415)	(17,226,542)	(109,832,957)
Total Net Position	(55,923,691)	30,282,278	(25,641,413)

The notes to the financial statements are an integral part of this statement.

**CITY OF EAST MOLINE, ILLINOIS**

**Statement of Activities  
For the Fiscal Year Ended December 31, 2023**

	Expenses	Program Revenues		
		Charges for Services	Operating Grants/ Contributions	Capital Grants/ Contributions
<b>Governmental Activities</b>				
General Government	\$ 4,750,610	979,392	78,606	—
Public Safety	15,366,358	243,413	—	—
Public Works	6,052,839	1,018,983	1,608,621	—
Recreation and Culture	2,328,905	294,447	—	—
Economic Development	398,375	—	—	—
Interest on Long-Term Debt	1,847,454	—	—	—
<b>Total Governmental Activities</b>	<b>30,744,541</b>	<b>2,536,235</b>	<b>1,687,227</b>	<b>—</b>
<b>Business-Type Activities</b>				
Water Plant	5,361,736	6,435,232	—	—
Sewer Plant	4,841,990	6,010,820	—	—
Drainage	1,173,079	850,140	—	—
Housing Rehabilitation	42,918	—	—	—
<b>Total Business-Type Activities</b>	<b>11,419,723</b>	<b>13,296,192</b>	<b>—</b>	<b>—</b>
<b>Total Primary Government</b>	<b>42,164,264</b>	<b>15,832,427</b>	<b>1,687,227</b>	<b>—</b>

General Revenues  
 Taxes  
 Property Taxes  
 Utility Taxes  
 Admission Taxes  
 Other Taxes  
 Intergovernmental - Unrestricted  
 Sales Taxes  
 Non-Home Rule Sales Taxes  
 State Income and Use Taxes  
 Personal Property Replacement Taxes  
 ARPA  
 Investment Income  
 Miscellaneous  
 Interfund Transfers

Change in Net Position

Net Position - Beginning

Net Position - Ending

The notes to the financial statements are an integral part of this statement.

Primary Government		
Net (Expenses)/Revenues		
Governmental Activities	Business-Type Activities	Totals
(3,692,612)	—	(3,692,612)
(15,122,945)	—	(15,122,945)
(3,425,235)	—	(3,425,235)
(2,034,458)	—	(2,034,458)
(398,375)	—	(398,375)
(1,847,454)	—	(1,847,454)
(26,521,079)	—	(26,521,079)
—	1,073,496	1,073,496
—	1,168,830	1,168,830
—	(322,939)	(322,939)
—	(42,918)	(42,918)
—	1,876,469	1,876,469
(26,521,079)	1,876,469	(24,644,610)
8,933,334	—	8,933,334
1,156,037	—	1,156,037
568,892	—	568,892
325,341	—	325,341
3,717,658	—	3,717,658
738,251	—	738,251
3,460,348	—	3,460,348
3,605,439	—	3,605,439
136,986	6,360	143,346
1,037,668	26,146	1,063,814
1,239,354	354,929	1,594,283
(559,630)	559,630	—
24,359,678	947,065	25,306,743
(2,161,401)	2,823,534	662,133
(53,762,290)	27,458,744	(26,303,546)
(55,923,691)	30,282,278	(25,641,413)

The notes to the financial statements are an integral part of this statement.

**CITY OF EAST MOLINE, ILLINOIS**

**Balance Sheet - Governmental Funds  
December 31, 2023**

	<u>General</u>
<b>ASSETS</b>	
Cash and Investments	\$ 10,436,928
Receivables - Net of Allowances	
Property Taxes	6,469,534
Accounts	2,142,816
Lease	40,986
Other	28
Due from Other Funds	842,314
Due from Other Governments	—
Prepays	<u>186,363</u>
 Total Assets	 <u><u>20,118,969</u></u>
<b>LIABILITIES</b>	
Accounts Payable	841,908
Accrued Payroll	306,804
Other Payable	2,285,762
Due to Other Funds	<u>85,131</u>
Total Liabilities	<u><u>3,519,605</u></u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Property Taxes	6,300,744
Leases	<u>40,145</u>
Total Deferred Inflows of Resources	<u>6,340,889</u>
Total Liabilities and Deferred Inflows of Resources	<u><u>9,860,494</u></u>
<b>FUND BALANCES</b>	
Nonspendable	186,363
Restricted	920,265
Assigned	510,564
Unassigned	<u>8,641,283</u>
Total Fund Balances	<u><u>10,258,475</u></u>
 Total Liabilities, Deferred Inflows of Resources and Fund Balances	 <u><u>20,118,969</u></u>

The notes to the financial statements are an integral part of this statement.

Special Revenue			
Riverfront - The Quarter TIF	Library	Nonmajor	Totals
—	512,669	5,423,430	16,373,027
—	903,495	1,904,580	9,277,609
—	—	—	2,142,816
—	—	—	40,986
—	—	701,174	701,202
—	9,786	4,030	856,130
—	—	592,014	592,014
—	—	—	186,363
—	1,425,950	8,625,228	30,170,147
—	26,222	435,127	1,303,257
—	43,186	15,657	365,647
—	—	71,466	2,357,228
392,030	565	850,088	1,327,814
392,030	69,973	1,372,338	5,353,946
—	880,282	1,886,928	9,067,954
—	—	—	40,145
—	880,282	1,886,928	9,108,099
392,030	950,255	3,259,266	14,462,045
—	—	—	186,363
—	475,695	5,883,204	7,279,164
—	—	320,472	831,036
(392,030)	—	(837,714)	7,411,539
(392,030)	475,695	5,365,962	15,708,102
—	1,425,950	8,625,228	30,170,147

The notes to the financial statements are an integral part of this statement.

**CITY OF EAST MOLINE, ILLINOIS**

**Reconciliation of the Total Governmental Fund Balance to the Statement of Net Position - Governmental Activities**

**December 31, 2023**

<b>Total Governmental Fund Balances</b>	<b>\$ 15,708,102</b>
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.	39,994,283
Less: Internal Service Capital Assets	(352,080)
Revenue that is deferred in the funds financial statement because it is not available and recognized as revenue in the government-wide financial statements.	605,057
Deferred outflows (inflows) of resources related to the pensions not reported in the funds.	
Deferred Items - IMRF	2,186,786
Deferred Items - Police Pension	1,592,911
Deferred Items - Firefighters' Pension	1,589,817
Deferred Items - RBP	(7,943,454)
Internal service funds are used by the City to charge the costs of insurance and motor pool to individual funds.	
The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.	3,134,800
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	
Compensated Absences Payable	(213,084)
Net Pension Liability - IMRF	(1,006,717)
Net Pension Liability - Police Pension	(6,538,915)
Net Pension Liability - Firefighters' Pension	(6,503,673)
Total OPEB Liability - RBP	(47,234,475)
Line of Credit	(160,000)
General Obligation Bonds Payable - Net	(50,060,723)
Accrued Interest Payable	(722,326)
<b>Net Position of Governmental Activities</b>	<b><u>(55,923,691)</u></b>

The notes to the financial statements are an integral part of this statement.

**CITY OF EAST MOLINE, ILLINOIS**

**Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds  
For the Fiscal Year Ended December 31, 2023**

---

---

**See Following Page**

**CITY OF EAST MOLINE, ILLINOIS**

**Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds  
For the Fiscal Year Ended December 31, 2023**

	<u>General</u>
Revenues	
Taxes	\$ 7,783,688
Intergovernmental	10,779,404
Charges for Services	738,263
Licenses and Permits	303,554
Fines and Forfeitures	233,386
Investment Income	850,163
Miscellaneous	1,043,546
Total Revenues	<u>21,732,004</u>
Expenditures	
Current	
General Government	1,687,327
Public Safety	11,396,896
Public Works	2,083,731
Recreation and Culture	877,860
Economic Development	—
Debt Service	
Principal Retirement	1,475,000
Interest and Fiscal Charges	1,199,634
Total Expenditures	<u>18,720,448</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>3,011,556</u>
Other Financing Sources (Uses)	
Disposal of Capital Assets	—
Transfers In	—
Transfers Out	<u>(1,648,850)</u>
	<u>(1,648,850)</u>
Net Change in Fund Balances	1,362,706
Fund Balances - Beginning	<u>8,895,769</u>
Fund Balances - Ending	<u><u>10,258,475</u></u>

The notes to the financial statements are an integral part of this statement.

Special Revenue			
Riverfront - The Quarter TIF	Library	Nonmajor	Totals
—	1,127,519	2,072,397	10,983,604
—	78,041	2,268,831	13,126,276
—	—	1,257,986	1,561,540
—	—	—	738,263
—	3,046	—	236,432
—	(7,838)	141,312	983,637
—	159,415	36,393	1,239,354
—	1,360,183	5,776,919	28,869,106
—	—	—	1,687,327
—	—	—	11,396,896
—	—	2,826,568	4,910,299
—	941,686	366,142	2,185,688
—	—	385,613	385,613
100,000	491,061	620,000	2,686,061
1,600	16,850	393,665	1,611,749
101,600	1,449,597	4,591,988	24,863,633
(101,600)	(89,414)	1,184,931	4,005,473
—	—	747	747
—	—	540,457	540,457
—	—	(70,000)	(1,718,850)
—	—	471,204	(1,177,646)
(101,600)	(89,414)	1,656,135	2,827,827
(290,430)	565,109	3,709,827	12,880,275
(392,030)	475,695	5,365,962	15,708,102

The notes to the financial statements are an integral part of this statement.

**CITY OF EAST MOLINE, ILLINOIS**

**Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to  
the Statement of Activities - Governmental Activities  
For the Fiscal Year Ended December 31, 2023**

<b>Net Change in Fund Balances - Total Governmental Funds</b>	<b>\$ 2,827,827</b>
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. however, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Capital Outlays	205,799
Depreciation Expense	(1,942,147)
Less: Internal Service Funds	(100,999)
Some revenues not collected as of the year end are not considered available revenues in the governmental funds. These are the amounts that were not considered available in the current year.	
	157,807
The net effect of deferred outflows (inflows) of resources related to the pensions not reported in the funds.	
Change in Deferred Items - IMRF	5,109,185
Change in Deferred Items - Police Pension	(2,043,276)
Change in Deferred Items - Firefighters' Pension	(3,403,292)
Change in Deferred Items - RBP	3,328,555
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal on long-term debt consumes the current financial resources of the governmental funds.	
Change in Compensated Absences Payable	198,856
Change in Net Pension Liability/(Asset) - IMRF	(5,057,897)
Change in Net Pension Liability - Police Pension	435,054
Change in Net Pension Liability - Firefighters' Pension	1,389,920
Change in Total OPEB Liability - RBP	(6,231,723)
Retirement of Debt - Net	2,735,755
Internal service funds are used by the City to charge the costs of insurance and motor pool to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.	
	514,574
Changes to accrued interest on long-term debt in the Statement of Activities does not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	
	<u>(285,399)</u>
<b>Changes in Net Position of Governmental Activities</b>	<b><u><u>(2,161,401)</u></u></b>

The notes to the financial statements are an integral part of this statement.

**CITY OF EAST MOLINE, ILLINOIS**

**Statement of Net Position - Proprietary Funds**

**December 31, 2023**

---

---

**See Following Page**

**CITY OF EAST MOLINE, ILLINOIS**

**Statement of Net Position - Proprietary Funds**

**December 31, 2023**

		<u>Water Plant</u>
<b>ASSETS</b>		
Current Assets		
Cash and Investments		\$ 2,237,725
Receivables - Net of Allowances		
Accounts		1,171,761
Other		46
Lease		67,156
Due from Other Funds		610,272
Prepays		15,857
Total Current Assets		<u>4,102,817</u>
Noncurrent Assets		
Capital Assets		
Nondepreciable		484,013
Depreciable		51,293,279
Accumulated Depreciation		<u>(27,237,288)</u>
Total Noncurrent Assets		<u>24,540,004</u>
Total Assets		<u>28,642,821</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Deferred Items - IMRF		1,428,045
Deferred Items - RBP		2,039,230
Total Deferred Outflow of Resources		<u>3,467,275</u>
Total Assets and Deferred Outflow of Resources		<u>32,110,096</u>
<b>LIABILITIES</b>		
Current Liabilities		
Accounts Payable		302,944
Accrued Payroll		67,275
Accrued Interest		45,074
Claims Payable		—
Due to Other Funds		3,316
Current Portion of Long-Term Debt		1,977,417
Total Current Liabilities		<u>2,396,026</u>
Noncurrent Liabilities		
Compensated Absences Payable		29,492
Net Pension Liability - IMRF		640,705
Total OPEB Liability - RBP		9,086,140
Developer Loan Payable		—
IEPA Loans Payable		762,725
General Obligation Bonds Payable		2,356,200
Total Noncurrent Liabilities		<u>12,875,262</u>
Total Liabilities		<u>15,271,288</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred Items - Leases		65,777
Deferred Items - IMRF		36,308
Deferred Items - RBP		3,836,904
Total Deferred Inflows of Resources		<u>3,938,989</u>
Total Liabilities and Deferred Inflows of Resources		<u>19,210,277</u>
<b>NET POSITION</b>		
Net Investment in Capital Assets		21,054,471
Restricted		
Economic Development Loans		—
Housing Rehabilitation		—
Unrestricted (Deficit)		<u>(8,154,652)</u>
Total Net Position		<u>12,899,819</u>

The notes to the financial statements are an integral part of this statement.

Business-Type Activities - Enterprise				Governmental Activities
Sewer Plant	Drainage	Nonmajor	Totals	Internal Service
3,714,765	—	783,822	6,736,312	2,643,115
905,221	461,778	110	2,538,870	123,604
—	—	11,968	12,014	—
—	—	—	67,156	—
200,000	—	—	810,272	—
—	—	—	15,857	427,794
4,819,986	461,778	795,900	10,180,481	3,194,513
2,167,308	563,297	—	3,214,618	—
46,615,588	11,958,177	—	109,867,044	1,346,654
(23,878,942)	(4,666,186)	—	(55,782,416)	(994,574)
24,903,954	7,855,288	—	57,299,246	352,080
29,723,940	8,317,066	795,900	67,479,727	3,546,593
1,306,694	263,971	—	2,998,710	—
1,746,575	566,601	—	4,352,406	—
3,053,269	830,572	—	7,351,116	—
32,777,209	9,147,638	795,900	74,830,843	3,546,593
185,171	71,190	—	559,305	66,457
58,618	11,719	—	137,612	21,741
61,810	494	—	107,378	—
—	—	—	—	313,838
249,043	86,229	—	338,588	—
2,043,369	578,036	—	4,598,822	1,951
2,598,011	747,668	—	5,741,705	403,987
12,478	5,574	—	47,544	7,806
586,260	118,433	—	1,345,398	—
7,782,165	2,524,589	—	19,392,894	—
—	268,090	—	268,090	—
2,797,859	—	—	3,560,584	—
3,253,800	251,081	—	5,861,081	—
14,432,562	3,167,767	—	30,475,591	7,806
17,030,573	3,915,435	—	36,217,296	411,793
—	—	—	65,777	—
33,223	6,711	—	76,242	—
3,286,260	1,066,086	—	8,189,250	—
3,319,483	1,072,797	—	8,331,269	—
20,350,056	4,988,232	—	44,548,565	411,793
18,185,369	7,473,080	—	46,712,920	352,080
—	—	613,292	613,292	—
—	—	182,608	182,608	—
(5,758,216)	(3,313,674)	—	(17,226,542)	2,782,720
12,427,153	4,159,406	795,900	30,282,278	3,134,800

The notes to the financial statements are an integral part of this statement.

CITY OF EAST MOLINE, ILLINOIS

Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds  
For the Fiscal Year Ended December 31, 2023

	<u>Water Plant</u>
Operating Revenues	
Charges for Services	\$ 6,435,232
Interfund Services	—
Miscellaneous	335,011
Total Operating Revenues	<u>6,770,243</u>
Operating Expenses	
Operations	4,197,499
Depreciation	1,063,807
Total Operating Expenses	<u>5,261,306</u>
Operating Income (Loss)	<u>1,508,937</u>
Nonoperating Revenues (Expenses)	
Investment Income	549
Grants	6,360
Interest and Fiscal Charges	(100,430)
	<u>(93,521)</u>
Income (Loss) Before Transfers	<u>1,415,416</u>
Transfers In	—
Transfers Out	—
	<u>—</u>
Change in Net Position	1,415,416
Net Position - Beginning	<u>11,484,403</u>
Net Position - Ending	<u><u>12,899,819</u></u>

The notes to the financial statements are an integral part of this statement.

Business-Type Activities - Enterprise				Governmental Activities
Sewer Plant	Drainage	Nonmajor	Totals	Internal Service
6,010,820	850,140	—	13,296,192	—
—	—	—	—	5,546,858
2,504	17,414	—	354,929	171,461
6,013,324	867,554	—	13,651,121	5,718,319
3,698,825	844,778	42,918	8,784,020	5,833,565
965,239	314,738	—	2,343,784	104,800
4,664,064	1,159,516	42,918	11,127,804	5,938,365
1,349,260	(291,962)	(42,918)	2,523,317	(220,046)
17,151	—	8,446	26,146	54,031
—	—	—	6,360	61,826
(177,926)	(13,563)	—	(291,919)	—
(160,775)	(13,563)	8,446	(259,413)	115,857
1,188,485	(305,525)	(34,472)	2,263,904	(104,189)
—	559,630	—	559,630	1,525,246
—	—	—	—	(906,483)
—	559,630	—	559,630	618,763
1,188,485	254,105	(34,472)	2,823,534	514,574
11,238,668	3,905,301	830,372	27,458,744	2,620,226
12,427,153	4,159,406	795,900	30,282,278	3,134,800

The notes to the financial statements are an integral part of this statement.

**CITY OF EAST MOLINE, ILLINOIS**

**Statement of Cash Flows - Proprietary Funds  
For the Fiscal Year Ended December 31, 2023**

	Water Plant
Cash Flows from Operating Activities	
Receipts from Customers and Users	\$ 4,611,366
Interfund Services Provided	—
Miscellaneous	335,011
Payments to Suppliers	(968,581)
Payments to Employees	(1,558,568)
	2,419,228
Cash Flows from Noncapital Financing Activities	
Transfers In	—
Transfers Out	—
	—
Cash Flows from Capital and Related Financing Activities	
Purchase of Capital Assets	(1,535,964)
Interest and Fiscal Charges	(100,430)
Principal Retirement	(432,983)
	(2,069,377)
Cash Flows from Investing Activities	
Investment Income	549
	549
Net Change in Cash and Cash Equivalents	350,400
Cash and Cash Equivalents - Beginning	1,887,325
Cash and Cash Equivalents - Ending	2,237,725
Reconciliation of Operating Income to Net Cash	
Provided (Used) by Operating Activities	
Operating Income (Loss)	1,508,937
Adjustments to Reconcile Operating Income to Net Cash Provided by	
(Used in) Operating Activities:	
Depreciation and Amortization	1,063,807
Other Income	(1,443,237)
(Increase) Decrease in Current Assets	(380,629)
Increase (Decrease) in Current Liabilities	1,670,350
	1,670,350
Net Cash Provided by Operating Activities	2,419,228

The notes to the financial statements are an integral part of this statement.

Business-Type Activities - Enterprise				Governmental Activities
Sewer Plant	Drainage	Nonmajor	Totals	Internal Service
4,154,537	455,903	6,719	9,228,525	—
—	—	—	—	5,546,858
2,504	17,414	—	354,929	233,287
(926,980)	(498,694)	(42,918)	(2,437,173)	(6,066,018)
(1,425,190)	(259,715)	—	(3,243,473)	(293,593)
1,804,871	(285,092)	(36,199)	3,902,808	(579,466)
—	559,630	—	559,630	1,525,246
—	—	—	—	(906,483)
—	559,630	—	559,630	618,763
(2,219,350)	(133,742)	—	(3,889,056)	(205,799)
(177,926)	(13,563)	—	(291,919)	—
(726,233)	(127,233)	—	(1,286,449)	—
(3,123,509)	(274,538)	—	(5,467,424)	(205,799)
17,151	—	8,446	26,146	54,031
(1,301,487)	—	(27,753)	(978,840)	(112,471)
5,016,252	—	811,575	7,715,152	2,755,586
3,714,765	—	783,822	6,736,312	2,643,115
1,349,260	(291,962)	(42,918)	2,523,317	(220,046)
965,239	314,738	—	2,343,784	104,800
(2,368,340)	(334,564)	—	(4,146,141)	61,826
512,057	(59,673)	6,719	78,474	(3,605)
1,346,655	86,369	—	3,103,374	(522,441)
1,804,871	(285,092)	(36,199)	3,902,808	(579,466)

The notes to the financial statements are an integral part of this statement.

**CITY OF EAST MOLINE, ILLINOIS**

**Statement of Fiduciary Net Position  
December 31, 2023**

---

---

	<u>Pension Trust</u>
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ 1,089,733
Investments	
Illinois Police Officers' Pension Investment Fund	40,978,677
Illinois Firefighters' Pension Investment Fund	40,308,155
Receivables - Net of Allowance	
Accrued Interest	1,468
Prepays	<u>3,912</u>
Total Assets	<u>82,381,945</u>
<b>LIABILITIES</b>	
Accounts Payable	<u>3,932</u>
<b>NET POSITION</b>	
Net Position Restricted for Pensions	<u><u>82,378,013</u></u>

The notes to the financial statements are an integral part of this statement.

**CITY OF EAST MOLINE, ILLINOIS**

**Statement of Changes in Fiduciary Net Position  
For the Fiscal Year Ended December 31, 2023**

---

---

	Pension Trust
Additions	
Contributions - Employer	\$ 742,370
Contributions - Plan Members	549,153
Total Contributions	<u>1,291,523</u>
Investment Earnings	
Interest Earned	954,577
Net Change in Fair Value	9,643,741
	<u>10,598,318</u>
Less Investment Expenses	(107,246)
Net Investment Income	<u>10,491,072</u>
Total Additions	<u>11,782,595</u>
Deductions	
Administration	77,742
Benefits and Refunds	5,780,691
Total Deductions	<u>5,858,433</u>
Change in Fiduciary Net Position	5,924,162
Net Position Restricted for Pensions	
Beginning	<u>76,453,851</u>
Ending	<u>82,378,013</u>

The notes to the financial statements are an integral part of this statement.

# CITY OF EAST MOLINE, ILLINOIS

## Notes to the Financial Statements

December 31, 2023

---

---

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of East Moline, Illinois (the City), provides a broad range of services to citizens, including general government, public safety, economic development, streets, sanitation and health, cultural and park facilities, and social services. The City also operates the water and sewer utilities.

The government-wide financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant of the City's accounting policies established in GAAP and used by the City are described below.

#### REPORTING ENTITY

The City is a municipal corporation governed by an elected mayor and seven-member City Council. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is both legally and substantively separate from the government. Management has determined that there are two fiduciary component units that are required to be included in the financial statements of the City as pension trust funds and there are no discretely component units to include in the reporting entity.

#### Blended Component Units

##### Police Pension Employees Retirement System

The City's sworn police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the City's Mayor, one elected pension beneficiary and two elected police employees constitute the pension board. The participants are required to contribute a percentage of salary as established by state statute and the City is obligated to fund all remaining PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the City is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it is legally separate from the City, the PPERS is reported as if it were part of the primary government because its sole purpose is to provide retirement benefits for the City's police employees. The PPERS is reported as a fiduciary fund, and specifically a pension trust fund, due to the fiduciary responsibility exercised over the PPERS.

##### Firefighters' Pension Employees Retirement System

The City's sworn firefighters participate in the Firefighters' Pension Employees Retirement System (FPERS). FPERS functions for the benefit of those employees and is governed by a five-member pension board, with two members appointed by the City's Mayor, two elected from active participants of the Fund, and one elected from the retired members of the Fund. The participants are required to contribute a percentage of salary as established by state statute and the City is obligated to fund all remaining FPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the City is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it is legally separate from the City, the FPERS is reported as if it were part of the primary government because its sole purpose is to provide retirement benefits for the City's sworn firefighters. The FPERS is reported as a fiduciary fund, and specifically a pension trust fund, due to the fiduciary responsibility exercised over the FPERS.

# CITY OF EAST MOLINE, ILLINOIS

## Notes to the Financial Statements

December 31, 2023

---

---

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### BASIS OF PRESENTATION

##### Government-Wide Statements

The City's basic financial statements include both government-wide (reporting the City as a whole) and fund financial statements (reporting the City's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The City's public safety, public works, recreation and culture, economic development, and general administrative services are classified as governmental activities. The City's water plant, water distribution, sewer plant, sewer collection, drainage, economic development loan, and housing rehabilitation services are classified as business-type activities.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are: (a) presented on a consolidated basis by column, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets/deferred outflows and receivables as well as long-term debt/deferred inflows and obligations. The City's net position is reported in three parts: net investment in capital assets; restricted; and unrestricted. The City first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the City's functions and business-type activities (general government, public safety, public works, recreation and culture, economic development, etc.). The functions are supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, licenses and permits, fines and forfeitures, and charges for services, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, which include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

The net costs (by function or business-type activity) are normally covered by general revenue (property tax, sales tax, intergovernmental revenues, investment income, etc.).

The City does not allocate indirect costs. An administrative service fee is charged by the General Fund to the other operating funds that is eliminated like a reimbursement (reducing the revenue and expense in the General Fund) to recover the direct costs of General Fund services provided (finance, personnel, purchasing, legal, technology management, etc.).

This government-wide focus is more on the sustainability of the City as an entity and the change in the City's net position resulting from the current year's activities.

Notes to the Financial Statements

December 31, 2023

---

---

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

**BASIS OF PRESENTATION - Continued**

**Fund Financial Statements**

The financial transactions of the City are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets/deferred outflows, liabilities/deferred inflows, fund equity, revenues and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories.

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets/deferred outflows, liabilities/deferred inflows, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The City electively added funds, as major funds, which either have debt outstanding or a specific or community focus. The nonmajor funds are combined in a column in the fund financial statements. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The various funds are reported by generic classification within the financial statements. The following fund types are used by the City:

**Governmental Funds**

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the City:

*General Fund* is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is a major fund.

*Special revenue funds* are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The City maintains 14 special revenues funds. The Riverfront - The Quarter Fund TIF Fund, a major fund, is used to account for revenue and expenditures related to the development of The Quarter TIF district. The Library Fund, also a major fund, is used to account for monies from contributions, grants, and a tax levy restricted to services related to the operation of the City Library.

Notes to the Financial Statements

December 31, 2023

---

---

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

**BASIS OF PRESENTATION - Continued**

**Fund Financial Statements - Continued**

**Governmental Funds - Continued**

*Debt service funds* are used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt. The Debt Service Fund is treated as a nonmajor fund and is used to account for monies restricted, committed or assigned to pay for principal and interest payments on the City's debt obligations. Financing is provided by the annual tax levy.

*Capital projects funds* are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by business-type/proprietary funds). The City's capital projects fund is treated as a nonmajor fund and is used to account for all resources used for the acquisition of capital assets by the City, except those financed by Proprietary Funds.

**Proprietary Funds**

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary funds of the City:

*Enterprise funds* are required to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of the net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges or (c) establishes fees and charges based on a pricing policy designed to recover similar costs. The City maintains five major enterprise funds and two nonmajor enterprise funds. The Water Plant Fund is used to account for the revenues and expenses related to the water plant. The Water Distribution Fund is used to account for the revenues and expenses related to the water services provided to the general public. The Sewer Plant Fund is used to account for the revenues and expenses related to the sewer plant. The Sewer Collection Fund is used to account for the revenues and expenses related to the sewer services provided to the general public. The Drainage Fund is used to account for the revenues and expenses related to providing storm water utility to the general public.

*Internal service funds* are used to account for the financing of goods or services provided by an activity to other departments, funds or component units of the City on a cost-reimbursement basis. The City maintains three internal services funds, including the Employee Insurance Fund, Insurance Reserve Fund, and Motor Pool Fund. The City's internal service funds are presented in the proprietary funds financial statements. Because the principal users of the internal services are the City's governmental activities, the financial statements of the internal service funds are consolidated into the governmental column when presented in the government-wide financial statements. To the extent possible, the cost of these services is reported in the appropriate functional activity (general government, public safety, public works, recreation and culture, economic development, etc.).

# CITY OF EAST MOLINE, ILLINOIS

## Notes to the Financial Statements

December 31, 2023

---

---

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### BASIS OF PRESENTATION - Continued

##### Fund Financial Statements - Continued

##### Fiduciary Funds

Fiduciary funds are used to report assets held in a trustee or custodial capacity for others and therefore are not available to support City programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds.

*Pension trust funds* are used to account for assets held in a trustee capacity for pension benefit payments. The Police Pension Fund is used to account for the accumulation of resources to pay retirement and other related benefits for sworn members of the City's police force. The Firefighters' Pension Fund is used to account for the accumulation of resources to pay retirement and other related benefits for the City's firefighter employees.

The City's pension trust funds are presented in the fiduciary fund financial statements. Since by definition these assets are being held for the benefit of a third party (pension participants) and cannot be used to address activities or obligations of the City, these funds are not incorporated into the government-wide statements.

#### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

##### Measurement Focus

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus as defined below. In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate.

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets/deferred outflows and liabilities/deferred inflows are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

All proprietary and pension trust funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets/deferred outflows and liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported. Proprietary and pension trust fund equity is classified as net position.

Notes to the Financial Statements

December 31, 2023

---

---

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

**MEASUREMENT FOCUS AND BASIS OF ACCOUNTING - Continued**

**Basis of Accounting**

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability/deferred inflow is incurred or economic asset used. Revenues, expenses, gains, losses, assets/deferred outflows, and liabilities/deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when “measurable and available.” Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year-end. The City recognizes property taxes when they become both measurable and available in accordance with GASB Codification Section P70. A sixty-day availability period is used for revenue recognition for all other governmental fund revenues, except for sales taxes and utility taxes which use a 90-day period. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are property taxes, sales and use taxes, franchise taxes, licenses, interest revenue, and charges for services. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

All proprietary and pension trust funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenues of the City’s enterprise funds and of the City’s internal service funds are charges to customers for sales and services. The City also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Notes to the Financial Statements

December 31, 2023

---

---

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

**ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY**

**Cash and Investments**

For the purpose of the Statement of Net Position, cash and cash equivalents are considered to be cash on hand, demand deposits, and cash with fiscal agent. For the purpose of the proprietary funds "Statement of Cash Flows," cash and cash equivalents are considered to be cash on hand, demand deposits, cash with fiscal agent, and all highly liquid investments with an original maturity of three months or less.

Investments are generally reported at fair value. Short-term investments are reported at cost, which approximates fair value. For investments, the City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. All of the City's investments are in 2a7-like investment pools that are measured at the net asset value per share determined by the pool.

**Receivables**

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivables balances for governmental activities include property taxes, sales and use taxes, and franchise fees. Business-type activities report charges for services as their major receivables.

**Interfund Receivables, Payables and Activity**

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Internal service fund services provided and used are not eliminated in the process of consolidation. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements.

**Prepays**

Prepays are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements. The costs of governmental fund-type prepaids are recorded as expenditures when consumed rather than when purchased.

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

---

---

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

**ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued**

**Capital Assets**

Capital assets purchased or acquired with an original cost of \$10,000 or more, depending on asset class, are reported at historical cost or estimated historical cost. Contributed assets are reported at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. General capital assets are long-lived assets of the City as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized. Infrastructure such as streets and bridges are capitalized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement costs.

Capital assets in the proprietary funds are capitalized in the fund in which they are utilized. The valuation basis for proprietary fund capital assets are the same as those used for the general capital assets. Donated capital assets are capitalized at estimated acquisition value on the date donated.

Depreciation on all assets is computed and recorded using the straight-line method of depreciation over the following estimated useful lives:

Books	7 Years
Buildings	10 - 45 Years
Improvements Other than Buildings	20 Years
Waterworks Sewerage, and Drainage Systems	50 Years
Vehicles and Equipment	3 - 20 Years
Infrastructure	50 Years

**Deferred Outflows/Inflows of Resources**

Deferred outflow/inflow of resources represents a consumption/acquisition of net assets that applies to a future period and therefore will not be recognized as an outflow of resources (expense)/inflow of resources (revenue) until that future time.

Notes to the Financial Statements

December 31, 2023

---

---

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

**ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued**

**Compensated Absences**

The City accrues accumulated unpaid vacation and associated employee-related costs when earned (or estimated to be earned) by the employee. In accordance with GASB Statement No. 16, no liability is recorded for nonvesting accumulation rights to receive sick pay benefits.

All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

**Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses at the time of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**Net Position**

In the government-wide financial statements, equity is classified as net position and displayed in three components:

Net Investment in Capital Assets - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted - Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislations.

Unrestricted - All other net position balances that do not meet the definition of “restricted” or “net investment in capital assets.”

# CITY OF EAST MOLINE, ILLINOIS

## Notes to the Financial Statements

December 31, 2023

---

---

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

##### Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumption that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### BUDGETARY INFORMATION

Annual appropriated budgets are adopted at the department level on a basis consistent with U.S. generally accepted accounting principles., The annual appropriated budget is legally enacted and provides for legal level of control at the department level. All annual appropriations lapse at the end of the fiscal year.

The City follows these procedures in establishing the budgetary data reflected in the financial statements.

1. All departments of the City submit requests for appropriations to the City Administrator to be used in preparing a budget.
2. At least 45 days prior to December 31, the City Administrator submits to the governing body a proposed budget for the General Fund, special revenue funds, the Debt Service Fund, the Capital Projects Fund, enterprise funds, and internal service funds for the fiscal year commencing January 1.
3. The budget includes proposed expenditures and transfers to other funds ad the means of financing them.
4. The governing body holds public hearings and may add to, subtract from, or change appropriations, but may not change the form of the budget.
5. A final budget must be prepared and adopted no later than December 31.
6. The administrator is authorized to transfer budgeted amounts within department; however, transfers between departments or any revision,that alter the total expenditures of any department or any fund must be approved by the governing body. The amounts reflected in the financial statements represent the original budget and the final amended budget. For some departments, the original and final budgets are the same.

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

---

---

**NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY - Continued**

**DEFICIT FUND BALANCES**

The following funds had deficit fund balance as of the date of this report:

Fund	Deficit
Riverfront - The Quarter TIF	\$ 392,030
Economic Development	31,843
Kennedy Drive TIF	757,736
Debt Service	48,135

**EXCESS OF ACTUAL EXPENDITURES/EXPENSES OVER BUDGET IN INDIVIDUAL FUNDS**

The following fund had an excess of actual expenditures/expenses, exclusive of depreciation, over budget as of the date of this report:

Fund	Excess
Motor Fuel Tax	\$ 225,259
Municipal Swimming Pool	52,575
Library	475,997
Housing Rehabilitation	17,728
Employee Insurance	18,401
Insurance Reserve	89,303

**NOTE 3 - DETAIL NOTES ON ALL FUNDS**

**DEPOSITS AND INVESTMENTS**

The City maintains a cash and investment pool that is available for use by all funds except the pension trust funds. Each fund type's portion of this pool is displayed on the financial statements as "cash and investments." In addition, investments are separately held by several of the City's funds. The deposits and investments of the pension trust funds are held separately from those of other funds.

Permitted Deposits and Investments - Statutes authorize the City to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services, Illinois Funds, and Illinois Trust

The Illinois Funds is an investment pool managed by the Illinois Public Treasurer's Office which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company. Investments in Illinois Funds are valued at the share price, which is the price for which the investment could be sold.

Notes to the Financial Statements

December 31, 2023

---

---

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**DEPOSITS AND INVESTMENTS - Continued**

The Illinois Trust was established for the purpose of allowing various public agencies including, but not limited to, counties, townships, cities, towns, villages, school districts, housing authorities and public water supply districts, to jointly invest funds in accordance with the Laws of the State of Illinois. Participation in the Illinois Trust is voluntary. The Illinois Trust is not registered with the SEC as an Investment Company. Investments in the Illinois Trust are valued at the share price, the price for which the investment could be sold.

**City**

*Deposits.* At year-end, the carrying amount of the City's deposits for governmental and business-type activities totaled \$6,691,745 the bank balances totaled \$7,055,063. In addition, the City has \$14,079,882 invested in the Illinois Funds and \$4,980,827 invested in Illinois Trust the at year-end, which have an average maturity of less than one year and are measured at net asset value per share as determined by the pool.

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. One of the ways that the City manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations. In accordance with its investment policy, the City limits its exposure to interest rate risk by structuring the portfolio to maximize yields while maintaining safety of principal.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City's limits its exposure to credit risk by investing in securities issued by agencies of the U.S. Government that are explicitly or implicitly guaranteed by the U.S., Government and investing the the Illinois Trust and Illinois Funds. At year-end, the City's investment in the Illinois Funds were rated AAAMf by Standard & Poor's and the Illinois Trust were rated AAAM by Standard & Poor's.

*Custodial Credit Risk.* In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policy does not address custodial credit risk for deposits. At year-end, the entire balance of deposits was covered by federal depository or equivalent insurance.

For an investment, this is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy does not address custodial credit risk for investments. The City's investments in the Illinois Trust and in the Illinois Funds are not subject to custodial credit risk.

*Concentration Risk.* This is the risk of loss attributed to the magnitude of the City's investment in a single issuer. The City's investment policy does not address concentration risk. At year-end, the City does not have any investments over 5 percent of the total cash and investment portfolio (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

Notes to the Financial Statements

December 31, 2023

---

---

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**DEPOSITS AND INVESTMENTS - Continued**

**Police Pension Fund**

The Illinois Police Officers Pension Investment Fund (IPOPIF) is an investment trust fund responsible for the consolidation and fiduciary management of the pension assets of Illinois suburban and downstate police pension funds. IPOPIF was created by Public Act 101-0610, and codified within the Illinois Pension Code, becoming effective January 1, 2020, to streamline investments and eliminate unnecessary and redundant administrative costs, thereby ensuring assets are available to fund pension benefits for the beneficiaries of the participating pension funds. Participation in IPOPIF by Illinois suburban and downstate police pension funds is mandatory. Investments of the Fund are combined in a commingled external investment pool and held by IPOPIF. A schedule of investment expenses is included in IPOPIF's annual report. For additional information on IPOPIF's investments, please refer to their annual comprehensive financial report, which can be obtained from IFPIF at 456 Fulton Street, Suite 402 Peoria, Illinois 61602 or at [www.ipopif.org](http://www.ipopif.org).

*Deposits.* The Fund retains all its available cash with one financial institution. Available cash is determined to be that amount which is required for the current expenditures of the Fund. The excess of available cash is required to be transferred to IPOPIF for purposes of the long-term investment for the Fund. At year-end, the carrying amount of the Fund's cash on hand totaled \$635,426 and the bank balances totaled \$639,763.

*Custodial Credit Risk.* In the case of deposits, this is the risk that in the event of a bank failure, the Fund's deposits may not be returned to it. The Fund's investment policy requires that all deposits in excess of FDIC insurable limits be secured by collateral in order to protect deposits from default. At year-end, the entire amount of the bank balance of deposits was covered by collateral, federal depository or equivalent insurance.

*Investments.* At year-end the Fund has \$40,978,677 invested in IPOPIF. The pooled investments consist of the investments as noted in the target allocation table available at [www.ipopif.org](http://www.ipopif.org). Investments in IPOPIF are valued at IPOPIF's share price, which is the price the investment could be sold. There are no unfunded commitments at year-end. The fund may redeem shares with a seven calendar day notice. IPOPIF may, at its sole discretion and based on circumstances, process redemption requests with fewer than a seven calendar day notice. Regular redemptions of the same amount on a particular day of the month may be arranged with IPOPIF.

*Investment Policy.* IPOPIF's current investment policy was adopted by the Board of Trustees on December 17, 2021. IPOPIF is authorized to invest in all investments allowed by Illinois Compiled Statutes (ILCS). The IPOPIF shall not be subject to any of the limitations applicable to investments of pension fund assets currently held by the transferor pension funds under Sections 1-113.1 through 1-113.12 or Article 3 of the Illinois Pension Code.

*Rate of Return.* For the year ended December 31, 2023, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 13.66%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Notes to the Financial Statements

December 31, 2023

---

---

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**DEPOSITS AND INVESTMENTS - Continued**

**Firefighters' Pension Fund**

The Illinois Firefighters' Pension Investment Fund (IFPIF) is an investment trust fund responsible for the consolidation and fiduciary management of the pension assets of Illinois suburban and downstate firefighter pension funds. IFPIF was created by Public Act 101-0610, and codified within the Illinois Pension Code, becoming effective January 1, 2020, to streamline investments and eliminate unnecessary and redundant administrative costs, thereby ensuring assets are available to fund pension benefits for the beneficiaries of the participating pension funds. Participation in IFPIF by Illinois suburban and downstate firefighter pension funds is mandatory. Investments of the Fund are combined in a commingled external investment pool and held by IFPIF. A schedule of investment expenses is included in IFPIF's annual report. For additional information on IFPIF's investments, please refer to their annual comprehensive financial report, which can be obtained from IFPIF at 1919 South Highland Avenue, Building A, Suite 237, Lombard, IL 60148 or at [www.ifpif.org](http://www.ifpif.org).

*Deposits.* The Fund retains all its available cash with one financial institution. Available cash is determined to be that amount which is required for the current expenditures of the Fund. The excess of available cash is required to be transferred to IFPIF for purposes of the long-term investment for the Fund. At year-end, the carrying amount of the Fund's cash on hand totaled \$454,307 and the bank balances totaled \$460,207.

*Custodial Credit Risk.* In the case of deposits, this is the risk that in the event of a bank failure, the Fund's deposits may not be returned to it. The Fund's investment policy requires that all deposits in excess of FDIC insurable limits be secured by collateral in order to protect deposits from default. At year-end, the entire amount of the bank balance of deposits was covered by collateral, federal depository or equivalent insurance.

*Investments.* At year-end the Fund has \$40,308,155 invested in IFPIF. The pooled investments consist of the investments as noted in the target allocation table available at [www.ifpif.org](http://www.ifpif.org). Investments in IFPIF are valued at IFPIF's share price, which is the price the investment could be sold. There are no unfunded commitments at year-end. The plan may redeem shares by giving notice by 5:00 pm central time on the 1st of each month. Requests properly submitted on or before the 1st of each month will be processed for redemption by the 14th of the month. Expedited redemptions may be processed at the sole discretion of IFPIF.

*Investment Policy.* IFPIF's current investment policy was adopted by the Board of Trustees on June 17, 2022. IFPIF is authorized to invest in all investments allowed by Illinois Compiled Statutes (ILCS). The IFPIF shall not be subject to any of the limitations applicable to investments of pension fund assets currently held by the transferor pension funds under Sections 1-113.1 through 1-113.12 or Article 4 of the Illinois Pension Code.

*Rate of Return.* For the year ended December 31, 2023, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 15.38%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**LEASES RECEIVABLE**

For the year ended December 31, 2023, the financial statements include the adoption of GASB Statement No. 87, Leases. The primary objective of this statement is to enhance the relevance and consistency of information about governments' leasing activities. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. For additional information, refer to the disclosures below.

On January 1, 2022, the City entered into a 32 month lease as lessor for the use of 3300 7th St Tower. An initial lease receivable was recorded in the amount of \$69,311. As of December 31, 2023, the value of the lease receivable is \$26,002. The lessee is required to make monthly fixed payments of \$2,178. The lease has an interest rate of 0.4260%. The infrastructure estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of December 31, 2023 was \$17,328, and the City recognized lease revenue of \$25,992 during the fiscal year. The lessee has 3 extension option(s), each for 60 months.

On January 1, 2022, the City entered into a 58 month lease as lessor for the use of 4501 6th Street. An initial lease receivable was recorded in the amount of \$151,132. As of December 31, 2023, the value of the lease receivable is \$90,747. The lessee is required to make monthly fixed payments of \$2,396. The lease has an interest rate of 0.6860%. The infrastructure estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of December 31, 2023 was \$88,594, and the City recognized lease revenue of \$30,269 during the fiscal year. The lessee has 2 extension option(s), each for 60 months.

The future principal and interest lease payments as of the year-end were as follows:

Fiscal Year	Governmental Activities		Business-Type Activities	
	Principal	Interest	Principal	Interest
2024	\$ 18,656	209	30,568	342
2025	12,145	115	19,901	189
2026	10,185	32	16,687	54
	<u>40,986</u>	<u>356</u>	<u>67,156</u>	<u>585</u>

**PROPERTY TAXES**

Property taxes for 2022 attach as an enforceable lien on January 1, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and are payable in four installments, on or about June 1, August 1, September 1, and November 1. The County collects such taxes and remits them periodically. The allowance for uncollectible taxes has been stated at 1% of the tax levy, to reflect actual collection experience.

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**INTERFUND TRANSFERS**

Interfund transfers for the year consisted of the following:

Transfer In	Transfer Out	Amount
Nonmajor Governmental	General	\$ 470,457 (3)
Nonmajor Governmental	Nonmajor Governmental	70,000 (2)
Internal Service	General	618,763 (3)
Internal Service	Internal Service	906,483 (1)
Drainage	General	<u>559,630 (3)</u>
		<u><u>2,625,333</u></u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the Debt Service Fund as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**INTERFUND BALANCES**

Interfund balances result from the time lag between when transactions are recorded in the accounting system and payments between funds are made.

The composition of interfund balances as of the date of this report, is as follows:

Receivable Fund	Payable Fund	Amount
General	Riverfront - The Quarter TIF	\$ 392,030
General	Nonmajor Governmental	446,403
General	Water Plant	3,316
General	Library	565
Library	General	9,786
Nonmajor Governmental	General	345
Nonmajor Governmental	Nonmajor Governmental	3,685
Water Plant	General	75,000
Water Plant	Nonmajor Governmental	200,000
Water Plant	Sewer Plant	249,043
Water Plant	Drainage	86,229
Sewer Plant	Nonmajor Governmental	<u>200,000</u>
		<u><u>1,666,402</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**CAPITAL ASSETS**

**Governmental Activities**

Governmental capital asset activity for the year was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
<b>Nondepreciable Capital Assets</b>				
Land	\$ 2,018,723	—	—	2,018,723
Construction in Progress	1,359,409	—	—	1,359,409
	<u>3,378,132</u>	<u>—</u>	<u>—</u>	<u>3,378,132</u>
<b>Depreciable Capital Assets</b>				
Books	374,054	—	—	374,054
Buildings	12,525,877	—	—	12,525,877
Improvements Other than Buildings	2,708,852	—	—	2,708,852
Vehicles and Equipment	9,645,860	205,799	—	9,851,659
Infrastructure	42,333,962	—	—	42,333,962
	<u>67,588,605</u>	<u>205,799</u>	<u>—</u>	<u>67,794,404</u>
<b>Less Accumulated Depreciation</b>				
Books	200,136	44,243	—	244,379
Buildings	3,478,155	271,866	—	3,750,021
Improvements Other than Buildings	1,719,912	91,345	—	1,811,257
Vehicles and Equipment	7,868,399	475,999	—	8,344,398
Infrastructure	15,969,504	1,058,694	—	17,028,198
	<u>29,236,106</u>	<u>1,942,147</u>	<u>—</u>	<u>31,178,253</u>
<b>Total Net Depreciable Capital Assets</b>	<u>38,352,499</u>	<u>(1,736,348)</u>	<u>—</u>	<u>36,616,151</u>
<b>Total Net Capital Assets</b>	<u>41,730,631</u>	<u>(1,736,348)</u>	<u>—</u>	<u>39,994,283</u>

Depreciation expense was charged to governmental activities as follows:

General Government	\$ 190,213
Public Safety	347,868
Public Works	1,142,540
Recreation and Culture	143,964
Economic Development	12,762
Internal Service	104,800
	<u>1,942,147</u>

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**CAPITAL ASSETS - Continued**

**Governmental Activities - Continued**

Depreciation of capital assets held by the City's internal service funds are charged to various functions based on their usage of the assets.

**Business-Type Activities**

Business-type capital asset activity for the year was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
<b>Nondepreciable Capital Assets</b>				
Land	\$ 489,013	—	—	489,013
Construction in Progress	1,996,849	728,756	—	2,725,605
	<u>2,485,862</u>	<u>728,756</u>	<u>—</u>	<u>3,214,618</u>
<b>Depreciable Capital Assets</b>				
Waterworks, Sewerage, and Drainage Systems	102,700,093	3,047,756	—	105,747,849
Vehicles and Equipment	4,006,651	112,544	—	4,119,195
	<u>106,706,744</u>	<u>3,160,300</u>	<u>—</u>	<u>109,867,044</u>
<b>Less Accumulated Depreciation</b>				
Waterworks, Sewerage, and Drainage Systems	50,217,950	2,154,046	—	52,371,996
Vehicles and Equipment	3,220,682	189,738	—	3,410,420
	<u>53,438,632</u>	<u>2,343,784</u>	<u>—</u>	<u>55,782,416</u>
 Total Net Depreciable Capital Assets	 <u>53,268,112</u>	 <u>816,516</u>	 <u>—</u>	 <u>54,084,628</u>
 Total Net Capital Assets	 <u>55,753,974</u>	 <u>1,545,272</u>	 <u>—</u>	 <u>57,299,246</u>

Depreciation expense was charged to business-type activities as follows:

Water	\$ 1,063,807
Sewer	965,239
Drainage	<u>314,738</u>
	<u><u>2,343,784</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**LONG-TERM DEBT**

**IEPA Loans Payable**

The City has entered into loan agreements with the IEPA to provide low interest financing for water treatment improvements and wastewater treatment improvements. IEPA loans currently outstanding are as follows:

Issue	Fund Retired	Beginning Balances	Issuances	Retiremen	Ending Balances
\$4,000,965 IEPA #L17-3065 Loan Payable of 2011 due in semi annual installments of \$9,993 including interest at 1.25% through October 27, 2031.	Water	\$ 169,621	—	17,921	151,700
\$2,044,807 IEPA #L17-2830 Loan Payable of 2011 due in semi annual installments of \$52,431 non-interest bearing through December 17, 2030.	Water	838,895	—	104,862	734,033
\$7,187,723 IEPA #L17-0329 Loan Payable of 2013 due in semi annual installments of \$184,301 including interest at 1.25% through December 7, 2032.	Sewer	3,454,818	—	326,433	3,128,385
		4,463,334	—	449,216	4,014,118

**General Obligation Bonds**

The City issues general obligation bonds to provide funds for the acquisition, construction of major capital facilities, and to contribute to their police and firefighters' pension funds to reduce the respective unfunded pension liabilities. General obligation bonds have been issued for governmental activities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. General obligation bonds currently outstanding are as follows:

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**LONG-TERM DEBT - Continued**

**General Obligation Bonds - Continued**

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retiremen	Ending Balances
\$2,460,000 General Obligation ARS Refunding Bonds of 2011B due in annual installments of \$205,000 to \$250,000 plus interest at 1.00% to 3.20% through January 15, 2023.	Debt Service	\$ 100,000	—	100,000	—
	Water	75,000	—	75,000	—
	Sewer	75,000	—	75,000	—
\$955,000 General Obligation ARS (TIF and License and Permit Revenue) Bonds of 2011C due in annual installments of \$80,000 to \$100,000 plus interest at 1.25% to 3.20% through January 15, 2023.	Riverfront - The Quarter TIF	100,000	—	100,000	—
\$7,465,000 General Obligation Bonds of 2014B due in annual installments of \$5,000 to \$810,000 plus interest at 2.00% to 4.00% through January 15, 2032.	Water	2,835,000	—	235,200	2,599,800
	Sewer	3,915,000	—	324,800	3,590,200
\$10,765,000 General Obligation ARS (TIF and State Revenue Sharing) Bonds of 2020 due in annual installments of \$510,000 to \$885,000 plus interest at 2.80% to 4.00% through January 15, 2037.	Port of Call TIF	10,255,000	—	520,000	9,735,000
\$41,105,000 General Obligation ARS Bonds of 2021 due in annual installments of \$1,475,000 to \$2,855,000 plus interest at 0.926% to 3.738% through January 15, 2041.	Debt Service	41,105,000	—	1,475,000	39,630,000
\$663,027 General Obligation Debt Certificates of 2021 due in annual installments of \$115,879 to \$135,202 plus interest at 3.00% through October 24, 2026.	Drainage	509,441	—	127,233	382,208
		<u>58,969,441</u>	<u>—</u>	<u>3,032,233</u>	<u>55,937,208</u>

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**LONG-TERM DEBT - Continued**

**Loans Payable**

The City enters into loans payable for the acquisition of capital equipment. Loans payable are direct obligations and pledge the full faith and credit of the City. There is no formal repayment schedule available at the time of issuance of this report for both 2021 Loan Payables. Loans payable currently outstanding are as follows:

Issue	Fund Retired	Beginning Balances	Issuances	Retiremen	Ending Balances
\$555,000 Loan Payable of 2021A due in one payment including interest at 4.00% through May 12, 2026.	Library	\$ 57,931	—	57,931	—
\$600,000 Loan Payable of 2021B due in monthly installments of \$3,187 including interest at 4.00% through May 12, 2026.	Library	593,130	—	433,130	160,000
		<u>651,061</u>	<u>—</u>	<u>491,061</u>	<u>160,000</u>

**Developer Loan Payable**

The City has entered into a settlement agreement with a developer to reimburse \$268,090 of costs incurred for the installation of sewer lines that services the development area. At the date of this report, the City and the developer have not reached a formal agreement on whether the amount owed to the developer will be reduced with future utility bills servicing the development or if the liability would take the form of a cash payment.

**Construction Loans**

On May 12, 2021, the East Moline Public Library entered into two construction loan agreements for \$600,000 and \$555,000, respectively. The Library intends to draw on these loans only in the event the donation and grant funding received for the purpose of the new Library building renovation does not cover the full cost of the project. As of December 31, 2023, the Library has not drawn on either construction loan.

**Long-Term Liabilities Activity**

For the governmental activities, payments on the compensated absences, the net pension liabilities/(assets), loans payable and the total OPEB liability are made by the General Fund. The Riverfront - Quarter TIF, the Debt Service, the Port of Call TIF funds make payments on the general obligation bonds, and the Library Fund makes payments on the loans payable.

CITY OF EAST MOLINE, ILLINOIS

Notes to the Financial Statements

December 31, 2023

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

LONG-TERM DEBT - Continued

Long-Term Liabilities Activity - Continued

Additionally, for business-type activities, the compensated absences, and the total OPEB liability are liquidated by the Water Fund, the Sewer Fund, and the Drainage Fund. The Water and Sewer funds make payments on the IEPA loans payable. The developer loan payable is being liquidated by the Drainage Fund. The Water Fund, the Sewer Fund, and the Drainage Fund make payments on the general obligation bonds.

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included are part of the above totals for governmental activities. At year end, \$9,757 of internal service funds' compensated absences are included in the above amounts.

Changes in long-term liabilities during the fiscal year were as follows:

Type of Debt	Beginning Balances	Additions	Deductions	Ending Balances	Amounts Due within One Year
<b>Governmental Activities</b>					
Compensated Absences					
General	\$ 411,940	198,856	397,712	213,084	42,617
Internal Service	8,901	1,712	856	9,757	1,951
Net Pension Liability/(Asset) - IMRF	(4,051,180)	5,057,897	—	1,006,717	—
Net Pension Liability - Police Pension	6,973,969	—	435,054	6,538,915	—
Net Pension Liability - Firefighters' Pension	7,893,593	—	1,389,920	6,503,673	—
Total OPEB Liability - RBP	41,002,752	6,231,723	—	47,234,475	7,085,171
Loans Payable	651,061	—	491,061	160,000	—
General Obligation Bonds	51,560,000	—	2,195,000	49,365,000	2,305,000
Plus: Unamortized Premium	745,417	—	49,694	695,723	—
	<u>105,196,453</u>	<u>11,490,188</u>	<u>4,959,297</u>	<u>111,727,344</u>	<u>9,434,739</u>
<b>Business-Type Activities</b>					
Compensated Absences					
General	197,592	138,162	276,324	59,430	11,886
Net Pension Liability/(Asset) - IMRF	(6,117,445)	7,462,843	—	1,345,398	—
Total OPEB Liability - RBP	21,577,762	1,237,407	—	22,815,169	3,422,275
Developer Loan Payable	268,090	—	—	268,090	—
IEPA Loans Payable	4,463,334	—	449,216	4,014,118	453,534
General Obligation Bonds	7,409,441	—	837,233	6,572,208	711,127
	<u>27,798,774</u>	<u>8,838,412</u>	<u>1,562,773</u>	<u>35,074,413</u>	<u>4,598,822</u>

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**LONG-TERM DEBT - Continued**

**Debt Service Requirements to Maturity**

The annual debt service requirements to maturity, including principal and interest, are as follows:

Fiscal Year	Governmental Activities		Business-Type Activities			
	General Obligation		IEPA		General Obligation	
	Bonds		Loans Payable		Bonds	
	Principal	Interest	Principal	Interest	Principal	Interest
2024	\$ 2,305,000	1,557,247	453,534	39,916	711,127	233,645
2025	2,345,000	1,512,783	457,906	35,544	740,202	211,795
2026	2,400,000	1,458,077	462,333	31,117	740,879	186,079
2027	2,455,000	1,396,707	466,816	26,634	655,000	158,860
2028	2,525,000	1,329,021	471,353	22,097	680,000	132,160
2029	2,590,000	1,255,817	475,948	17,502	715,000	104,260
2030	2,670,000	1,177,253	480,602	12,847	745,000	75,060
2031	2,750,000	1,093,368	380,452	8,136	775,000	44,660
2032	2,835,000	1,004,044	365,174	3,428	810,000	14,570
2033	2,925,000	908,980	—	—	—	—
2034	3,025,000	808,200	—	—	—	—
2035	3,130,000	701,856	—	—	—	—
2036	3,235,000	589,749	—	—	—	—
2037	3,350,000	468,409	—	—	—	—
2038	2,560,000	356,792	—	—	—	—
2039	2,655,000	259,324	—	—	—	—
2040	2,755,000	158,211	—	—	—	—
2041	2,855,000	53,358	—	—	—	—
<b>Totals</b>	<b>49,365,000</b>	<b>16,089,196</b>	<b>4,014,118</b>	<b>197,221</b>	<b>6,572,208</b>	<b>1,161,089</b>

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

---

---

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**LONG-TERM DEBT - Continued**

**Legal Debt Margin**

Chapter 65, Section 5/8-5-1 of the Illinois Compiled Statutes provides, "...no municipality having a population of less than 500,000 shall become indebted in any manner or for any purpose, to an amount, including existing indebtedness in the aggregate exceeding 8.625% on the value of the taxable property therein, to be ascertained by the last assessment for state and county purposes, previous to the incurring of the indebtedness or, until January 1, 1983, if greater, the sum that is produced by multiplying the municipality's 1978 equalized assessed valuation by the debt limitation percentage in effect on January 1, 1979."

Assessed Valuation - 2023	<u>\$ 328,831,583</u>
Legal Debt Limit - 8.625% of Assessed Value	28,361,724
Amount of Debt Applicable to Limit	<u>382,208</u>
Legal Debt Margin	<u>27,979,516</u>

**FUND BALANCE CLASSIFICATIONS**

In the governmental funds financial statements, the City considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The City first utilizes committed, then assigned and then unassigned fund balance when an expenditure is incurred for purposes for which all three unrestricted fund balances are available.

*Nonspendable Fund Balance.* Consists of resources that cannot be spent because they are either: a) not in a spendable form; or b) legally or contractually required to be maintained intact.

*Restricted Fund Balance.* Consists of resources that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance.* Consists of resources constrained (issuance of an ordinance) to specific purposes by the government itself, using its highest level of decision-making authority, the City Council; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.

CITY OF EAST MOLINE, ILLINOIS

Notes to the Financial Statements

December 31, 2023

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

FUND BALANCE CLASSIFICATIONS - Continued

*Assigned Fund Balance.* Consists of amounts that are constrained by the City Council’s intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by a) the City Council itself or b) a body or official to which the City Council has delegated the authority to assign amounts to be used for specific purposes. The City has adopted a financial policy authorizing the City Manager to assign amounts for a specific purpose.

*Unassigned Fund Balance.* Consists of residual net resources of a fund that has not been restricted, committed, or assigned within the General Fund and deficit fund balances of other governmental funds.

The following is a schedule of fund balance classifications for the governmental funds as of the date of this report:

	Special Revenue				Totals
	General	Riverfront - The Quarter TIF	Library	Nonmajor	
Nonspendable					
Prepays	\$ 186,363	—	—	—	186,363
Restricted					
Maintenance of Roadways	—	—	—	3,473,834	3,473,834
Development	—	—	—	1,792,449	1,792,449
Special Service Areas	—	—	—	76,876	76,876
Tourism	—	—	—	540,045	540,045
Public Benefit	62,887	—	—	—	62,887
Public Safety	36,069	—	—	—	36,069
Liability Insurance	306,872	—	—	—	306,872
Crossing Guards	14,437	—	—	—	14,437
Budget Stabilization	500,000	—	—	—	500,000
Library	—	—	475,695	—	475,695
	920,265	—	475,695	5,883,204	7,279,164
Assigned					
Fire	3,245	—	—	—	3,245
Sick Leave	1,520	—	—	—	1,520
OPEB	505,799	—	—	—	505,799
Garbage	—	—	—	175,779	175,779
Municipal Swimming Pool	—	—	—	97,081	97,081
Capital Projects	—	—	—	47,612	47,612
	510,564	—	—	320,472	831,036
Unassigned	8,641,283	(392,030)	—	(837,714)	7,411,539
Total Fund Balances	10,258,475	(392,030)	475,695	5,365,962	15,708,102

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

---

---

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**NET POSITION CLASSIFICATIONS**

Net investment in capital assets was comprised of the following as of December 31, 2023:

Governmental Activities	
Capital Assets - Net of Accumulated Depreciation	\$ 39,994,283
Less Capital Related Debt:	
Loans Payable	(160,000)
General Obligation ARS Bonds of 2020	(9,735,000)
Unamortized Premium	<u>(695,723)</u>
Net Investment in Capital Assets	<u><u>29,403,560</u></u>
Business-Type Activities	
Capital Assets - Net of Accumulated Depreciation	57,299,246
Less Capital Related Debt:	
IEPA #L17-3065 Loan Payable	(151,700)
IEPA #L17-2830 Loan Payable	(734,033)
IEPA #L17-0329 Loan Payable	(3,128,385)
General Obligation Bonds of 2014B	(6,190,000)
General Obligation Debt Certificate of 2021	<u>(382,208)</u>
Net Investment in Capital Assets	<u><u>46,712,920</u></u>

**NOTE 4 - OTHER INFORMATION**

**RISK MANAGEMENT**

The City has established two self-insurance fund (internal service funds) to meet potential losses from general and auto liability, workers' compensation, property and casualty claims, and medical and other risks. The City joined IML Risk Management Association (RMA) effective August 16, 2019. The City's medical plan belongs to a pooled insurance group, Intergovernmental Personnel Benefit Cooperative (IPBC) which has a stop loss coverage of \$500,000 and that claims between \$35,000 to \$500,000 are shared equally among the members of the IPBC. There has been no significant reduction in coverage. The City maintained commercial insurance coverage for losses relating to liability (law, public officials, general and auto liability) and workers' compensation. As of December 31, 2020, the City is no longer self-insured for liability insurance.

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

---

---

**NOTE 4 - OTHER INFORMATION - Continued**

**RISK MANAGEMENT - Continued**

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount of claims that have been incurred but not reported (IBNR). Claims liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts, and other economic and social factors. Changes in the balances of claims liabilities are as follows:

	<u>Health Insurance</u>	
	<u>12/31/23</u>	<u>12/31/22</u>
Claims Payable - Beginning	\$ 266,000	193,000
Incurred Claims	4,075,356	4,031,217
Claims Paid	<u>(4,027,518)</u>	<u>(3,958,217)</u>
Claims Payable - Ending	<u>313,838</u>	<u>266,000</u>

Based on experience, the claims payable as of December 31, 2023 is considered current and due within one year.

**CONTINGENT LIABILITIES**

**Litigation**

From time to time, the City is party to various pending claims and legal proceedings with respect to employment, civil rights, property taxes and other matters. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the City attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position or results of operations.

**Grants**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

**Deferred Compensation Plan**

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all employees, permits them to defer a portion of their salary until future years. Participation in the plan is optional. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. All amounts of compensation deferred under the plan are held in trust on behalf of the employees. Accordingly, the assets are not reported in these financial statements. The City has no liability for losses under the plan.

## **CITY OF EAST MOLINE, ILLINOIS**

### **Notes to the Financial Statements**

**December 31, 2023**

---

---

#### **NOTE 4 - OTHER INFORMATION - Continued**

##### **CONTINGENT LIABILITIES - Continued**

###### **Landfill Closure and Post-Closure Care Costs**

State and federal laws and regulations require the City to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site. The facility was certified closed by the Illinois Environmental Protection Agency (IEPA) March 12, 2002. The minimum three-year post-closure care period began June 1, 2001.

By correspondence from the IEPA dated May 22, 2003, the City was informed that they were not in compliance with all the conditions of the supplemental permit for closure. The area of noncompliance relates to leaching of contaminants from the landfill onto the adjacent property to the south. To prevent this leaching, the IEPA required that a Leachate Collection System be installed which was completed in 2007. The City continues to collect the leachate and pump the collection tank on a regular basis. Monitoring wells also continue to be monitored by the City and the data provided to the IEPA as required.

Tests from the monitoring wells indicated that despite ongoing mitigation efforts of the leachate collection system, unacceptable levels of contaminants from the old landfill are still getting into the ground water table. In correspondence dated July 8, 2013, IEPA denied the City's supplemental permit for post-closure care and remedial activities as they were deemed to be non-compliant. With the help of a consultant, the City subsequently prepared and received approval for additional corrective action to consist of verifying the integrity of the leachate collection pipes and evaluating alternate designs to capture additional leachate. The City is continuing to perform regular pumping and testing of the leachate and testing of monitoring well samples, and additional remediation measures will likely be necessary to meet IEPA regulatory requirements in the few years.

The City's financial statements do not include a contingent liability for possible fines or any remedial costs should the system prove to be noncompliant.

###### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS**

The City contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system, the Police Pension Plan which is a single-employer pension plan, and the Firefighters' Pension Plan which is also a single-employer pension plan. Publicly available financial reports that include financial statements and required supplementary information (RSI) for the Police Pension Plan and Firefighter Pension Plan may be obtained by writing to the City at 915 Sixteenth Avenue, East Moline, Illinois 61244. IMRF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not by individual employer. That report may be obtained on-line at [www.imrf.org](http://www.imrf.org). The benefits, benefit levels, employee contributions, and employer contributions are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly.

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

The aggregate amounts recognized for the pension plans are:

	Net Pension Liability	Deferred Outflows	Deferred Inflows	Pension Expense
IMRF	\$ 2,352,115	5,242,545	133,291	267,540
Police Pension	6,538,915	9,273,020	7,680,109	1,920,841
Firefighters' Pension	6,503,673	7,389,547	5,799,730	2,443,123
	<u>15,394,703</u>	<u>21,905,112</u>	<u>13,613,130</u>	<u>4,631,504</u>

**Illinois Municipal Retirement Fund (IMRF)**

**Plan Descriptions**

*Plan Administration.* All employees (other than those covered by the Police and Firefighters' Pension Plan) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

*Benefits Provided.* IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

IMRF provides two tiers of pension benefits. Employees hired *before* January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

---

---

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Illinois Municipal Retirement Fund (IMRF) - Continued**

**Plan Descriptions - Continued**

*Benefits Provided - Continued.* Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

*Plan Membership.* As of December 31, 2022, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	151
Inactive Plan Members Entitled to but not yet Receiving Benefits	55
Active Plan Members	<u>86</u>
Total	<u><u>292</u></u>

*Contributions.* As set by statute, the City's Regular Plan Members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. For the fiscal year-ended December 31, 2023, the City's contribution was 3.32% of covered payroll.

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

---

---

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Illinois Municipal Retirement Fund (IMRF) - Continued**

**Plan Descriptions - Continued**

*Net Pension Liability.* The City's net pension liability was measured as of December 31, 2022. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total pension liability was determined by an actuarial valuation performed, as of December 31, 2022, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions	
Interest Rate	7.25%
Salary Increases	2.85% to 13.75%
Cost of Living Adjustments	2.75%
Inflation	2.25%

For nondisabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Illinois Municipal Retirement Fund (IMRF) - Continued**

**Plan Descriptions - Continued**

*Actuarial Assumptions - Continued.*

Asset Class	Target	Long-Term Expected Real Rate of Return
Fixed Income	25.50%	4.90%
Domestic Equities	35.50%	6.50%
International Equities	18.00%	7.60%
Real Estate	10.50%	6.20%
Blended	9.50%	6.25% - 9.90%
Cash and Cash Equivalents	1.00%	4.00%

**Discount Rate**

The discount rate used to measure the total pension liability was 7.25%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the City’s fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

**Discount Rate Sensitivity**

The following is a sensitivity analysis of the net pension liability/(asset) to changes in the discount rate. The table below presents the net pension liability/(asset) of the City calculated using the discount rate as well as what the City’s net pension liability/(asset) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net Pension Liability/(Asset)	\$ 7,941,291	2,352,115	(2,120,271)

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Illinois Municipal Retirement Fund (IMRF) - Continued**

**Changes in the Net Pension Liability/(Asset)**

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability/ (Asset) (A) - (B)
Balances at December 31, 2021	\$ 49,475,365	59,643,990	(10,168,625)
Changes for the Year:			
Service Cost	486,177	—	486,177
Interest on the Total Pension Liability	3,483,273	—	3,483,273
Difference between Expected and Actual Experience of the total Pension Liability	1,223,011	—	1,223,011
Change in Assumptions	—	—	—
Contributions - Employer	—	277,279	(277,279)
Contributions - Employees	—	243,227	(243,227)
Net Investment Income	—	(8,177,953)	8,177,953
Benefit Payments, Including Refunds of Employee Contributions	(3,346,615)	(3,346,615)	—
Other (Net Transfer)	—	329,168	(329,168)
Net Changes	1,845,846	(10,674,894)	12,520,740
Balances at December 31, 2022	51,321,211	48,969,096	2,352,115

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Illinois Municipal Retirement Fund (IMRF) - Continued**

**Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions**

For the fiscal year ended December 31, 2023, the City recognized pension expense of \$267,540 for the City. At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Change in Assumptions	\$ 936,383	(84,575)	851,808
Net Difference Between Projected and Actual Total Expense to be Recognized in Future Periods	—	(48,716)	(48,716)
Contributions made Subsequent to Measurement Date	4,114,769	—	4,114,769
	5,051,152	(133,291)	4,917,861
	191,393	—	191,393
 Total Pension Expense to be Recognized in Future Periods	 5,242,545	 (133,291)	 5,109,254

\$191,393 reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the reporting year ended December 31, 2024. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Fiscal Year	Net Deferred Outflows/ (Inflows) of Resources
2024	(115,910)
2025	975,800
2026	1,575,647
2027	2,482,324
2028	—
Thereafter	—
Totals	<u>4,917,861</u>

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

---

---

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Police Pension Plan**

**Plan Descriptions**

*Plan Administration.* The Police Pension Plan is a single-employer defined benefit pension plan that covers all sworn police personnel. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/3-1) and may be amended only by the Illinois legislature. The City accounts for the Fund as a pension trust fund. The Fund is governed by a five-member pension board. Two members of the Board are appointed by the City President, one member is elected by pension beneficiaries and two members are elected by active police employees.

*Plan Membership.* At December 31, 2023, the measurement date, membership consisted of the following:

Inactive Plan Members Currently Receiving Benefits	48
Inactive Plan Members Entitled to but not yet Receiving Benefits	14
Active Plan Members	<u>37</u>
Total	<u><u>99</u></u>

*Benefits Provided.* The following is a summary of the Police Pension Plan as provided for in Illinois State Statutes.

The Police Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 (Tier 1), attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit of  $\frac{1}{2}$  of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75 percent of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3 percent of the original pension and 3 percent compounded annually thereafter.

Notes to the Financial Statements

December 31, 2023

---

---

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Police Pension Plan - Continued**

**Plan Descriptions - Continued**

*Benefits Provided - Continued.* Covered employees hired on or after January 1, 2011 (Tier 2), attaining the age of 55 or older with 10 or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 48 consecutive months of service within the last 60 months of service in which the total salary was the highest by the number of months of service in that period. Police officer salary for the pension purposes is capped at \$106,800, plus the lesser of  $\frac{1}{2}$  of the annual change in the Consumer Price Index or 3 percent compounded. The annual benefit shall be increased by 2.5 percent of such a salary for each additional year of service over 20 years up to 30 years to a maximum of 75 percent of such salary. Employees with at least 10 years may retire at or after age 50 and receive a reduced benefit (i.e.,  $\frac{1}{2}$  percent for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1<sup>st</sup> after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3 percent or  $\frac{1}{2}$  of the change in the Consumer Price Index for the preceding calendar year.

*Contributions.* Covered employees are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires the City to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. For the year-ended December 31, 2023, the City's contribution was 10.58% of covered payroll.

*Concentrations.* At year end, the Pension Plan does not have any investments over 5 percent of net plan position available for retirement benefits (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

---

---

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Police Pension Plan - Continued**

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation performed, as of December 31, 2023, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions	
Interest Rate	7.00%
Salary Increases	3.25%
Cost of Living Adjustments	2.25%
Inflation	2.25%

Active Mortality follows the Sex Distinct Raw Rates as developed in the PubS-2010(A) study. Mortality improvement uses MP-2019 Improvement Rates applied on a fully generational basis.

**Discount Rate**

A Single Discount Rate of 7.00% was used to measure the total pension liability, the same as the prior valuation. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Police Pension Plan - Continued**

**Discount Rate Sensitivity**

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the City calculated using the discount rate as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Net Pension Liability	\$ 13,314,393	6,538,915	1,029,332

**Changes in the Net Pension Liability**

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2022	\$ 45,936,695	38,962,726	6,973,969
Changes for the Year:			
Service Cost	619,462	—	619,462
Interest on the Total Pension Liability	3,195,323	—	3,195,323
Changes of Benefit Terms	1,302,853	—	1,302,853
Difference Between Expected and Actual Experience of the Total Pension Liability	—	—	—
Changes of Assumptions	—	—	—
Contributions - Employer	—	312,619	(312,619)
Contributions - Employees	—	292,839	(292,839)
Contributions - Other	—	—	—
Net Investment Income	—	5,000,257	(5,000,257)
Benefit Payments, Including Refunds of Employee Contributions	(2,899,242)	(2,899,242)	—
Other (Net Transfer)	—	(53,023)	53,023
Net Changes	2,218,396	2,653,450	(435,054)
Balances at December 31, 2023	48,155,091	41,616,176	6,538,915

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Police Pension Plan - Continued**

**Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2023, the City recognized pension expense of \$1,920,841. At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$ 1,626,500	(784,493)	842,007
Change in Assumptions	4,207,488	(6,895,616)	(2,688,128)
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	3,439,032	—	3,439,032
<b>Total Deferred Amounts Related to Police Pension</b>	<b>9,273,020</b>	<b>(7,680,109)</b>	<b>1,592,911</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Fiscal Year	Net Deferred Outflows/(Inflows) of Resources
2024	\$ 1,355,188
2025	529,505
2026	(186,377)
2027	(240,823)
2028	135,418
Thereafter	—
<b>Total</b>	<b>1,592,911</b>

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

---

---

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Firefighters' Pension Plan**

**Plan Descriptions**

*Plan Administration.* The Firefighters' Pension Plan is a single-employer defined benefit pension plan that covers all sworn firefighter personnel. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/4-1) and may be amended only by the Illinois legislature. The City accounts for the Fund as a pension trust fund. The Fund is governed by a five-member pension board. Two members of the Board are appointed by the City President, one member is elected by pension beneficiaries and two members are elected by active fire employees.

*Plan Membership.* At December 31, 2023, the measurement date, membership consisted of the following:

Inactive Plan Members Currently Receiving Benefits	55
Inactive Plan Members Entitled to but not yet Receiving Benefits	4
Active Plan Members	<u>36</u>
Total	<u><u>95</u></u>

*Benefits Provided.* The following is a summary of the Firefighters' Pension Plan as provided for in Illinois State Statutes.

The Firefighters' Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 (Tier 1), attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit of ½ of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75 percent of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a firefighter who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3 percent of the original pension and 3 percent compounded annually thereafter.

Notes to the Financial Statements

December 31, 2023

---

---

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Firefighters' Pension Plan - Continued**

**Plan Descriptions - Continued**

*Benefits Provided - Continued.* Covered employees hired on or after January 1, 2011 (Tier 2), attaining the age of 55 or older with 10 or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the firefighter during the 48 consecutive months of service within the last 60 months of service in which the total salary was the highest by the number of months of service in that period. Firefighters' salary for the pension purposes is capped at \$106,800, plus the lesser of  $\frac{1}{2}$  of the annual change in the Consumer Price Index or 3 percent compounded. The annual benefit shall be increased by 2.5 percent of such a salary for each additional year of service over 20 years up to 30 years to a maximum of 75 percent of such salary. Employees with at least 10 years may retire at or after age 50 and receive a reduced benefit (i.e.,  $\frac{1}{2}$  percent for each month under 55). The monthly benefit of a Tier 2 firefighter shall be increased annually at age 60 on the January 1<sup>st</sup> after the firefighter retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3 percent or  $\frac{1}{2}$  of the change in the Consumer Price Index for the preceding calendar year.

*Contributions.* Covered employees are required to contribute 9.455% of their base salary to the Firefighters' Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires the City to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. For the year-ended December 31, 2023, the City's contribution was 15.85% of covered payroll.

*Concentrations.* At year end, the Pension Plan has no investments (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments) in any one organization that represent 5 percent or more of net position available for retirement benefits.

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

---

---

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Firefighters' Pension Plan - Continued**

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation performed, as of December 31, 2023, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions	
Interest Rate	7.00%
Salary Increases	3.25%
Cost of Living Adjustments	2.25%
Inflation	2.25%

Active Mortality follows the Sex Distinct Raw Rates as developed in the PubS-2010(A) study. Mortality improvement uses MP-2019 Improvement Rates applied on a fully generational basis.

**Discount Rate**

A Single Discount Rate of 7.00% was used to measure the total pension liability, and 7.00% in the prior valuation. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Firefighters' Pension Plan - Continued**

**Discount Rate Sensitivity**

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the City calculated using the discount rate as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Net Pension Liability	\$ 12,649,902	6,503,673	1,452,067

**Changes in the Net Pension Liability**

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2022	\$ 45,384,718	37,491,125	7,893,593
Changes for the Year:			
Service Cost	712,258	—	712,258
Interest on the Total Pension Liability	3,132,041	—	3,132,041
Changes of Benefit Terms	—	—	—
Difference Between Expected and Actual Experience of the Total Pension Liability	917,942	—	917,942
Changes of Assumptions	—	—	—
Contributions - Employer	—	429,751	(429,751)
Contributions - Employees	—	256,314	(256,314)
Contributions - Other	—	—	—
Net Investment Income	—	5,490,815	(5,490,815)
Benefit Payments, Including Refunds of Employee Contributions	(2,881,449)	(2,881,449)	—
Other (Net Transfer)	—	(24,719)	24,719
Net Changes	1,880,792	3,270,712	(1,389,920)
Balances at December 31, 2023	47,265,510	40,761,837	6,503,673

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Firefighters' Pension Plan - Continued**

**Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2023, the City recognized pension expense of \$2,443,123. At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$ 1,656,764	(960,926)	695,838
Change in Assumptions	2,540,674	(4,838,804)	(2,298,130)
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	3,192,109	—	3,192,109
 Total Deferred Amounts Related to Firefighters' Pension	 <u>7,389,547</u>	 <u>(5,799,730)</u>	 <u>1,589,817</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Fiscal Year	Net Deferred Outflows/(Inflows) of Resources
2024	\$ 1,045,601
2025	(750,711)
2026	1,608,368
2027	(417,603)
2028	104,162
Thereafter	<u>—</u>
Total	<u>1,589,817</u>

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

---

---

**NOTE 4 - OTHER INFORMATION - Continued**

**OTHER POST-EMPLOYMENT BENEFITS**

**General Information about the OPEB Plan**

*Plan Description.* The City’s defined benefit OPEB plan, City of East Moline Retiree Benefits Plan (RBP), provides OPEB for all permanent full-time general and public safety employees of the City. The RBP is a single-employer defined benefit OPEB plan administered by the City. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the City Board. The benefits, benefit levels, employee contributions and employer contributions are governed by the City and can be amended by the City through its employee manual and union contracts. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75. The activity of the plan is reported in the City’s governmental and business-type activities.

*Benefits Provided.* RBP provides continued health insurance coverage at the active employer rate to all eligible employees in accordance with Illinois statutes, which creates an implicit subsidy of retiree health insurance. To be eligible for benefits, an employee must qualify for retirement under one of the City’s retirement plans. Upon a retiree reaching age 65, Medicare becomes the primary insurer.

*Plan Membership.* As of December 31, 2023, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	163
Inactive Plan Members Entitled to but not yet Receiving Benefits	—
Active Plan Members	<u>141</u>
Total	<u><u>304</u></u>

**Total OPEB Liability**

The City’s total OPEB liability was measured as of December 31, 2023, and was determined by an actuarial valuation as of December 31, 2022.

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

---

---

**NOTE 4 - OTHER INFORMATION - Continued**

**OTHER POST-EMPLOYMENT BENEFITS - Continued**

**Total OPEB Liability - Continued**

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.25%
Salary Increases	3.00%
Discount Rate	3.26%
Healthcare Cost Trend Rates	6.00% in 2023, then 5.50% in 2024, grading down to the ultimate trend rate of 5.00%.
Retirees' Share of Benefit-Related Costs	100% of the projected health insurance premiums for retirees.

The discount rate was based on the Bond Buyer 20-Bond GO Index.

Mortality rates for Police and Fire were based on RP-2014 Blue Collar base rates projected to 2020 using scale MP-2020. For all others, the RP-2014 base rates projected to 2020 using scale MP-2020 was used.

**Change in the Total OPEB Liability**

	Total OPEB Liability
Balance at December 31, 2022	<u>\$ 62,580,514</u>
Changes for the Year:	
Service Cost	2,107,573
Interest on the Total OPEB Liability	2,289,197
Changes of Benefit Terms	—
Difference Between Expected and Actual Experience	—
Changes of Assumptions or Other Inputs	5,158,273
Benefit Payments	<u>(2,085,913)</u>
Net Changes	<u>7,469,130</u>
Balance at December 31, 2023	<u><u>70,049,644</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

---

---

**NOTE 4 - OTHER INFORMATION - Continued**

**OTHER POST-EMPLOYMENT BENEFITS - Continued**

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The discount rate used to measure the total pension liability was 3.26%, while the prior valuation used 3.72%. The following presents the total OPEB liability, calculated using the discount rate, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher:

		1% Decrease (2.26%)	Current Discount Rate (3.26%)	1% Increase (4.26%)
Total OPEB Liability	\$	83,630,005	70,049,644	59,545,611

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The following presents the total OPEB liability, calculated using a variable Healthcare Trend Rate, as well as what the total OPEB liability would be if it were calculated using a Healthcare Trend Rate that is one percentage point lower or one percentage point higher:

		1% Decrease (Varies)	Healthcare Cost Trend Rates (Varies)	1% Increase (Varies)
Total OPEB Liability	\$	57,880,890	70,049,644	86,224,362

**CITY OF EAST MOLINE, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2023**

**NOTE 4 - OTHER INFORMATION - Continued**

**OTHER POST-EMPLOYMENT BENEFITS - Continued**

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended December 31, 2023, the City recognized OPEB expense of \$4,131,420. At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$ 1,784,485	(18,556,859)	(16,772,374)
Change in Assumptions	11,578,754	(6,586,678)	4,992,076
Net Difference Between Projected and Actual Investment Earnings	—	—	—
<b>Total Deferred Amounts Related to OPEB</b>	<b>13,363,239</b>	<b>(25,143,537)</b>	<b>(11,780,298)</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year	Net Deferred Outflows/(Inflows) of Resources
2024	\$ (153,721)
2025	333,801
2026	(2,304,416)
2027	(2,632,069)
2028	(2,996,552)
Thereafter	<u>(4,027,341)</u>
<b>Total</b>	<b><u>(11,780,298)</u></b>

## **REQUIRED SUPPLEMENTARY INFORMATION**

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

- Schedule Employer Contributions
  - Illinois Municipal Retirement Fund
  - Police Pension Fund
  - Firefighters' Pension Fund
- Schedule of Changes in the Employer's Net Pension Liability/(Asset)
  - Illinois Municipal Retirement Fund
  - Police Pension Fund
  - Firefighters' Pension Fund
- Schedule of Investment Returns
  - Police Pension Fund
  - Firefighters' Pension Fund
- Schedule of Changes in the Employer's Total OPEB Liability
  - Retiree Benefit Plan
- Budgetary Comparison Schedules
  - General Fund
  - Library - Special Revenue Fund

Notes to the Required Supplementary Information

Budgetary Information - Budgets are adopted on a basis consistent with generally accepted accounting principles.

**CITY OF EAST MOLINE, ILLINOIS**

**Illinois Municipal Retirement Fund  
Schedule of Employer Contributions  
December 31, 2023**

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2014	\$ 623,441	\$ 662,498	\$ 39,057	\$ 5,402,436	12.26%
12/31/2015	593,717	594,489	772	5,497,382	10.81%
12/31/2016	615,419	615,419	—	5,703,603	10.79%
12/31/2017	558,167	558,319	152	5,598,468	9.97%
12/31/2018	597,313	597,313	—	5,776,713	10.34%
12/31/2019	346,845	346,845	—	5,621,478	6.17%
12/31/2020	502,891	502,891	—	5,372,772	9.36%
12/31/2021	456,065	456,065	—	5,272,434	8.65%
12/31/2022	276,700	276,700	—	5,405,051	5.12%
12/31/2023	191,393	191,393	—	5,767,713	3.32%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	21 Years
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.25%
Salary Increases	2.85% to 13.75%, Including Inflation
Investment Rate of Return	7.25%
Retirement Age	See the Notes to the Financial Statements
Mortality	For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

**CITY OF EAST MOLINE, ILLINOIS**

**Police Pension Fund  
Schedule of Employer Contributions  
December 31, 2023**

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2014	\$ 761,897	\$ 782,786	\$ 20,889	\$ 2,594,594	30.17%
12/31/2015	554,998	897,039	342,041	2,388,592	37.56%
12/31/2016	700,438	704,267	3,829	2,526,144	27.88%
12/31/2017	1,498,898	957,699	(541,199)	2,625,112	36.48%
12/31/2018	1,774,915	1,141,908	(633,007)	2,599,524	43.93%
12/31/2019	1,861,655	1,298,858	(562,797)	2,725,961	47.65%
12/31/2020	2,246,511	1,417,220	(829,291)	2,824,849	50.17%
12/31/2021 *	1,871,437	23,385,043	21,513,606	2,691,176	868.95%
12/31/2022	312,840	294,074	(18,766)	2,855,218	10.30%
12/31/2023	312,840	312,619	(221)	2,954,985	10.58%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	100% Funded Over 15 Years (Layered)
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.25%
Salary Increases	3.25%
Investment Rate of Return	7.00%
Retirement Age	Graded by Age
Mortality	PubS-2010 Adjusted for Plan Status, Demographics, and Illinois Public Pension Data, as Described

\* In 2021, the City issued General Obligation ARS Bonds of 2021 to provide for additional pension contributions in fiscal year 2021.

**CITY OF EAST MOLINE, ILLINOIS**

**Firefighters' Pension Fund  
Schedule of Employer Contributions  
December 31, 2023**

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2014	\$ 687,686	\$ 679,363	\$ (8,323)	\$ 2,445,148	27.78%
12/31/2015	637,000	634,464	(2,536)	2,482,214	25.56%
12/31/2016	465,731	487,530	21,799	2,543,225	19.17%
12/31/2017	932,227	872,185	(60,042)	2,528,019	34.50%
12/31/2018	1,194,394	906,371	(288,023)	2,624,845	34.53%
12/31/2019	1,299,067	946,204	(352,863)	2,562,743	36.92%
12/31/2020	1,447,154	1,064,024	(383,130)	2,788,149	38.16%
12/31/2021 *	1,741,352	18,829,403	17,088,051	2,443,654	770.54%
12/31/2022	429,426	419,601	(9,825)	2,626,641	15.97%
12/31/2023	429,426	429,751	325	2,710,910	15.85%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	100% Funded Over 15 Years (Layered)
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.25%
Salary Increases	3.25%
Investment Rate of Return	7.00%
Retirement Age	Graded by Age
Mortality	Pub-2010 Adjusted for Plans Status, Demographics, and Illinois Public Pension Data, as Described

\* In 2021, the City issued General Obligation ARS Bonds of 2021 to provide for additional pension contributions in fiscal year 2021.

**CITY OF EAST MOLINE, ILLINOIS**

**Illinois Municipal Retirement Fund**

**Schedule of Changes in the Employer's Net Pension Liability/(Asset)**

**December 31, 2023**

	12/31/2014	12/31/2015	12/31/2016
Total Pension Liability			
Service Cost	\$ 645,888	594,762	581,073
Interest	2,979,625	3,184,497	3,279,553
Differences Between Expected and Actual Experience	(43,249)	(61,525)	541,732
Change of Assumptions	1,411,896	51,189	(53,140)
Benefit Payments, Including Refunds of Member Contributions	(2,111,268)	(2,362,668)	(2,509,887)
Net Change in Total Pension Liability	2,882,892	1,406,255	1,839,331
Total Pension Liability - Beginning	40,461,021	43,343,913	44,750,168
Total Pension Liability - Ending	43,343,913	44,750,168	46,589,499
Plan Fiduciary Net Position			
Contributions - Employer	662,498	594,489	615,419
Contributions - Members	269,796	250,680	264,075
Net Investment Income	2,502,224	210,391	2,863,518
Benefit Payments, Including Refunds of Member Contributions	(2,111,268)	(2,362,668)	(2,509,887)
Other (Net Transfer)	(95,901)	150,400	221,090
Net Change in Plan Fiduciary Net Position	1,227,349	(1,156,708)	1,454,215
Plan Net Position - Beginning	41,609,551	42,836,900	41,680,192
Plan Net Position - Ending	42,836,900	41,680,192	43,134,407
Employer's Net Pension Liability/(Asset)	\$ 507,013	3,069,976	3,455,092
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	98.83%	93.14%	92.58%
Covered Payroll	\$ 5,402,436	5,497,382	5,703,603
Employer's Net Pension Liability/(Asset) as a Percentage of Covered Payroll	9.38%	55.84%	60.58%

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

*Changes of Assumptions.* Changes in assumptions related to the discount rate were made in 2014 through 2020. Changes in assumptions related to the demographics were made in 2014 and 2017.

12/31/2017	12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022
614,356	549,908	576,848	563,233	489,517	486,177
3,421,673	3,332,806	3,331,567	3,376,691	3,445,925	3,483,273
(945,100)	(685,088)	(411,654)	365,232	(204,065)	—
(1,459,080)	1,246,081	—	(336,353)	—	1,223,011
(2,548,747)	(3,020,272)	(2,863,619)	(2,871,491)	(3,082,502)	(3,346,615)
(916,898)	1,423,435	633,142	1,097,312	648,875	1,845,846
46,589,499	45,672,601	47,096,036	47,729,178	48,826,490	49,475,365
45,672,601	47,096,036	47,729,178	48,826,490	49,475,365	51,321,211
558,319	597,313	346,845	502,891	456,065	277,279
251,994	261,030	252,966	241,774	237,260	243,227
7,768,020	(2,919,404)	8,295,595	6,987,688	9,326,668	(8,177,953)
(2,548,747)	(3,020,272)	(2,863,619)	(2,871,491)	(3,082,502)	(3,346,615)
(1,111,275)	(265,879)	(645,482)	760,751	(1,006,925)	329,168
4,918,311	(5,347,212)	5,386,305	5,621,613	5,930,566	(10,674,894)
43,134,407	48,052,718	42,705,506	48,091,811	53,713,424	59,643,990
48,052,718	42,705,506	48,091,811	53,713,424	59,643,990	48,969,096
(2,380,117)	4,390,530	(362,633)	(4,886,934)	(10,168,625)	2,352,115
105.21%	90.68%	100.76%	110.01%	120.55%	95.42%
5,598,468	5,776,713	5,621,478	5,372,772	5,272,434	5,405,051
(42.51%)	76.00%	(6.45%)	(90.96%)	(192.86%)	43.52%

**CITY OF EAST MOLINE, ILLINOIS**

**Police Pension Fund**

**Schedule of Changes in the Employer's Net Pension Liability/(Asset)**

**December 31, 2023**

	12/31/2014	12/31/2015	12/31/2016
Total Pension Liability			
Service Cost	\$ 498,852	576,200	595,076
Interest	2,016,885	1,753,170	2,035,322
Changes in Benefit Terms	—	—	—
Differences Between Expected and Actual Experience	(5,010,958)	3,439,869	6,008,678
Change of Assumptions	328,595	—	—
Benefit Payments, Including Refunds of Member Contributions	(1,477,589)	(1,763,945)	(1,707,221)
Net Change in Total Pension Liability	(3,644,215)	4,005,294	6,931,855
Total Pension Liability - Beginning	29,489,683	25,845,468	29,850,762
Total Pension Liability - Ending	25,845,468	29,850,762	36,782,617
Plan Fiduciary Net Position			
Contributions - Employer	782,786	897,039	704,267
Contributions - Members	261,574	249,771	253,761
Contributions - Other	—	—	—
Net Investment Income	654,662	(292,993)	1,531,865
Benefit Payments, Including Refunds of Member Contributions	(1,477,589)	(1,763,945)	(1,707,221)
Administrative Expenses	(26,237)	(31,274)	(23,582)
Net Change in Plan Fiduciary Net Position	195,196	(941,402)	759,090
Plan Net Position - Beginning	19,730,097	19,925,293	18,983,891
Plan Net Position - Ending	19,925,293	18,983,891	19,742,981
Employer's Net Pension Liability/(Asset)	\$ 5,920,175	10,866,871	17,039,636
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.09%	63.60%	53.67%
Covered Payroll	\$ 2,594,594	2,388,592	2,526,144
Employer's Net Pension Liability/(Asset) as a Percentage of Covered Payroll	228.17%	454.95%	674.53%

*Changes of Assumptions.* Changes in assumptions related to the discount rate were made in 2021.

12/31/2017	12/31/2018	12/31/2019	12/30/2020	12/31/2021	12/31/2022	12/31/2023
612,469	646,068	624,956	1,083,107	1,023,138	605,909	619,462
2,517,077	2,579,863	2,818,063	2,832,136	2,785,157	3,047,708	3,195,323
—	—	128,465	—	—	(21,630)	1,302,853
(344,171)	2,336,241	463,860	148,296	(1,621,377)	(50,646)	—
—	—	8,828,091	6,085,977	(14,852,096)	—	—
(1,816,592)	(1,974,912)	(2,161,222)	(2,289,985)	(2,383,808)	(2,496,064)	(2,899,242)
968,783	3,587,260	10,702,213	7,859,531	(15,048,986)	1,085,277	2,218,396
36,782,617	37,751,400	41,338,660	52,040,873	59,900,404	44,851,418	45,936,695
37,751,400	41,338,660	52,040,873	59,900,404	44,851,418	45,936,695	48,155,091
957,699	1,141,908	1,298,858	1,417,220	23,385,043	294,074	312,619
263,513	262,327	269,386	268,772	266,696	282,952	292,839
—	—	—	225	248	—	—
2,061,279	(950,446)	3,172,556	1,572,726	2,191,025	(5,566,675)	5,000,257
(1,816,592)	(1,974,912)	(2,161,222)	(2,289,985)	(2,383,808)	(2,496,064)	(2,899,242)
(19,138)	(38,260)	(32,210)	(45,327)	(55,126)	(56,997)	(53,023)
1,446,761	(1,559,383)	2,547,368	923,631	23,404,078	(7,542,710)	2,653,450
19,742,981	21,189,742	19,630,359	22,177,727	23,101,358	46,505,436	38,962,726
21,189,742	19,630,359	22,177,727	23,101,358	46,505,436	38,962,726	41,616,176
16,561,658	21,708,301	29,863,146	36,799,046	(1,654,018)	6,973,969	6,538,915
56.13%	47.49%	42.62%	38.57%	103.69%	84.82%	86.42%
2,625,112	2,599,524	2,725,961	2,824,849	2,691,176	2,855,218	2,954,985
630.89%	835.09%	1,095.51%	1,302.69%	(61.46%)	244.25%	221.28%

**CITY OF EAST MOLINE, ILLINOIS**

**Firefighters' Pension Fund**

**Schedule of Changes in the Employer's Net Pension Liability/(Asset)**

**December 31, 2023**

	12/31/2014	12/31/2015	12/31/2016
Total Pension Liability			
Service Cost	\$ 594,392	574,331	638,535
Interest	1,659,616	1,844,837	2,028,483
Changes in Benefit Terms	—	—	—
Differences Between Expected and Actual Experience	(2,652,969)	1,810,297	1,635,732
Change of Assumptions	1,730,104	—	—
Benefit Payments, Including Refunds of Member Contributions	(1,503,645)	(1,558,304)	(1,663,308)
Net Change in Total Pension Liability	(172,502)	2,671,161	2,639,442
Total Pension Liability - Beginning	27,234,483	27,061,981	29,733,142
Total Pension Liability - Ending	27,061,981	29,733,142	32,372,584
Plan Fiduciary Net Position			
Contributions - Employer	679,363	634,464	487,530
Contributions - Members	242,314	237,806	241,344
Contributions - Other	—	—	—
Net Investment Income	705,900	(655,704)	1,785,271
Benefit Payments, Including Refunds of Member Contributions	(1,503,645)	(1,558,304)	(1,663,308)
Administrative Expenses	(28,054)	(21,011)	(22,274)
Net Change in Plan Fiduciary Net Position	95,878	(1,362,749)	828,563
Plan Net Position - Beginning	22,918,417	23,014,295	21,651,546
Plan Net Position - Ending	23,014,295	21,651,546	22,480,109
Employer's Net Pension Liability/(Asset)	\$ 4,047,686	8,081,596	9,892,475
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	85.04%	72.82%	69.44%
Covered Payroll	\$ 2,445,148	2,482,214	2,543,225
Employer's Net Pension Liability/(Asset) as a Percentage of Covered Payroll	165.54%	325.58%	388.97%

*Changes of Assumptions.* Changes in assumptions related to the discount rate were made in 2021.

12/31/2017	12/31/2018	12/31/2019	12/30/2020	12/31/2021	12/31/2022	12/31/2023
627,015	639,209	640,880	1,233,120	1,109,646	693,516	712,258
2,212,133	2,341,701	2,425,359	2,679,405	2,665,196	3,005,517	3,132,041
—	—	67,702	—	—	(43,044)	—
755,057	223,720	1,700,987	893,323	(2,446,895)	714,564	917,942
—	—	10,896,805	4,759,047	(12,321,497)	—	—
(1,698,288)	(1,797,331)	(2,055,620)	(2,092,421)	(2,319,707)	(2,496,965)	(2,881,449)
1,895,917	1,407,299	13,676,113	7,472,474	(13,313,257)	1,873,588	1,880,792
32,372,584	34,268,501	35,675,800	49,351,913	56,824,387	43,511,130	45,384,718
34,268,501	35,675,800	49,351,913	56,824,387	43,511,130	45,384,718	47,265,510
872,185	906,371	946,204	1,064,024	18,829,403	419,601	429,751
247,170	250,402	243,828	253,258	231,045	248,346	256,314
—	—	—	28,875	3,754	21,775	—
2,553,303	(1,443,360)	3,540,120	2,392,792	2,454,859	(6,333,570)	5,490,815
(1,698,288)	(1,797,331)	(2,055,620)	(2,092,421)	(2,319,707)	(2,496,965)	(2,881,449)
(28,018)	(19,885)	(21,786)	(72,088)	(72,525)	(44,735)	(24,719)
1,946,352	(2,103,803)	2,652,746	1,574,440	19,126,829	(8,185,548)	3,270,712
22,480,109	24,426,461	22,322,658	24,975,404	26,549,844	45,676,673	37,491,125
24,426,461	22,322,658	24,975,404	26,549,844	45,676,673	37,491,125	40,761,837
9,842,040	13,353,142	24,376,509	30,274,543	(2,165,543)	7,893,593	6,503,673
71.28%	62.57%	50.61%	46.72%	104.98%	82.61%	86.24%
2,528,019	2,624,845	2,562,473	2,788,149	2,443,654	2,626,641	2,710,910
389.32%	508.72%	951.29%	1,085.83%	(88.62%)	300.52%	239.91%

**CITY OF EAST MOLINE, ILLINOIS**

**Police Pension Fund**

**Schedule of Investment Returns**

**December 31, 2023**

---

---

Fiscal Year	Annual Money- Weighted Rate of Return, Net of Investment Expense
12/31/2014	4.06%
12/31/2015	(1.21%)
12/31/2016	9.19%
12/31/2017	11.13%
12/31/2018	(3.42%)
12/31/2019	17.40%
12/31/2020	7.70%
12/31/2021	10.18%
12/31/2022	(5.25%)
12/31/2023	13.66 %

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

**CITY OF EAST MOLINE, ILLINOIS**

**Firefighters' Pension Fund  
Schedule of Investment Returns  
December 31, 2023**

---

---

Fiscal Year	Annual Money- Weighted Rate of Return, Net of Investment Expense
12/31/2014	3.86%
12/31/2015	(2.13%)
12/31/2016	9.45%
12/31/2017	12.13%
12/31/2018	(5.93%)
12/31/2019	16.96%
12/31/2020	8.86%
12/31/2021	8.64%
12/31/2022	(15.79%)
12/31/2023	15.38%

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

**CITY OF EAST MOLINE, ILLINOIS**

**Retiree Benefit Plan**

**Schedule of Changes in the Employer's Total OPEB Liability**

**December 31, 2023**

---

---

	<u>12/31/2018</u>
Total OPEB Liability	
Service Cost	\$ 1,239,917
Interest	2,287,065
Changes in Benefit Terms	—
Differences Between Expected and Actual Experience	136,705
Change of Assumptions or Other Inputs	(6,737,474)
Benefit Payments	<u>(2,037,027)</u>
Net Change in Total OPEB Liability	(5,110,814)
Total OPEB Liability - Beginning	<u>67,502,947</u>
Total OPEB Liability - Ending	<u><u>62,392,133</u></u>
Covered-Employee Payroll	\$ 8,498,483
Total OPEB Liability as a Percentage of Covered-Employee Payroll	734.16%

Notes:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

*Changes of Assumptions.* Changes of assumptions related to the discount rate were made in 2018 through 2023.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
1,290,754	1,494,713	1,674,945	1,705,764	2,107,573
2,515,590	2,290,837	1,759,789	1,685,426	2,289,197
—	—	—	—	—
332,741	3,768,235	—	(24,257,891)	—
20,293,356	(801,696)	2,538,374	(7,013,590)	5,158,273
(2,072,561)	(2,289,666)	(2,449,943)	(2,276,796)	(2,085,913)
22,359,880	4,462,423	3,523,165	(30,157,087)	7,469,130
62,392,133	84,752,013	89,214,436	92,737,601	62,580,514
84,752,013	89,214,436	92,737,601	62,580,514	70,049,644
8,753,437	9,585,095	9,920,573	11,402,301	11,744,370
968.21%	930.76%	934.80%	548.84%	596.45%

**CITY OF EAST MOLINE, ILLINOIS**

**General Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
<b>Revenues</b>			
Taxes			
Property	\$ 5,859,275	5,859,275	6,058,759
Utility	1,655,975	1,655,975	1,156,037
Amusement	487,115	487,115	568,892
Intergovernmental	11,367,030	11,367,030	10,779,404
Charges for Services	730,380	730,380	738,263
Licenses and Permits	400,455	400,455	303,554
Fines and Forfeitures	177,055	177,055	233,386
Investment Income	150,520	150,520	850,163
Miscellaneous	880,435	880,435	1,043,546
Total Revenues	<u>21,708,240</u>	<u>21,708,240</u>	<u>21,732,004</u>
<b>Expenditures</b>			
General Government	1,013,728	1,013,728	1,687,327
Public Safety	12,040,974	12,040,974	11,396,896
Public Works	2,088,721	2,088,721	2,083,731
Recreation and Culture	920,157	920,157	877,860
Debt Service			
Principal Retirement	1,475,000	1,475,000	1,475,000
Interest and Fiscal Charges	1,572,855	1,572,855	1,199,634
Total Expenditures	<u>19,111,435</u>	<u>19,111,435</u>	<u>18,720,448</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>2,596,805</u>	<u>2,596,805</u>	<u>3,011,556</u>
<b>Other Financing Sources (Uses)</b>			
Transfers In	66,000	66,000	—
Transfers Out	(389,940)	(389,940)	(1,648,850)
	<u>(323,940)</u>	<u>(323,940)</u>	<u>(1,648,850)</u>
Net Change in Fund Balance	<u>2,272,865</u>	<u>2,272,865</u>	1,362,706
Fund Balance - Beginning			<u>8,895,769</u>
Fund Balance - Ending			<u>10,258,475</u>

**CITY OF EAST MOLINE, ILLINOIS**

**Library - Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Revenues			
Taxes			
Property Taxes	\$ 892,415	892,415	1,127,519
Intergovernmental			
Grants	87,420	87,420	78,041
Fines and Forfeits	2,000	2,000	3,046
Investment Income (Loss)	100	100	(7,838)
Miscellaneous	3,860	3,860	159,415
Total Revenues	<u>985,795</u>	<u>985,795</u>	<u>1,360,183</u>
Expenditures			
Recreation and Culture	933,600	933,600	941,686
Debt Service			
Principal Retirement	—	—	491,061
Interest and Fiscal Charges	40,000	40,000	16,850
Total Expenditures	<u>973,600</u>	<u>973,600</u>	<u>1,449,597</u>
Net Change in Fund Balance	<u>12,195</u>	<u>12,195</u>	(89,414)
Fund Balances - Beginning			<u>565,109</u>
Fund Balance - Ending			<u><u>475,695</u></u>

## **OTHER SUPPLEMENTARY INFORMATION**

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Budgetary Comparison Schedules - Major Governmental Funds
- Combining Statements - Nonmajor Governmental Funds
- Budgetary Comparison Schedules - Nonmajor Governmental Funds
- Budgetary Comparison Schedules - Major Enterprise Funds
- Combining Statements - Nonmajor Enterprise Funds
- Budgetary Comparison Schedules - Nonmajor Enterprise Funds
- Combining Statements - Internal Service Funds
- Budgetary Comparison Schedules - Internal Service Funds
- Combining Statements - Pension Trust Funds
- Consolidated Year-End Financial Report

## **INDIVIDUAL FUND DESCRIPTIONS**

---

### **GENERAL FUND**

The General Fund is used to account for all financial resources except those required to be accounted for in another fund.

---

### **SPECIAL REVENUE FUNDS**

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than fiduciary funds or capital projects funds) that are legally restricted to expenditure for specified purposes.

#### **Riverfront - The Quarter TIF Fund**

The Riverfront - The Quarter TIF Fund is used to account for revenue and expenditures related to the development of The Quarter TIF district.

#### **Library Fund**

The Library Fund is used to account for monies from contributions, grants, and a tax levy restricted to services related to the operation of the City Library.

#### **Port of Call TIF Fund**

The Port of Call TIF Fund is used to account for revenue and expenditures related to the development of the Port of Call TIF district.

#### **Garbage Fund**

The Garbage Fund is used to account for revenue and expenditures related to refuse collection and disposal.

#### **Motor Fuel Tax Fund**

The Motor Fuel Tax Fund is used to account for the revenue and expenditures related to projects financed by the state gasoline tax as collected and distributed by the State of Illinois.

#### **Municipal Swimming Pool Fund**

The Municipal Swimming Pool Fund is used to account for expenditures necessary to operate the City's swimming pool.

#### **Economic Development Fund**

The Economic Development Fund is used to account for revenues and expenditures related to the purchase and sale of land for economic development purposes.

---

## **INDIVIDUAL FUND DESCRIPTIONS - Continued**

---

### **SPECIAL REVENUE FUNDS - Continued**

#### **Non-Home Rule Sales Tax Fund**

The Non-Home Rule Sales Tax Fund is used to account for expenditures related to infrastructure improvements financed by sales tax as collected and distributed by the State of Illinois.

#### **Downtown Special Service Area Fund**

The Downtown Special Service Area Fund is used to account for revenues and expenditures related to improvements to the Downtown Special Service Area.

#### **Hotel Motel Tax Fund**

The Hotel Motel Tax Fund is used to account for revenues and expenditures related to tourism.

#### **Downtown TIF Fund**

The Downtown TIF Fund is used to accounts for the revenues and expenditures related to the development of the Downtown TIF district.

#### **Kennedy Drive TIF Fund**

The Kennedy Drive TIF Fund is used to accounts for the revenues and expenditures related to the development of the Kennedy Drive TIF district.

#### **Lucky Strike TIF Fund**

The Lucky Strike TIF Fund is used to accounts for the revenues and expenditures related to the development of the Lucky Strike TIF district.

#### **EM Glass TIF Fund**

The EM Glass TIF Fund is used to accounts for the revenues and expenditures related to the development of the EM Glass TIF district.

---

### **DEBT SERVICE FUND**

The Debt Service Fund is used to account for monies restricted, committed or assigned to pay for principal and interest payments on the City's debt obligations. Financing is provided by the annual tax levy.

---

### **CAPITAL PROJECTS FUND**

The Capital Projects Fund is used to account for all resources used for the acquisition of capital assets by the City, except those financed by Proprietary Funds.

---

## **INDIVIDUAL FUND DESCRIPTIONS - Continued**

---

### **ENTERPRISE FUNDS**

The Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where it has been decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

#### **Water Plant Fund**

The Water Plant Fund is used to account for the revenues and expenses related to the water plant.

#### **Sewer Plant Fund**

The Sewer Plant Fund is used to account for the revenues and expenses related to the sewer plant.

#### **Drainage Fund**

The Drainage Fund is used to account for the revenues and expenses related to providing storm water utility to the general public.

#### **Economic Development Loan Fund**

The Economic Development Loan Fund is used to account for the lending of low interest economic development monies to qualifying entities within the private sector.

#### **Housing Rehabilitation Fund**

The Housing Rehabilitation Fund is used to account for the revenue and expenses associated with the issuance and collection of housing rehabilitation loans to local homeowners.

---

### **INTERNAL SERVICE FUNDS**

The Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies other governmental unit, or to other governmental units, on a cost-reimbursement basis.

#### **Employee Insurance Fund**

The Employee Insurance Fund is used to account for costs related to the coverage of insurance for the City employees. Revenue is from charges to user departments.

## **INDIVIDUAL FUND DESCRIPTIONS - Continued**

---

### **INTERNAL SERVICE FUNDS - Continued**

#### **Insurance Reserve Fund**

The Insurance Reserve Fund is used to account for costs related to the coverage of insurance for liability claims against the City. Revenue is primarily from property taxes transferred from other funds.

#### **Motor Pool Fund**

The Motor Pool Fund is used to account for the purchase and maintenance of vehicles and equipment used in the operation of City services. Revenue is from charges to user departments. Expenses include cost of labor, materials, supplies, maintenance and services.

---

### **PENSION TRUST FUNDS**

#### **Police Pension Fund**

The Police Pension Fund is used to account for the accumulation of resources to be used for retirement pensions for the City's sworn police personnel. Resources are contributed by sworn police personnel at rates fixed by State statutes and by the City at an amount determined by an annual actuarial study.

#### **Firefighters' Pension Fund**

The Firefighters' Pension Fund is used to account for the accumulation of resources to be used for retirement annuity payments to sworn officers of the fire department at appropriate amounts and times in the future. Resources are contributed by employees at rates fixed by law and by the City at amounts determined by an annual actuarial study.

---

**CITY OF EAST MOLINE, ILLINOIS**

**General Fund**

**Schedule of Expenditures - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
General Government			
Administration			
Salaries and Benefits	\$ 227,440	227,440	331,446
FICA	18,203	18,203	616
IMRF	10,662	10,662	7,986
Contractual Services	458,980	458,980	785,941
Repairs and Maintenance	15,000	15,000	20,855
Supplies and Materials	55,910	55,910	79,671
Capital Outlay	22,920	22,920	40,132
Miscellaneous	10,160	10,160	214,614
Total Administration	819,275	819,275	1,481,261
Executive and Legislative			
Salaries and Benefits	57,505	57,505	57,021
FICA	7,157	7,157	4,085
IMRF	2,779	2,779	2,170
Contractual Services	21,750	21,750	49,487
Supplies and Materials	5,400	5,400	3,681
Capital Outlay	200	200	—
Total Executive and Legislative	94,791	94,791	116,444
Building and Grounds			
Salaries and Benefits	21,285	21,285	21,615
FICA	1,187	1,187	40
IMRF	695	695	521
Contractual Services	39,045	39,045	30,008
Supplies and Materials	15,500	15,500	18,586
Capital Outlay	21,950	21,950	18,852
Total Building and Grounds	99,662	99,662	89,622
Total General Government	1,013,728	1,013,728	1,687,327

**CITY OF EAST MOLINE, ILLINOIS**

**General Fund**

**Schedule of Expenditures - Budget and Actual - Continued**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Public Safety			
Police Protection			
Salaries and Benefits	\$ 4,282,370	4,282,370	4,459,045
FICA	291,964	291,964	67,156
IMRF	147,850	147,850	109,951
Pension	312,840	312,840	314,932
Contractual Services	883,570	883,570	851,601
Repairs and Maintenance	144,040	144,040	146,249
Supplies and Materials	43,100	43,100	62,473
Capital Outlay	181,520	181,520	182,736
Miscellaneous	250	250	—
Total Police Protection	<u>6,287,504</u>	<u>6,287,504</u>	<u>6,194,143</u>
Fire Protection			
Salaries and Benefits	4,387,240	4,387,240	4,204,924
FICA	282,316	282,316	54,485
IMRF	138,684	138,684	103,345
Pension	429,425	429,425	432,066
Contractual Services	225,850	225,850	108,951
Repairs and Maintenance	34,450	34,450	9,271
Supplies and Materials	41,690	41,690	67,886
Capital Outlay	125,285	125,285	135,315
Miscellaneous	33,000	33,000	40,067
Total Fire Protection	<u>5,697,940</u>	<u>5,697,940</u>	<u>5,156,310</u>
Emergency Services			
Contractual Services	<u>5,530</u>	<u>5,530</u>	<u>5,515</u>
Crossing Guard			
Contractual Services	<u>50,000</u>	<u>50,000</u>	<u>40,928</u>
Total Public Safety	<u>12,040,974</u>	<u>12,040,974</u>	<u>11,396,896</u>

**CITY OF EAST MOLINE, ILLINOIS**

**General Fund**

**Schedule of Expenditures - Budget and Actual - Continued**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Public Works			
Administration			
Salaries and Benefits	\$ 144,615	144,615	167,497
FICA	18,209	18,209	9,679
IMRF	12,053	12,053	8,436
Contractual Services	13,005	13,005	37,334
Repairs and Maintenance	2,000	2,000	1,129
Supplies and Materials	6,950	6,950	4,996
Capital Outlay	9,920	9,920	9,920
Miscellaneous	3,500	3,500	3,500
Total Administration	<u>210,252</u>	<u>210,252</u>	<u>242,491</u>
Inspection			
Salaries and Benefits	139,340	139,340	135,049
FICA	15,637	15,637	8,260
IMRF	10,254	10,254	6,871
Contractual Services	10,665	10,665	6,302
Supplies and Materials	63,005	63,005	52,091
Capital Outlay	18,465	18,465	20,801
Total Inspection	<u>257,366</u>	<u>257,366</u>	<u>229,374</u>
Street and Bridge			
Salaries and Benefits	476,535	476,535	566,233
FICA	55,867	55,867	30,424
IMRF	36,025	36,025	26,568
Contractual Services	52,040	52,040	37,520
Repairs and Maintenance	80,000	80,000	92,013
Supplies and Materials	146,200	146,200	169,894
Capital Outlay	313,145	313,145	242,096
Miscellaneous	1,500	1,500	1,924
Total Street and Bridge	<u>1,161,312</u>	<u>1,161,312</u>	<u>1,166,672</u>

**CITY OF EAST MOLINE, ILLINOIS**

**General Fund**

**Schedule of Expenditures - Budget and Actual - Continued**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Public Works - Continued			
Public Benefit and Comfort			
Salaries and Benefits	\$ 44,625	44,625	61,263
FICA	5,565	5,565	2,232
IMRF	3,551	3,551	2,937
Contractual Services	103,130	103,130	111,394
Light	200,740	200,740	177,537
Supplies and Materials	1,550	1,550	962
Capital Outlay	99,630	99,630	88,319
Miscellaneous	1,000	1,000	550
Total Public Benefit and Comfort	<u>459,791</u>	<u>459,791</u>	<u>445,194</u>
Total Public Works	<u>2,088,721</u>	<u>2,088,721</u>	<u>2,083,731</u>
Recreation and Culture			
Salaries and Benefits	476,500	476,500	481,083
FICA	61,231	61,231	29,205
IMRF	32,036	32,036	22,627
Contractual Services	68,465	68,465	55,943
Program Supplies	113,200	113,200	93,833
Capital Outlay	168,725	168,725	194,580
Miscellaneous	—	—	589
Total Recreation and Culture	<u>920,157</u>	<u>920,157</u>	<u>877,860</u>
Debt Service			
Principal Retirement	1,475,000	1,475,000	1,475,000
Interest and Fiscal Charges	1,572,855	1,572,855	1,199,634
Total Debt Service	<u>3,047,855</u>	<u>3,047,855</u>	<u>2,674,634</u>
Total Expenditures	<u><u>19,111,435</u></u>	<u><u>19,111,435</u></u>	<u><u>18,720,448</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Nonmajor Governmental - Special Revenue Funds**

**Combining Balance Sheet**

**December 31, 2023**

---

---

**See Following Page**

**CITY OF EAST MOLINE, ILLINOIS**

**Nonmajor Governmental - Special Revenue Funds**

**Combining Balance Sheet**

**December 31, 2023**

	Garbage	Motor Fuel Tax	Municipal Swimming Pool	Economic Development	Non-Home Rule Sales Tax	Special Downtown Service Area
<b>ASSETS</b>						
Cash and Investments	\$ —	1,533,561	106,683	633	1,170,719	66,191
Receivables - Net of Allowances						
Property Taxes	—	—	—	—	—	63,850
Other	201,491	266,607	—	—	211,240	6,836
Due from Other Funds	345	3,685	—	—	—	—
Due from Other Governments	—	592,014	—	—	—	—
<b>Total Assets</b>	<b>201,836</b>	<b>2,395,867</b>	<b>106,683</b>	<b>633</b>	<b>1,381,959</b>	<b>136,877</b>
<b>LIABILITIES</b>						
Accounts Payable	19,249	226,229	857	—	—	—
Accrued Payroll	661	—	8,745	259	2,612	—
Other Payable	—	—	—	—	71,466	—
Due to Other Funds	6,147	—	—	32,217	3,685	—
<b>Total Liabilities</b>	<b>26,057</b>	<b>226,229</b>	<b>9,602</b>	<b>32,476</b>	<b>77,763</b>	<b>—</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Property Taxes	—	—	—	—	—	60,001
<b>Total Liabilities and Deferred Inflows of Resources</b>	<b>26,057</b>	<b>226,229</b>	<b>9,602</b>	<b>32,476</b>	<b>77,763</b>	<b>60,001</b>
<b>FUND BALANCES</b>						
Restricted	—	2,169,638	—	—	1,304,196	76,876
Assigned	175,779	—	97,081	—	—	—
Unassigned	—	—	—	(31,843)	—	—
<b>Total Fund Balances</b>	<b>175,779</b>	<b>2,169,638</b>	<b>97,081</b>	<b>(31,843)</b>	<b>1,304,196</b>	<b>76,876</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>201,836</b>	<b>2,395,867</b>	<b>106,683</b>	<b>633</b>	<b>1,381,959</b>	<b>136,877</b>

Revenue								
Hotel Motel Tax	Downtown TIF	Kennedy Drive TIF	Lucky Strike TIF	EM Glass TIF	Port of Call TIF	Debt Service	Capital Projects	Totals
545,216	449,965	—	37	53,441	1,449,372	—	47,612	5,423,430
—	125,592	353,128	3,043	144,968	1,213,999	—	—	1,904,580
—	—	—	—	—	15,000	—	—	701,174
—	—	—	—	—	—	—	—	4,030
—	—	—	—	—	—	—	—	592,014
545,216	575,557	353,128	3,080	198,409	2,678,371	—	47,612	8,625,228
3,351	—	—	—	40,284	145,157	—	—	435,127
1,820	520	—	—	520	520	—	—	15,657
—	—	—	—	—	—	—	—	71,466
—	—	759,890	14	—	—	48,135	—	850,088
5,171	520	759,890	14	40,804	145,677	48,135	—	1,372,338
—	118,334	350,974	1,787	144,628	1,211,204	—	—	1,886,928
5,171	118,854	1,110,864	1,801	185,432	1,356,881	48,135	—	3,259,266
540,045	456,703	—	1,279	12,977	1,321,490	—	—	5,883,204
—	—	—	—	—	—	—	47,612	320,472
—	—	(757,736)	—	—	—	(48,135)	—	(837,714)
540,045	456,703	(757,736)	1,279	12,977	1,321,490	(48,135)	47,612	5,365,962
545,216	575,557	353,128	3,080	198,409	2,678,371	—	47,612	8,625,228

**CITY OF EAST MOLINE, ILLINOIS**

**Nonmajor Governmental Funds**

**Combining Statement of Revenues, Expenditures and Changes in Fund Balance**

**For the Fiscal Year Ended December 31, 2023**

	Garbage	Motor Fuel Tax	Municipal Swimming Pool	Economic Development	Non-Home Rule Sales Tax	Special Downtown Special Service Area
<b>Revenues</b>						
Taxes	\$ —	—	—	—	—	59,154
Intergovernmental	16,031	1,514,549	—	—	738,251	—
Charges for Services	1,018,983	—	239,003	—	—	—
Investment Income	—	97,858	—	—	43,454	—
Miscellaneous	—	5,304	28,216	1,347	—	—
<b>Total Revenues</b>	<b>1,035,014</b>	<b>1,617,711</b>	<b>267,219</b>	<b>1,347</b>	<b>781,705</b>	<b>59,154</b>
<b>Expenditures</b>						
Public Works	1,052,474	1,370,259	—	—	403,835	—
Recreation and Culture	—	—	365,795	—	—	—
Economic Development	—	—	—	77,872	—	56,804
<b>Debt Service</b>						
Principal Retirement	—	—	—	—	—	—
Interest and Fiscal Charges	—	—	—	—	—	—
<b>Total Expenditures</b>	<b>1,052,474</b>	<b>1,370,259</b>	<b>365,795</b>	<b>77,872</b>	<b>403,835</b>	<b>56,804</b>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<b>(17,460)</b>	<b>247,452</b>	<b>(98,576)</b>	<b>(76,525)</b>	<b>377,870</b>	<b>2,350</b>
<b>Other Financing Sources (Uses)</b>						
Disposal of Capital Assets	—	—	—	747	—	—
Transfers In	68,610	—	95,000	111,951	—	—
Transfers Out	(70,000)	—	—	—	—	—
	<b>(1,390)</b>	<b>—</b>	<b>95,000</b>	<b>112,698</b>	<b>—</b>	<b>—</b>
<b>Net Change in Fund Balances</b>	<b>(18,850)</b>	<b>247,452</b>	<b>(3,576)</b>	<b>36,173</b>	<b>377,870</b>	<b>2,350</b>
<b>Fund Balances - Beginning</b>	<b>194,629</b>	<b>1,922,186</b>	<b>100,657</b>	<b>(68,016)</b>	<b>926,326</b>	<b>74,526</b>
<b>Fund Balances - Ending</b>	<b>175,779</b>	<b>2,169,638</b>	<b>97,081</b>	<b>(31,843)</b>	<b>1,304,196</b>	<b>76,876</b>

Revenue									
Hotel Motel Tax	Downtown TIF	Kennedy Drive TIF	Lucky Strike TIF	EM Glass TIF	Port of Call TIF	Debt Service	Capital Projects	Totals	
275,048	104,791	335,059	1,257	138,944	1,158,144	—	—	2,072,397	
—	—	—	—	—	—	—	—	2,268,831	
—	—	—	—	—	—	—	—	1,257,986	
—	—	—	—	—	—	—	—	141,312	
—	—	—	—	—	42	—	1,484	36,393	
275,048	104,791	335,059	1,257	138,944	1,158,186	—	1,484	5,776,919	
—	—	—	—	—	—	—	—	2,826,568	
—	—	—	—	—	—	—	347	366,142	
115,051	59,186	—	—	59,483	17,217	—	—	385,613	
—	—	—	—	—	520,000	100,000	—	620,000	
—	—	—	—	—	392,065	1,600	—	393,665	
115,051	59,186	—	—	59,483	929,282	101,600	347	4,591,988	
159,997	45,605	335,059	1,257	79,461	228,904	(101,600)	1,137	1,184,931	
—	—	—	—	—	—	—	—	747	
—	—	—	—	—	—	264,896	—	540,457	
—	—	—	—	—	—	—	—	(70,000)	
—	—	—	—	—	—	264,896	—	471,204	
159,997	45,605	335,059	1,257	79,461	228,904	163,296	1,137	1,656,135	
380,048	411,098	(1,092,795)	22	(66,484)	1,092,586	(211,431)	46,475	3,709,827	
540,045	456,703	(757,736)	1,279	12,977	1,321,490	(48,135)	47,612	5,365,962	

**CITY OF EAST MOLINE, ILLINOIS**

**Garbage - Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Revenues			
Intergovernmental			
Grants	\$ 24,500	24,500	16,031
Charges for Services			
Garbage Services	982,000	982,000	1,018,983
Investment Income	250	250	—
Total Revenues	<u>1,006,750</u>	<u>1,006,750</u>	<u>1,035,014</u>
Expenditures			
Public Works	<u>1,087,620</u>	<u>1,087,620</u>	<u>1,052,474</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(80,870)</u>	<u>(80,870)</u>	<u>(17,460)</u>
Other Financing Sources (Uses)			
Transfers In	—	—	68,610
Transfers Out	<u>(70,000)</u>	<u>(70,000)</u>	<u>(70,000)</u>
	<u>(70,000)</u>	<u>(70,000)</u>	<u>(1,390)</u>
Net Change in Fund Balance	<u><u>(150,870)</u></u>	<u><u>(150,870)</u></u>	<u>(18,850)</u>
Fund Balance - Beginning			<u>194,629</u>
Fund Balance - Ending			<u><u>175,779</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Motor Fuel Tax - Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Revenues			
Intergovernmental			
State Allotments	\$ 800,000	800,000	922,535
Grants	—	—	592,014
Investment Income	20,300	20,300	97,858
Miscellaneous	—	—	5,304
Total Revenues	<u>820,300</u>	<u>820,300</u>	1,617,711
Expenditures			
Public Works	<u>1,145,000</u>	<u>1,145,000</u>	1,370,259
Net Change in Fund Balance	<u>(324,700)</u>	<u>(324,700)</u>	247,452
Fund Balance - Beginning			<u>1,922,186</u>
Fund Balance - Ending			<u>2,169,638</u>

**CITY OF EAST MOLINE, ILLINOIS**

**Municipal Swimming Pool - Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Revenues			
Charges for Services			
Program Fees	\$ 203,300	203,300	239,003
Investment Income	100	100	—
Miscellaneous	19,000	19,000	28,216
Total Revenues	<u>222,400</u>	<u>222,400</u>	<u>267,219</u>
Expenditures			
Recreation and Culture	<u>313,220</u>	<u>313,220</u>	<u>365,795</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures			
	(90,820)	(90,820)	(98,576)
Other Financing Sources			
Transfers In	<u>95,000</u>	<u>95,000</u>	<u>95,000</u>
Net Change in Fund Balance	<u>4,180</u>	<u>4,180</u>	(3,576)
Fund Balance - Beginning			<u>100,657</u>
Fund Balance - Ending			<u><u>97,081</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Economic Development - Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Revenues			
Investment Income	\$ 10	10	—
Miscellaneous	1,345	1,345	1,347
Total Revenues	<u>1,355</u>	<u>1,355</u>	<u>1,347</u>
Expenditures			
Economic Development	<u>83,840</u>	<u>83,840</u>	<u>77,872</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(82,485)</u>	<u>(82,485)</u>	<u>(76,525)</u>
Other Financing Sources			
Disposal of Capital Assets	—	—	747
Transfers In	—	—	111,951
	<u>—</u>	<u>—</u>	<u>112,698</u>
Net Change in Fund Balance	<u><u>(82,485)</u></u>	<u><u>(82,485)</u></u>	36,173
Fund Balance - Beginning			<u>(68,016)</u>
Fund Balance - Ending			<u><u>(31,843)</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Non-Home Rule Sales Tax - Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

---

---

	Original Budget	Final Budget	Actual
Revenues			
Intergovernmental			
Sales Taxes	\$ 672,880	672,880	738,251
Investment Income	12,100	12,100	43,454
Total Revenues	684,980	684,980	781,705
Expenditures			
Public Works	688,265	688,265	403,835
Net Change in Fund Balance	<u>(3,285)</u>	<u>(3,285)</u>	377,870
Fund Balance - Beginning			<u>926,326</u>
Fund Balance - Ending			<u><u>1,304,196</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Downtown Special Service Area - Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

---

---

	Original Budget	Final Budget	Actual
Revenues			
Taxes			
Property Taxes	\$ 60,000	60,000	59,154
Expenditures			
Economic Development	60,000	60,000	56,804
Net Change in Fund Balance	—	—	2,350
Fund Balance - Beginning			74,526
Fund Balance - Ending			76,876

---

---

**CITY OF EAST MOLINE, ILLINOIS**

**Hotel Motel Tax - Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

---

---

	Original Budget	Final Budget	Actual
Revenues			
Taxes			
Hotel Motel Taxes	\$ 235,000	235,000	275,048
Expenditures			
Economic Development	132,670	132,670	115,051
Net Change in Fund Balance	<u>102,330</u>	<u>102,330</u>	159,997
Fund Balance - Beginning			<u>380,048</u>
Fund Balance - Ending			<u><u>540,045</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Downtown TIF - Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Revenues			
Taxes			
Property Taxes	\$ 110,000	110,000	104,791
Investment Income	100	100	—
Total Revenues	<u>110,100</u>	<u>110,100</u>	<u>104,791</u>
Expenditures			
Economic Development	85,100	85,100	59,186
Debt Service			
Interest and Fiscal Charges	25,000	25,000	—
Total Expenditures	<u>110,100</u>	<u>110,100</u>	<u>59,186</u>
Net Change in Fund Balance	<u>—</u>	<u>—</u>	45,605
Fund Balance - Beginning			<u>411,098</u>
Fund Balance - Ending			<u><u>456,703</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Kennedy Drive TIF - Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

---

---

	Original Budget	Final Budget	Actual
Revenues			
Taxes			
Property Taxes	\$ 350,000	350,000	335,059
Expenditures			
Economic Development	615	615	—
Net Change in Fund Balance	<u>349,385</u>	<u>349,385</u>	335,059
Fund Balance - Beginning			<u>(1,092,795)</u>
Fund Balance - Ending			<u><u>(757,736)</u></u>

CITY OF EAST MOLINE, ILLINOIS

Lucky Strike TIF - Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Fiscal Year Ended December 31, 2023

	Original Budget	Final Budget	Actual
Revenues			
Taxes			
Property Taxes	\$ 985	985	1,257
Expenditures			
Economic Development	985	985	—
Net Change in Fund Balance	—	—	1,257
Fund Balance - Beginning			22
Fund Balance - Ending			1,279

**CITY OF EAST MOLINE, ILLINOIS**

**EM Glass TIF - Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

---

---

	Original Budget	Final Budget	Actual
Revenues			
Taxes			
Property Taxes	\$ 135,000	135,000	138,944
Expenditures			
Economic Development	135,000	135,000	59,483
Net Change in Fund Balance	<u>—</u>	<u>—</u>	79,461
Fund Balance - Beginning			<u>(66,484)</u>
Fund Balance - Ending			<u><u>12,977</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Port of Call TIF - Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Revenues			
Taxes			
Property Taxes	\$ 970,000	970,000	1,107,851
Other Taxes	50,000	50,000	50,293
Miscellaneous	—	—	42
Total Revenues	<u>1,020,000</u>	<u>1,020,000</u>	<u>1,158,186</u>
Expenditures			
Economic Development	22,740	22,740	17,217
Debt Service			
Principal Retirement	520,000	520,000	520,000
Interest and Fiscal Charges	392,065	392,065	392,065
Total Expenditures	<u>934,805</u>	<u>934,805</u>	<u>929,282</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	85,195	85,195	228,904
Other Financing Sources			
Transfers In	<u>22,000</u>	<u>22,000</u>	—
Net Change in Fund Balance	<u><u>107,195</u></u>	<u><u>107,195</u></u>	228,904
Fund Balance - Beginning			<u>1,092,586</u>
Fund Balance - Ending			<u><u>1,321,490</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Debt Service Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Revenues			
Taxes			
Property Taxes	\$ 200,000	200,000	—
Expenditures			
Debt Service			
Principal Retirement	100,000	100,000	100,000
Interest and Fiscal Charges	1,600	1,600	1,600
Total Expenditures	101,600	101,600	101,600
Excess (Deficiency) of Revenues Over (Under) Expenditures	98,400	98,400	(101,600)
Other Financing Sources			
Transfers In	70,000	70,000	264,896
Net Change in Fund Balance	168,400	168,400	163,296
Fund Balance - Beginning			(211,431)
Fund Balance - Ending			(48,135)

**CITY OF EAST MOLINE, ILLINOIS**

**Water Plant - Enterprise Fund**

**Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Operating Revenues			
Charges for Services	\$ 5,964,315	5,964,315	6,435,232
Miscellaneous	190,500	190,500	335,011
Total Operating Revenues	<u>6,154,815</u>	<u>6,154,815</u>	<u>6,770,243</u>
Operating Expenses			
Operations			
Pumping	6,150,165	6,150,165	4,197,499
Depreciation	260,570	260,570	1,063,807
Total Operating Expenses	<u>6,410,735</u>	<u>6,410,735</u>	<u>5,261,306</u>
Operating Income (Loss)	<u>(255,920)</u>	<u>(255,920)</u>	<u>1,508,937</u>
Nonoperating Revenues (Expenses)			
Investment Income	1,300	1,300	549
Grants	—	—	6,360
Interest and Fiscal Charges	(105,095)	(105,095)	(100,430)
	<u>(103,795)</u>	<u>(103,795)</u>	<u>(93,521)</u>
Income (Loss) Before Transfers	(359,715)	(359,715)	1,415,416
Transfers Out	<u>(432,985)</u>	<u>(432,985)</u>	<u>—</u>
Change in Net Position	<u>(792,700)</u>	<u>(792,700)</u>	1,415,416
Net Position - Beginning			<u>11,484,403</u>
Net Position - Ending			<u><u>12,899,819</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Sewer Plant - Enterprise Fund**

**Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Operating Revenues			
Charges for Services	\$ 6,052,120	6,052,120	6,010,820
Miscellaneous	1,250	1,250	2,504
Total Operating Revenues	<u>6,053,370</u>	<u>6,053,370</u>	<u>6,013,324</u>
Operating Expenses			
Operations			
Pumping	7,517,260	7,517,260	3,698,825
Depreciation	238,740	238,740	965,239
Total Operating Expenses	<u>7,756,000</u>	<u>7,756,000</u>	<u>4,664,064</u>
Operating Income (Loss)	<u>(1,702,630)</u>	<u>(1,702,630)</u>	<u>1,349,260</u>
Nonoperating Revenues (Expenses)			
Investment Income	4,325	4,325	17,151
Principal Retirement	(726,235)	(726,235)	—
Interest and Fiscal Charges	(183,995)	(183,995)	(177,926)
	<u>(905,905)</u>	<u>(905,905)</u>	<u>(160,775)</u>
Change in Net Position	<u>(2,608,535)</u>	<u>(2,608,535)</u>	1,188,485
Net Position - Beginning			<u>11,238,668</u>
Net Position - Ending			<u>12,427,153</u>

**CITY OF EAST MOLINE, ILLINOIS**

**Drainage - Enterprise Fund**

**Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Operating Revenues			
Charges for Services	\$ 854,000	854,000	850,140
Miscellaneous	—	—	17,414
Total Operating Revenues	<u>854,000</u>	<u>854,000</u>	<u>867,554</u>
Operating Expenses			
Operations			
Distribution and Collections	903,855	903,855	844,778
Depreciation	87,500	87,500	314,738
Total Operating Expenses	<u>991,355</u>	<u>991,355</u>	<u>1,159,516</u>
Operating (Loss)	<u>(137,355)</u>	<u>(137,355)</u>	<u>(291,962)</u>
Nonoperating Revenues (Expenses)			
Principal Retirement	(127,235)	(127,235)	—
Grants	—	—	559,630
Interest and Fiscal Charges	(13,730)	(13,730)	(13,563)
	<u>(140,965)</u>	<u>(140,965)</u>	<u>546,067</u>
Change in Net Position	<u>(278,320)</u>	<u>(278,320)</u>	254,105
Net Position - Beginning			<u>3,905,301</u>
Net Position - Ending			<u>4,159,406</u>

**CITY OF EAST MOLINE, ILLINOIS**

**Nonmajor Enterprise Funds  
Combining Statement of Net Position  
December 31, 2023**

---

---

	Economic Development Loan	Housing Rehabilitation	Totals
<b>ASSETS</b>			
Current Assets			
Cash and Investments	\$ 613,224	170,598	783,822
Receivables - Net of Allowances			
Accounts	68	42	110
Other	—	11,968	11,968
Total Assets	613,292	182,608	795,900
<b>LIABILITIES</b>			
None	—	—	—
<b>NET POSITION</b>			
Restricted	613,292	182,608	795,900

---

---

**CITY OF EAST MOLINE, ILLINOIS**

**Nonmajor Enterprise Funds**

**Combining Statement of Revenues, Expenses, and Changes in Net Position**

**For the Fiscal Year Ended December 31, 2023**

	Economic Development Loan	Housing Rehabilitation	Totals
Operating Revenues			
Miscellaneous	\$ —	—	—
Operating Expenses			
Operations	—	42,918	42,918
Operating (Loss)	—	(42,918)	(42,918)
Nonoperating Revenues			
Investment Income	8,446	—	8,446
Change in Net Position	8,446	(42,918)	(34,472)
Net Position - Beginning	604,846	225,526	830,372
Net Position - Ending	613,292	182,608	795,900

**CITY OF EAST MOLINE, ILLINOIS**

**Nonmajor Enterprise Funds  
Combining Statement of Cash Flows  
For the Fiscal Year Ended December 31, 2023**

	Economic Development Loan	Housing Rehabilitation	Totals
Cash Flows from Operating Activities			
Receipts from Customers and Users	\$ —	6,719	6,719
Payments to Suppliers	—	(42,918)	(42,918)
	—	(36,199)	(36,199)
Cash Flows from Investing Activities			
Investment Income	8,446	—	8,446
Net Change in Cash and Cash Equivalents	8,446	(36,199)	(27,753)
Cash and Cash Equivalents - Beginning	604,778	206,797	811,575
Cash and Cash Equivalents - Ending	613,224	170,598	783,822
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities			
Operating Income (Loss)	—	(42,918)	(42,918)
Adjustments to Reconcile Operating Income to Net Cash Provided by (Used in) Operating Activities			
(Increase) Decrease in Current Assets	—	6,719	6,719
Net Cash Provided by Operating Activities	—	(36,199)	(36,199)

**CITY OF EAST MOLINE, ILLINOIS**

**Economic Development Loan - Enterprise Fund**

**Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

---

---

	Original Budget	Final Budget	Actual
Operating Revenues			
Miscellaneous	\$ —	—	—
Operating Expenses			
Operations			
Administration and Claims	—	—	—
Operating Income	—	—	—
Nonoperating Revenues			
Investment Income	1,500	1,500	8,446
Change in Net Position	<u>1,500</u>	<u>1,500</u>	8,446
Net Position - Beginning			<u>604,846</u>
Net Position - Ending			<u><u>613,292</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Housing Rehabilitation - Enterprise Fund**

**Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Operating Revenues			
Miscellaneous	\$ —	—	—
Operating Expenses			
Operations			
Administration and Claims	25,190	25,190	42,918
Operating (Loss)	(25,190)	(25,190)	(42,918)
Nonoperating Revenues			
Investment Income	520	520	—
Change in Net Position	<u>(24,670)</u>	<u>(24,670)</u>	(42,918)
Net Position - Beginning			<u>225,526</u>
Net Position - Ending			<u><u>182,608</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Internal Service Funds  
Combining Statement of Net Position  
December 31, 2023**

	Employee Insurance	Insurance Reserve	Motor Pool	Totals
<b>ASSETS</b>				
Current Assets				
Cash and Investments	\$ 1,786,104	89,222	767,789	2,643,115
Receivables - Net of Allowances				
Accounts	11,916	111,688	—	123,604
Prepays	—	393,522	34,272	427,794
Total Current Assets	1,798,020	594,432	802,061	3,194,513
Noncurrent Assets				
Capital Assets				
Depreciable	—	—	1,346,654	1,346,654
Accumulated Depreciation	—	—	(994,574)	(994,574)
Total Noncurrent Assets	—	—	352,080	352,080
Total Assets	1,798,020	594,432	1,154,141	3,546,593
<b>LIABILITIES</b>				
Current Liabilities				
Accounts Payable	960	1,617	63,880	66,457
Accrued Payroll	—	10,848	10,893	21,741
Claims Payable	313,838	—	—	313,838
Compensated Absences Payable	—	—	1,951	1,951
Total Current Liabilities	314,798	12,465	76,724	403,987
Noncurrent Liabilities				
Compensated Absences Payable	—	—	7,806	7,806
Total Liabilities	314,798	12,465	84,530	411,793
<b>NET POSITION</b>				
Investment in Capital Assets	—	—	352,080	352,080
Unrestricted	1,483,222	581,967	717,531	2,782,720
Total Net Position	1,483,222	581,967	1,069,611	3,134,800

**CITY OF EAST MOLINE, ILLINOIS**

**Internal Service Funds**

**Combining Statement of Revenues, Expenses and Changes in Net Position**

**For the Fiscal Year Ended December 31, 2023**

	Employee Insurance	Insurance Reserve	Motor Pool	Totals
Operating Revenues				
Interfund Services	\$ 4,000,763	282,495	1,263,600	5,546,858
Miscellaneous	38,837	132,624	—	171,461
Total Operating Revenues	4,039,600	415,119	1,263,600	5,718,319
Operating Expenses				
Operations	4,160,629	739,973	932,963	5,833,565
Depreciation	—	—	104,800	104,800
Total Operating Expenses	4,160,629	739,973	1,037,763	5,938,365
Operating Income (Loss)	(121,029)	(324,854)	225,837	(220,046)
Nonoperating Revenues				
Grants	—	—	61,826	61,826
Investment Income	50,343	—	3,688	54,031
	50,343	—	65,514	115,857
Income (Loss) Before Transfers	(70,686)	(324,854)	291,351	(104,189)
Transfers In	500,000	1,025,246	—	1,525,246
Transfers Out	(906,483)	—	—	(906,483)
	(406,483)	1,025,246	—	618,763
Change in Net Position	(477,169)	700,392	291,351	514,574
Net Position - Beginning	1,960,391	(118,425)	778,260	2,620,226
Net Position - Ending	1,483,222	581,967	1,069,611	3,134,800

**CITY OF EAST MOLINE, ILLINOIS**

**Internal Service Funds**

**Combining Statement of Cash Flows**

**For the Fiscal Year Ended December 31, 2023**

	Employee Insurance	Insurance Reserve	Motor Pool	Totals
<b>Cash Flows from Operating Activities</b>				
Interfund Services Provided	\$ 4,000,763	282,495	1,263,600	5,546,858
Miscellaneous	38,837	132,624	61,826	233,287
Payments to Suppliers	(4,111,520)	(1,300,533)	(653,965)	(6,066,018)
Payments to Employees	—	(50,610)	(242,983)	(293,593)
	<u>(71,920)</u>	<u>(936,024)</u>	<u>428,478</u>	<u>(579,466)</u>
<b>Cash Flows from Noncapital Financing Activities</b>				
Transfers In	500,000	1,025,246	—	1,525,246
Transfers Out	(906,483)	—	—	(906,483)
	<u>(406,483)</u>	<u>1,025,246</u>	<u>—</u>	<u>618,763</u>
<b>Cash Flows from Capital and Related Financing Activities</b>				
Purchase of Capital Assets	—	—	(205,799)	(205,799)
<b>Cash Flows from Investing Activities</b>				
Investment Income	50,343	—	3,688	54,031
<b>Net Change in Cash and Cash Equivalents</b>	<b>(428,060)</b>	<b>89,222</b>	<b>226,367</b>	<b>(112,471)</b>
Cash and Cash Equivalents - Beginning	2,214,164	—	541,422	2,755,586
Cash and Cash Equivalents - Ending	<u>1,786,104</u>	<u>89,222</u>	<u>767,789</u>	<u>2,643,115</u>
<b>Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities</b>				
Operating Income (Loss)	(121,029)	(324,854)	225,837	(220,046)
<b>Adjustments to Reconcile Operating Income to Net Cash Provided by (Used in) Operating Activities</b>				
Depreciation	—	—	104,800	104,800
(Increase) Decrease in Current Assets	2,837	(6,442)	—	(3,605)
Increase (Decrease) in Current Liabilities	46,272	(604,728)	36,015	(522,441)
<b>Net Cash Provided by Operating Activities</b>	<u><b>(71,920)</b></u>	<u><b>(936,024)</b></u>	<u><b>428,478</b></u>	<u><b>(579,466)</b></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Employee Insurance - Internal Service Fund**

**Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Operating Revenues			
Interfund Services			
Charges for Services	\$ 4,137,928	4,137,928	4,000,763
Other	3,500	3,500	38,837
Total Operating Revenues	4,141,428	4,141,428	4,039,600
Operating Expenses			
Operations			
Administration and Claims	4,142,228	4,142,228	4,160,629
Operating (Loss)	(800)	(800)	(121,029)
Nonoperating Revenues			
Investment Income	11,300	11,300	50,343
Income (Loss) Before Transfers	10,500	10,500	(70,686)
Transfers In	—	—	500,000
Transfers Out	—	—	(906,483)
	—	—	(406,483)
Change in Net Position	10,500	10,500	(477,169)
Net Position - Beginning			1,960,391
Net Position - Ending			1,483,222

**CITY OF EAST MOLINE, ILLINOIS**

**Insurance Reserve - Internal Service Fund**

**Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Operating Revenues			
Interfund Services			
Charges for Services	\$ 294,940	294,940	282,495
Other	70,500	70,500	132,624
Total Operating Revenues	<u>365,440</u>	<u>365,440</u>	<u>415,119</u>
Operating Expenses			
Operations			
Administration and Claims	650,670	650,670	739,973
(Loss) Before Transfers	(285,230)	(285,230)	(324,854)
Transfers In	<u>287,585</u>	<u>287,585</u>	<u>1,025,246</u>
Change in Net Position	<u><u>2,355</u></u>	<u><u>2,355</u></u>	<u>700,392</u>
Net Position - Beginning			<u>(118,425)</u>
Net Position - Ending			<u><u>581,967</u></u>

**CITY OF EAST MOLINE, ILLINOIS**

**Motor Pool - Internal Service Fund**

**Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual**

**For the Fiscal Year Ended December 31, 2023**

	Original Budget	Final Budget	Actual
Operating Revenues			
Interfund Services			
Charges for Services	\$ 1,200,000	1,200,000	1,263,600
Operating Expenses			
Operations			
Travel and Motor Vehicles	1,385,090	1,385,090	932,963
Depreciation	—	—	104,800
Total Operating Expenses	1,385,090	1,385,090	1,037,763
Operating Income (Loss)	(185,090)	(185,090)	225,837
Nonoperating Revenues			
Grants	—	—	61,826
Investment Income	75	75	3,688
	75	75	65,514
Change in Net Position	(185,015)	(185,015)	291,351
Net Position - Beginning			778,260
Net Position - Ending			1,069,611

**CITY OF EAST MOLINE, ILLINOIS**

**Pension Trust Funds**

**Combining Statement of Fiduciary Net Position**

**December 31, 2023**

	Police Pension	Firefighters' Pension	Totals
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 635,426	454,307	1,089,733
Investments			
Illinois Police Officers' Pension Investment Fund	40,978,677	—	40,978,677
Illinois Firefighters' Pension Investment Fund	—	40,308,155	40,308,155
Receivables - Net of Allowance			
Accrued Interest	1,468	—	1,468
Prepays	3,662	250	3,912
Total Assets	41,619,233	40,762,712	82,381,945
<b>LIABILITIES</b>			
Accounts Payable	3,057	875	3,932
<b>NET POSITION</b>			
Net Position Restricted for Pensions	41,616,176	40,761,837	82,378,013

**CITY OF EAST MOLINE, ILLINOIS**

**Pension Trust Funds**

**Combining Statement of Changes in Fiduciary Net Position**

**For the Fiscal Year Ended December 31, 2023**

	Police Pension	Firefighters' Pension	Totals
<b>Additions</b>			
Contributions - Employer	\$ 312,619	429,751	742,370
Contributions - Plan Members	292,839	256,314	549,153
Total Contributions	<u>605,458</u>	<u>686,065</u>	<u>1,291,523</u>
<b>Investment Income</b>			
Interest Earned	277,346	677,231	954,577
Net Change in Fair Value	4,788,542	4,855,199	9,643,741
	<u>5,065,888</u>	<u>5,532,430</u>	<u>10,598,318</u>
Less Investment Expenses	(65,631)	(41,615)	(107,246)
Net Investment Income	<u>5,000,257</u>	<u>5,490,815</u>	<u>10,491,072</u>
Total Additions	<u>5,605,715</u>	<u>6,176,880</u>	<u>11,782,595</u>
<b>Deductions</b>			
Administration	53,023	24,719	77,742
Benefits and Refunds	2,899,242	2,881,449	5,780,691
Total Deductions	<u>2,952,265</u>	<u>2,906,168</u>	<u>5,858,433</u>
Change in Fiduciary Net Position	2,653,450	3,270,712	5,924,162
<b>Net Position Restricted for Pensions</b>			
Beginning	<u>38,962,726</u>	<u>37,491,125</u>	<u>76,453,851</u>
Ending	<u>41,616,176</u>	<u>40,761,837</u>	<u>82,378,013</u>

**CITY OF EAST MOLINE, ILLINOIS**

**Consolidated Year-End Financial Report  
December 31, 2023**

---

---

CSFA #	Program Name	State	Federal	Other	Total
444-26-1565	Tobacco Enforcement Program	\$ —	4,538	—	4,538
	Other Grant Programs and Activities	—	802,446	—	802,446
	Totals	—	806,984	—	806,984

---

---

**SUPPLEMENTAL SCHEDULES**

**CITY OF EAST MOLINE, ILLINOIS**

**Long-Term Debt Requirements**

**IEPA #L17-3065 Loan Payable of 2011**

**December 31, 2023**

Date of Issue	November 30, 2011
Date of Maturity	October 27, 2031
Authorized Issue	\$4,000,965
Interest Rate	1.25%
Interest Dates	April 27 and October 27
Principal Maturity Dates	April 27 and October 27
Payable at	Illinois Environmental Protection Agency

**CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Principal	Interest	Totals
2024	\$ 18,146	1,840	19,986
2025	18,373	1,613	19,986
2026	18,604	1,382	19,986
2027	18,837	1,149	19,986
2028	19,073	913	19,986
2029	19,312	674	19,986
2030	19,555	431	19,986
2031	19,800	186	19,986
	<u>151,700</u>	<u>8,188</u>	<u>159,888</u>

**CITY OF EAST MOLINE, ILLINOIS**

**Long-Term Debt Requirements**

**IEPA #L17-2830 Loan Payable of 2011**

**December 31, 2020**

Date of Issue	August 2, 2011
Date of Maturity	December 17, 2030
Authorized Issue	\$2,044,807
Interest Rate	Non-Interest Bearing
Interest Date	Non-Interest Bearing
Principal Maturity Dates	June 17 and December 17
Payable at	Illinois Environmental Protection Agency

**CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Principal	Interest	Totals
2024	\$ 104,862	—	104,862
2025	104,862	—	104,862
2026	104,862	—	104,862
2027	104,862	—	104,862
2028	104,862	—	104,862
2029	104,862	—	104,862
2030	104,861	—	104,861
	<u>734,033</u>	<u>—</u>	<u>734,033</u>

**CITY OF EAST MOLINE, ILLINOIS**

**Long-Term Debt Requirements**

**IEPA #L17-0329 Loan Payable of 2013**

**December 31, 2020**

---



---

Date of Issue	September 12, 2013
Date of Maturity	December 7, 2032
Authorized Issue	\$7,187,723
Interest Rate	1.25%
Interest Dates	June 7 and December 7
Principal Maturity Dates	June 7 and December 7
Payable at	Illinois Environmental Protection Agency

**CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Principal	Interest	Totals
2024	\$ 330,526	38,076	368,602
2025	334,671	33,931	368,602
2026	338,867	29,735	368,602
2027	343,117	25,485	368,602
2028	347,418	21,184	368,602
2029	351,774	16,828	368,602
2030	356,186	12,416	368,602
2031	360,652	7,950	368,602
2032	365,174	3,428	368,602
	<u>3,128,385</u>	<u>189,033</u>	<u>3,317,418</u>

**CITY OF EAST MOLINE, ILLINOIS**

**Long-Term Debt Requirements  
General Obligation Bonds of 2014B  
December 31, 2023**

---



---

Date of Issue	December 29, 2014
Date of Maturity	January 15, 2032
Authorized Issue	\$7,465,000
Interest Rates	2.00% to 4.00%
Interest Dates	January 15 and July 15
Principal Maturity Date	January 15
Payable at	The Quad Cities Bank and Trust, Moline IL

**CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Principal	Interest	Totals
2024	\$ 580,000	223,810	803,810
2025	605,000	206,035	811,035
2026	625,000	184,460	809,460
2027	655,000	158,860	813,860
2028	680,000	132,160	812,160
2029	715,000	104,260	819,260
2030	745,000	75,060	820,060
2031	775,000	44,660	819,660
2032	810,000	14,570	824,570
	<u>6,190,000</u>	<u>1,143,875</u>	<u>7,333,875</u>
	2,599,800 Water		
	<u>3,590,200</u> Sewer		
	<u><u>6,190,000</u></u>		

**CITY OF EAST MOLINE, ILLINOIS**

**Long-Term Debt Requirements**

**General Obligation ARS (TIF and State Revenue Sharing) Bonds of 2020**

**December 31, 2023**

Date of Issue	May 11, 2020
Date of Maturity	January 15, 2037
Authorized Issue	\$10,765,000
Interest Rates	2.80% to 4.00%
Interest Dates	January 15 and July 15
Principal Maturity Date	January 15
Payable at	Zion Bank, Zion IL

**CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Principal	Interest	Totals
2024	\$ 535,000	375,600	910,600
2025	550,000	356,788	906,788
2026	575,000	334,500	909,500
2027	600,000	311,000	911,000
2028	625,000	286,500	911,500
2029	645,000	261,100	906,100
2030	675,000	234,700	909,700
2031	700,000	207,200	907,200
2032	730,000	178,600	908,600
2033	755,000	148,900	903,900
2034	790,000	118,000	908,000
2035	820,000	85,800	905,800
2036	850,000	52,400	902,400
2037	885,000	17,700	902,700
	<u>9,735,000</u>	<u>2,968,788</u>	<u>12,703,788</u>

**CITY OF EAST MOLINE, ILLINOIS**

**Long-Term Debt Requirements  
General Obligation ARS Bonds of 2021  
December 31, 2023**

---



---

Date of Issue	October 21, 2021
Date of Maturity	January 15, 2041
Authorized Issue	\$41,105,000
Interest Rates	0.926% to 3.738%
Interest Dates	January 15 and July 15
Principal Maturity Date	January 15
Payable at	Zion Bank, Zion IL

**CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Principal	Interest	Totals
2024	\$ 1,770,000	1,181,647	2,951,647
2025	1,795,000	1,155,995	2,950,995
2026	1,825,000	1,123,577	2,948,577
2027	1,855,000	1,085,707	2,940,707
2028	1,900,000	1,042,521	2,942,521
2029	1,945,000	994,717	2,939,717
2030	1,995,000	942,553	2,937,553
2031	2,050,000	886,168	2,936,168
2032	2,105,000	825,444	2,930,444
2033	2,170,000	760,080	2,930,080
2034	2,235,000	690,200	2,925,200
2035	2,310,000	616,056	2,926,056
2036	2,385,000	537,349	2,922,349
2037	2,465,000	450,709	2,915,709
2038	2,560,000	356,792	2,916,792
2039	2,655,000	259,324	2,914,324
2040	2,755,000	158,211	2,913,211
2041	2,855,000	53,358	2,908,358
	39,630,000	13,120,408	52,750,408

**CITY OF EAST MOLINE, ILLINOIS**

**Long-Term Debt Requirements  
General Obligation Debt Certificates of 2021  
December 31, 2023**

---

---

Date of Issue	October 14, 2021
Date of Maturity	October 24, 2026
Authorized Issue	\$663,027
Interest Rate	3.00%
Interest Date	Monthly on the 14th
Principal Maturity Date	Monthly on the 14th
Payable at	TBK Bank, Bettendorf IA

**CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Principal	Interest	Totals
2024	\$ 131,127	9,835	140,962
2025	135,202	5,760	140,962
2026	115,879	1,619	117,498
	<u>382,208</u>	<u>17,214</u>	<u>399,422</u>

## **STATISTICAL SECTION (Unaudited)**

This part of the annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

### **Financial Trends**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

### **Revenue Capacity**

These schedules contain information to help the reader assess the City's most significant local revenue sources.

### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the government's ability to issue additional debt in the future.

### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

**CITY OF EAST MOLINE, ILLINOIS**

**Net Position by Component - Last Ten Fiscal Years\***  
**December 31, 2023 (Unaudited)**

---

---

**See Following Page**

**CITY OF EAST MOLINE, ILLINOIS**

**Net Position by Component - Last Ten Fiscal Years\***  
**December 31, 2023 (Unaudited)**

	12/31/2014	12/31/2015**	12/31/2016	12/31/2017
<b>Governmental Activities</b>				
Net Investment in Capital Assets	\$ 19,966,908	20,501,709	20,814,937	21,728,997
Restricted	1,869,309	1,623,335	1,175,299	3,141,352
Unrestricted (Deficit)	3,259,181	(9,548,943)	(20,908,656)	(34,585,628)
<b>Total Governmental   Activities Net Position</b>	<b>25,095,398</b>	<b>12,576,101</b>	<b>1,081,580</b>	<b>(9,715,279)</b>
<b>Business-Type Activities</b>				
Net Investment in Capital Assets	26,729,014	27,829,300	29,544,675	31,439,538
Restricted	898,817	1,147,993	959,366	948,749
Unrestricted (Deficit)	4,194,937	4,956,649	4,848,491	3,862,845
<b>Total Business-Type   Activities Net Position</b>	<b>31,822,768</b>	<b>33,933,942</b>	<b>35,352,532</b>	<b>36,251,132</b>
<b>Primary Government</b>				
Net Investment in Capital Assets	46,695,922	48,331,009	50,359,612	53,168,535
Restricted	2,768,126	2,771,328	2,134,665	4,090,101
Unrestricted (Deficit)	7,454,118	(4,592,294)	(16,060,165)	(30,722,783)
<b>Total Primary Government   Net Position</b>	<b>56,918,166</b>	<b>46,510,043</b>	<b>36,434,112</b>	<b>26,535,853</b>

Data Source: City Records

\*Accrual Basis of Accounting

\*\*Beginning in the 2015 audit, unrestricted net position includes the net pension liability due to GASB 68.

\*\*\*Beginning in the 2018 audit, unrestricted net pension includes the total OPEB liability due to GASB 75.

12/31/2018***	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
22,343,078	19,888,840	20,115,071	26,641,084	29,879,153	29,403,560
2,582,964	2,679,871	7,169,182	6,070,486	10,090,417	7,279,164
(75,450,758)	(84,951,481)	(88,233,516)	(89,268,748)	(93,731,860)	(92,606,415)
(50,524,716)	(62,382,770)	(60,949,263)	(56,557,178)	(53,762,290)	(55,923,691)
33,639,330	39,031,435	40,315,411	40,693,244	43,881,199	46,712,920
932,549	927,400	914,962	875,945	6,947,817	795,900
(10,983,582)	(13,400,791)	(20,916,899)	(20,370,231)	(23,370,272)	(17,226,542)
23,588,297	26,558,044	20,313,474	21,198,958	27,458,744	30,282,278
55,982,408	58,920,275	60,430,482	67,334,328	73,760,352	76,116,480
3,515,513	3,607,271	8,084,144	6,946,431	17,038,234	8,075,064
(86,434,340)	(98,352,272)	(109,150,415)	(109,638,979)	(117,102,132)	(109,832,957)
(26,936,419)	(35,824,726)	(40,635,789)	(35,358,220)	(26,303,546)	(25,641,413)

**CITY OF EAST MOLINE, ILLINOIS**

**Changes in Net Position - Last Ten Fiscal Years\*  
December 31, 2023 (Unaudited)**

	12/31/2014	12/31/2015	12/31/2016	12/31/2017	12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
<b>Primary Governmental Expenses</b>										
<b>Governmental Activities</b>										
General Government	\$ 875,915	886,462	909,755	806,655	686,037	866,198	(9,742,251)	2,268,945	4,246,438	4,750,610
Public Safety	12,102,123	13,411,208	21,432,153	20,009,384	9,516,861	20,693,229	25,839,722	13,282,877	15,706,857	15,366,358
Public Works	4,127,004	3,818,995	4,171,860	4,905,780	4,046,902	5,032,022	4,320,157	4,588,216	3,877,558	6,052,839
Recreation and Culture	992,293	1,040,607	1,013,102	1,228,443	943,627	1,326,862	1,910,582	1,835,675	2,436,973	2,328,905
Economic Development	374,145	1,401,683	326,676	1,025,532	924,818	490,588	448,769	589,877	701,077	398,375
Interest on Long-Term Debt	214,882	183,287	149,763	201,980	396,208	474,942	748,878	1,671,960	1,287,325	1,847,454
<b>Total Governmental Activities Expenses</b>	<b>18,686,362</b>	<b>20,742,242</b>	<b>28,003,309</b>	<b>28,177,774</b>	<b>16,514,453</b>	<b>28,883,841</b>	<b>23,525,857</b>	<b>24,237,550</b>	<b>28,256,228</b>	<b>30,744,541</b>
<b>Business-Type Activities</b>										
Water Plant	2,758,066	2,562,205	2,504,112	2,569,922	2,568,732	2,670,448	3,852,438	5,337,433	3,206,348	5,361,736
Water Distribution	2,185,843	2,324,744	2,420,617	2,685,636	2,033,222	2,849,683	4,517,286	—	—	—
Sewer Plant	2,593,927	2,674,007	2,865,633	3,114,741	2,393,820	3,137,658	4,669,108	5,431,469	3,299,205	4,841,990
Sewer Collection	2,538,205	2,978,097	2,774,149	2,858,555	1,924,087	3,286,552	4,415,269	—	—	—
Drainage	716,419	710,247	735,345	761,413	934,653	639,613	2,727,580	998,130	989,245	1,173,079
Economic Development Loan	134,423	3,100	192,000	14,800	23,844	19	3,861	24,597	7	—
Housing Rehabilitation	—	—	—	—	—	13,826	11,249	25,076	49,728	42,918
<b>Total Business-Type Activities Expenses</b>	<b>10,926,883</b>	<b>11,252,400</b>	<b>11,491,856</b>	<b>12,005,067</b>	<b>9,878,358</b>	<b>12,597,799</b>	<b>20,196,791</b>	<b>11,816,705</b>	<b>7,544,533</b>	<b>11,419,723</b>
<b>Total Primary Government Expenses</b>	<b>29,613,245</b>	<b>31,994,642</b>	<b>39,495,165</b>	<b>40,182,841</b>	<b>26,392,811</b>	<b>41,481,640</b>	<b>43,722,648</b>	<b>36,054,255</b>	<b>35,800,761</b>	<b>42,164,264</b>
<b>Primary Government Program Revenues</b>										
<b>Governmental Activities</b>										
<b>Charges for Services</b>										
General Government	273,511	272,521	341,285	287,693	393,296	348,368	1,490,449	1,522,071	1,062,605	979,392
Public Safety	783,439	715,029	608,111	756,164	744,986	696,685	213,599	236,896	220,323	243,413
Public Works	1,442,051	1,264,247	1,323,688	1,083,135	1,469,273	1,849,845	956,713	1,044,707	1,011,534	1,018,983
Recreation and Culture	534,728	552,641	570,268	637,283	659,094	698,079	246,064	330,816	313,347	294,447
Economic Development	938	14,307	6,477	12,346	2,092	34,520	—	—	—	—
Operating Grants and Contributions	58,338	56,254	29,830	543,341	79,810	41,539	1,720,015	3,361,638	2,961,076	1,687,227
Capital Grants and Contributions	163,077	627,466	88,951	0	457,544	344,684	—	—	—	—
<b>Total Governmental Activities Program Revenues</b>	<b>3,256,082</b>	<b>3,502,465</b>	<b>2,968,610</b>	<b>3,319,962</b>	<b>3,806,095</b>	<b>4,013,720</b>	<b>4,626,840</b>	<b>6,496,128</b>	<b>5,568,885</b>	<b>4,223,462</b>
<b>Business-Type Activities</b>										
<b>Charges for Services</b>										
Water Plant	2,313,671	2,464,089	2,947,081	2,963,268	3,144,031	3,157,131	3,055,932	5,370,801	5,976,099	6,435,232
Water Distribution	2,623,990	2,559,750	2,490,340	2,296,357	2,337,115	2,309,056	2,173,918	—	—	—
Sewer Plant	2,361,872	3,006,622	3,467,816	3,626,457	3,435,199	3,792,490	3,313,720	6,105,474	6,093,207	6,010,820
Sewer Collection	3,255,171	2,755,427	2,577,687	2,793,462	3,074,395	2,854,472	2,769,249	—	—	—
Drainage	897,123	870,150	859,983	813,092	907,045	860,499	812,830	847,016	852,772	850,140
Economic Development Loans	11,066	1,839	1,747	1,007	916	678	—	—	—	—
Operating Grants and Contributions	—	250,000	—	—	—	—	179,009	—	—	—
Capital Grants and Contributions	—	—	—	—	—	2,244,937	—	—	—	—
<b>Total Business-Type Activities Program Revenues</b>	<b>11,462,893</b>	<b>11,907,877</b>	<b>12,344,654</b>	<b>12,493,643</b>	<b>12,898,701</b>	<b>15,219,263</b>	<b>12,304,658</b>	<b>12,323,291</b>	<b>12,922,078</b>	<b>13,296,192</b>
<b>Total Primary Government Program Revenues</b>	<b>14,718,975</b>	<b>15,410,342</b>	<b>15,313,264</b>	<b>15,813,605</b>	<b>16,704,796</b>	<b>19,232,983</b>	<b>16,931,498</b>	<b>18,819,419</b>	<b>18,490,963</b>	<b>17,519,654</b>

	12/31/2014	12/31/2015	12/31/2016	12/31/2017	12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
Net (Expenses) Revenues										
Governmental Activities	\$ (15,430,280)	(17,239,777)	(25,034,699)	(24,857,812)	(12,708,358)	(24,870,121)	(18,899,017)	(17,741,422)	(22,687,343)	(26,521,079)
Business-Type Activities	536,010	655,477	852,798	488,576	3,020,343	2,621,464	(7,892,133)	506,586	5,377,545	1,876,469
	(14,894,270)	(16,584,300)	(24,181,901)	(24,369,236)	(9,688,015)	(22,248,657)	(26,791,150)	(17,234,836)	(17,309,798)	(24,644,610)
General Revenues and Other Changes in Net Position										
Governmental Activities										
Taxes										
Property Taxes	5,981,170	6,082,899	6,093,364	6,399,440	6,404,231	6,562,821	8,061,380	8,247,765	8,539,860	8,933,334
Utilities Taxes	1,678,085	1,427,702	1,312,788	1,254,601	1,310,802	1,206,647	1,132,627	1,228,463	1,378,400	1,156,037
Admission Taxes	3,326	3,720	1,837	2,633	3,287	32,998	199,837	421,494	504,425	568,892
Other Taxes	—	—	—	—	—	161,784	151,252	237,434	278,830	325,341
Intergovernmental										
Sales Taxes	2,373,746	2,568,033	2,820,951	2,682,801	2,918,464	3,054,912	2,954,030	3,536,847	3,535,386	3,717,658
Non-Home Rule Sales Tax	482,759	464,744	448,807	406,111	490,736	488,975	473,615	638,052	679,587	738,251
State Income and Use Taxes	2,039,535	2,266,601	2,073,623	2,118,448	2,054,872	2,285,567	2,374,226	2,915,831	3,539,744	3,460,348
Personal Property Replacement Taxes	1,315,482	1,262,315	1,294,669	1,440,338	1,221,600	1,603,265	1,370,009	2,677,241	5,202,993	3,605,439
General Grants	—	—	—	—	—	—	—	—	121,214	136,986
Investment Income	12,167	19,374	36,998	152,314	122,547	125,394	212,543	125,006	288,263	1,037,668
Miscellaneous	12,779	6,920	14,597	—	3,224	18,492	1,837,529	2,307,474	1,148,319	1,239,354
Transfers	(259,744)	(306,765)	(557,456)	(395,733)	(32,512)	(2,528,788)	(98,900)	(202,100)	265,210	(559,630)
Total Governmental Activities	13,639,305	13,795,543	13,540,178	14,060,953	14,497,251	13,012,067	18,668,148	22,133,507	25,482,231	24,359,678
Business-Type Activities										
General Grants	—	—	—	—	—	—	—	—	577,489	6,360
Investment Income	7,670	6,773	8,336	14,291	41,778	46,632	6,722	10,853	13,207	26,146
Miscellaneous	—	—	—	—	—	17,800	48,853	165,945	556,755	354,929
Transfers	259,744	306,765	557,456	395,733	32,512	283,851	98,900	202,100	(265,210)	559,630
Total Business-Type Activities General Revenues	267,414	313,538	565,792	410,024	74,290	348,283	154,475	378,898	882,241	947,065
Total Primary Government General Revenues	13,906,719	14,109,081	14,105,970	14,470,977	14,571,541	13,360,350	18,822,623	22,512,405	26,364,472	25,306,743
Changes in Net Position										
Governmental Activities	(1,790,975)	(3,444,234)	(11,494,521)	(10,796,859)	1,788,893	(11,858,054)	(230,869)	4,392,085	2,794,888	(2,161,401)
Business-Type Activities	803,424	969,015	1,418,590	898,600	3,094,633	2,969,747	(7,737,658)	885,484	6,259,786	2,823,534
Total Primary Government Changes in Net Position	(987,551)	(2,475,219)	(10,075,931)	(9,898,259)	4,883,526	(8,888,307)	(7,968,527)	5,277,569	9,054,674	662,133

Data Source: City Records

\*Accrual Basis of Accounting

**CITY OF EAST MOLINE, ILLINOIS**

**Fund Balances of Governmental Funds - Last Ten Fiscal Years\***  
**December 31, 2023 (Unaudited)**

	12/31/2014	12/31/2015	12/31/2016	12/31/2017
General Fund				
Nonspendable	\$ 891,126	877,412	863,630	814,778
Restricted	844,350	908,877	866,831	641,374
Assigned	3,137,343	3,128,021	2,767,311	2,478,395
Unassigned	2,876,320	3,227,237	3,241,344	2,572,052
Total General Fund	7,749,139	8,141,547	7,739,116	6,506,599
All Other Governmental Funds				
Nonspendable	505,895	505,895	505,895	—
Restricted	3,666,636	2,542,459	2,874,820	2,499,978
Assigned	598,921	676,354	798,564	967,908
Unassigned	(5,352,679)	(5,682,508)	(5,977,630)	(6,658,975)
Total All Other Governmental Funds	(581,227)	(1,957,800)	(1,798,351)	(3,191,089)
Total Fund Balances	7,167,912	6,183,747	5,940,765	3,315,510

Data Source: City Records

\*Modified Accrual Basis of Accounting

12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
808,444	998,700	2,227,208	166,820	175,202	186,363
724,003	400,341	193,931	647,367	667,336	920,265
2,346,213	1,613,285	1,564,088	505,799	505,799	510,564
2,378,310	1,345,021	506,547	1,683,775	7,547,432	8,641,283
6,256,970	4,357,347	4,491,774	3,003,761	8,895,769	10,258,475
—	—	—	—	—	—
1,858,961	2,279,530	6,975,251	5,423,119	5,371,901	6,358,899
932,123	985,971	932,186	709,512	341,761	320,472
(7,001,257)	(6,735,030)	(6,023,625)	(2,277,818)	(1,729,156)	(1,229,744)
(4,210,173)	(3,469,529)	1,883,812	3,854,813	3,984,506	5,449,627
2,046,797	887,818	6,375,586	6,858,574	12,880,275	15,708,102

**CITY OF EAST MOLINE, ILLINOIS**

**Changes in Fund Balances for Governmental Funds - Last Ten Fiscal Years\*  
December 31, 2023 (Unaudited)**

	12/31/2014	12/31/2015	12/31/2016
<b>Revenues</b>			
Taxes	\$ 8,150,925	7,975,383	7,868,064
Intergovernmental	6,871,205	7,466,943	7,086,362
Charges for Services	1,392,363	1,441,583	1,517,749
Licenses and Permits	375,847	344,567	252,745
Fines and Forfeitures	234,331	198,779	195,717
Special Assessments	286	—	—
Investment Income	12,167	19,374	36,998
Miscellaneous	110,097	104,208	125,589
Total Revenues	<u>17,147,221</u>	<u>17,550,837</u>	<u>17,083,224</u>
<b>Expenditures</b>			
General Government	467,770	462,231	503,795
Public Safety	9,551,693	9,824,067	9,947,620
Public Works	3,284,184	2,957,041	3,275,175
Recreation and Culture	766,305	807,894	789,549
Economic Development	360,178	1,387,716	312,709
Capital Outlay	644,550	1,241,577	933,847
Debt Service			
Principal Retirement	1,276,297	1,052,984	752,515
Interest and Fiscal Charges	209,645	178,658	146,821
Total Expenditures	<u>16,560,622</u>	<u>17,912,168</u>	<u>16,662,031</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>586,599</u>	<u>(361,331)</u>	<u>421,193</u>
<b>Other Financing Sources (Uses)</b>			
Debt Issuance	—	—	—
Premium on Debt Issuance	—	—	—
Disposal of Capital Assets	13,217	6,920	14,597
Transfers In	482,217	347,600	422,129
Transfers Out	(1,066,573)	(977,354)	(1,100,901)
	<u>(571,139)</u>	<u>(622,834)</u>	<u>(664,175)</u>
Net Change in Fund Balances	<u>15,460</u>	<u>(984,165)</u>	<u>(242,982)</u>
Debt Service as a Percentage of Noncapital Expenditures	<u>9.34%</u>	<u>7.39%</u>	<u>5.72%</u>

Data Source: City Records

Note: No capital expenditures are included in any other function.

\*Modified Accrual Basis of Accounting

12/31/2017	12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
8,093,892	8,208,488	8,452,780	9,549,687	10,134,958	10,700,392	10,983,604
7,042,097	7,155,321	8,168,376	8,796,389	13,094,784	16,008,906	13,126,276
1,472,646	1,591,147	1,687,488	2,439,388	2,500,935	2,003,551	1,996,249
448,816	416,248	405,095	304,980	413,893	399,342	303,554
148,189	189,763	172,157	162,457	219,662	204,916	236,432
—	—	—	—	—	—	—
92,174	122,547	125,394	198,883	120,400	269,461	983,637
625,554	168,549	164,318	1,837,529	2,307,474	1,148,319	1,239,354
17,923,368	17,852,063	19,175,608	23,289,313	28,792,106	30,734,887	28,869,106
508,268	606,719	622,443	1,080,444	1,095,060	1,229,222	1,687,327
11,114,849	10,886,157	12,207,561	12,847,301	52,676,306	11,501,808	11,396,896
2,706,207	3,401,342	3,899,893	3,796,786	5,576,518	5,368,995	4,910,299
784,059	1,009,633	951,753	1,840,090	6,659,789	4,068,630	2,185,688
1,015,941	915,226	474,378	438,181	579,627	690,664	385,613
8,641,220	5,221,076	1,121,069	—	22,310	9,622	—
693,908	707,667	747,140	11,041,902	863,047	1,134,138	2,686,061
192,297	388,597	477,755	505,069	1,561,453	1,346,958	1,611,749
25,656,749	23,136,417	20,501,992	31,549,773	69,034,110	25,350,037	24,863,633
(7,733,381)	(5,284,354)	(1,326,384)	(8,260,460)	(40,242,004)	5,384,850	4,005,473
5,923,567	4,321,928	468,360	10,895,126	41,105,000	658,152	—
—	—	—	880,305	—	—	—
5,206	23,801	18,950	—	114,572	—	747
263,220	305,868	718,990	219,000	4,269,265	819,907	540,457
(1,083,867)	(635,956)	(1,410,455)	(612,588)	(4,763,845)	(841,208)	(1,718,850)
5,108,126	4,015,641	(204,155)	11,381,843	40,724,992	636,851	(1,177,646)
(2,625,255)	(1,268,713)	(1,530,539)	3,121,383	482,988	6,021,701	2,827,827
4.97%	6.12%	6.32%	38.40%	3.91%	11.78%	17.43%

**CITY OF EAST MOLINE, ILLINOIS**

**Pension Funds - Change in Net Position - Last Ten Fiscal Years**

**December 31, 2023 (Unaudited)**

	12/31/2014	12/31/2015	12/31/2016	12/31/2017
<b>Police Pension Fund</b>				
<b>Additions</b>				
Employer Contributions	\$ 782,786	897,039	704,267	957,699
Member Contributions	261,574	249,771	253,760	263,513
Investment Income (Net of Expenses)	652,647	(308,874)	1,527,456	2,072,605
<b>Total Additions to Plan Net Position</b>	<b>1,697,007</b>	<b>837,936</b>	<b>2,485,483</b>	<b>3,293,817</b>
<b>Deductions</b>				
Benefit Payments	1,477,589	1,714,966	1,703,435	1,816,592
Administrative Expenses	24,221	64,372	22,962	30,461
<b>Total Deductions from Plan Net Position</b>	<b>1,501,810</b>	<b>1,779,338</b>	<b>1,726,397</b>	<b>1,847,053</b>
<b>Change in Net Position</b>	<b>195,197</b>	<b>(941,402)</b>	<b>759,086</b>	<b>1,446,764</b>
<b>Fire Pension Fund</b>				
<b>Additions</b>				
Employer Contributions	679,363	634,464	487,531	872,185
Member Contributions	242,314	237,806	241,344	247,170
Investment Income (Net of Expenses)	717,379	(644,585)	1,785,281	2,562,212
<b>Total Additions to Plan Net Position</b>	<b>1,639,056</b>	<b>227,685</b>	<b>2,514,156</b>	<b>3,681,567</b>
<b>Deductions</b>				
Benefit Payments	1,503,645	1,558,304	1,663,308	1,698,288
Administrative Expenses	39,533	32,130	22,273	36,929
<b>Total Deductions from Plan Net Position</b>	<b>1,543,178</b>	<b>1,590,434</b>	<b>1,685,581</b>	<b>1,735,217</b>
<b>Change in Net Position</b>	<b>95,878</b>	<b>(1,362,749)</b>	<b>828,575</b>	<b>1,946,350</b>

Data Source: City Records

12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
1,141,908	1,298,858	1,417,220	23,385,043	294,074	312,619
262,327	269,386	268,997	266,944	282,952	292,839
(935,213)	3,172,556	1,572,726	2,191,025	(5,566,675)	5,000,257
469,022	4,740,800	3,258,943	25,843,012	(4,989,649)	5,605,715
1,974,912	2,161,222	2,289,985	2,383,808	2,496,064	2,899,242
53,493	32,210	45,327	55,126	56,997	53,023
2,028,405	2,193,432	2,335,312	2,438,934	2,553,061	2,952,265
(1,559,383)	2,547,368	923,631	23,404,078	(7,542,710)	2,653,450
906,371	946,204	1,064,024	18,829,403	419,601	429,751
250,402	243,828	282,133	234,799	270,121	256,314
(1,429,695)	3,540,120	2,392,790	2,454,859	(6,333,570)	5,490,815
(272,922)	4,730,152	3,738,947	21,519,061	(5,643,848)	6,176,880
1,800,022	2,055,620	2,055,620	2,319,707	2,496,965	2,881,449
30,857	21,786	21,786	72,525	44,735	24,719
1,830,879	2,077,406	2,077,406	2,392,232	2,541,700	2,906,168
(2,103,801)	2,652,746	1,661,541	19,126,829	(8,185,548)	3,270,712

**CITY OF EAST MOLINE, ILLINOIS**

**Program Revenues by Function/Program - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

	12/31/2014	12/31/2015	12/31/2016	12/31/2017
<b>Governmental Activities</b>				
Charges for Services				
General Government	\$ 273,511	272,521	341,285	287,693
Public Safety	783,439	715,029	608,111	756,164
Public Works	1,442,051	1,264,247	1,323,688	1,083,135
Recreation and Culture	534,728	552,641	570,268	637,283
Economic Development	938	14,307	6,477	12,346
Operating Grants and Contributions	58,338	56,254	29,830	543,341
Capital Grants and Contributions	163,077	627,466	88,951	—
<b>Total Governmental Activities</b>	<b>3,256,082</b>	<b>3,502,465</b>	<b>2,968,610</b>	<b>3,319,962</b>
<b>Business-Type Activities</b>				
Charges for Services				
Water Plant	2,313,671	2,464,089	2,947,081	2,963,268
Water Distribution	2,623,990	2,559,750	2,490,340	2,296,357
Sewer Plant	2,361,872	3,006,622	3,467,816	3,626,457
Sewer Collection	3,255,171	2,755,427	2,577,687	2,793,462
Drainage	897,123	870,150	859,983	813,092
Economic Development Loan	11,066	1,839	1,747	1,007
Operating Grants and Contributions	—	250,000	—	—
<b>Total Business-Type Activities</b>	<b>11,462,893</b>	<b>11,907,877</b>	<b>12,344,654</b>	<b>12,493,643</b>
<b>Total Government</b>	<b>14,718,975</b>	<b>15,410,342</b>	<b>15,313,264</b>	<b>15,813,605</b>

Data Source: City Records

12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
393,296	348,368	1,490,449	1,522,071	1,062,605	979,392
744,986	696,685	213,599	236,896	220,323	243,413
1,469,273	1,849,845	956,713	1,044,707	1,011,534	1,018,983
659,094	698,079	246,064	330,816	313,347	294,447
2,092	34,520	—	—	—	—
79,810	41,539	1,720,015	3,361,638	2,961,076	1,687,227
457,544	344,684	—	—	—	—
3,806,095	4,013,720	4,626,840	6,496,128	5,568,885	4,223,462
3,144,031	3,157,131	3,055,932	5,370,801	5,976,099	6,435,232
2,337,115	2,309,056	2,173,918	—	—	—
3,435,199	3,792,490	3,313,720	6,105,474	6,093,207	6,010,820
3,074,395	2,854,472	2,769,249	—	—	—
907,045	860,499	812,830	847,016	852,772	850,140
916	678	—	—	—	—
—	—	179,009	—	—	—
12,898,701	12,974,326	12,304,658	12,323,291	12,922,078	13,296,192
16,704,796	16,988,046	16,931,498	18,819,419	18,490,963	17,519,654

**CITY OF EAST MOLINE, ILLINOIS**

**Taxes by Source, Governmental Funds - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

Fiscal Year	Property Tax	Replacement Tax	Sales Tax	Income Tax	Utility Tax	Other Taxes	Totals
12/31/2014	\$ 5,981,170	1,315,482	2,787,056	2,039,535	1,684,777	70,952	13,878,972
12/31/2015	6,082,899	1,262,315	2,928,668	2,266,601	1,423,426	72,043	14,035,952
12/31/2016	6,093,364	1,294,669	2,940,947	2,073,623	1,322,688	114,068	13,839,359
12/31/2017	6,399,440	1,440,338	2,745,088	2,118,448	1,284,618	167,977	14,155,909
12/31/2018	6,404,231	1,221,600	3,123,988	2,054,872	1,312,343	189,298	14,306,332
12/31/2019	6,562,821	1,603,265	3,306,503	2,285,567	1,207,858	415,164	15,381,178
12/31/2020	8,061,380	1,370,009	3,427,645	2,374,226	1,132,627	351,089	16,716,976
12/31/2021	8,247,765	2,677,241	4,174,899	2,915,831	1,228,463	658,928	19,903,127
12/31/2022	8,539,860	5,202,993	4,214,973	3,539,744	1,378,400	783,255	23,659,225
12/31/2023	8,933,334	3,605,439	4,455,909	3,460,348	1,156,037	894,233	22,505,300
Change 2014 to 2023	49%	174%	60%	70%	(31%)	1160%	62%

Data Source: City Records

**CITY OF EAST MOLINE, ILLINOIS**

**Assessed Value and Actual Value of Taxable Property - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

---

---

**See Following Page**

**CITY OF EAST MOLINE, ILLINOIS**

**Assessed Value and Actual Value of Taxable Property - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

Fiscal Year	Residential Property	Commercial Property	Industrial Property	Farm Property
2014	\$ 164,840,755	\$ 56,528,864	\$ 28,881,127	\$ 2,791,761
2015	163,890,516	55,898,322	32,092,812	1,359,994
2016	170,867,462	56,424,063	30,961,629	1,103,571
2017	175,639,883	62,512,971	33,093,499	1,151,689
2018	178,206,793	61,797,893	33,688,911	1,215,460
2019	181,699,949	57,447,991	37,326,930	1,356,418
2020	185,529,303	69,912,988	40,035,198	1,358,454
2021	189,899,473	73,888,497	40,871,690	1,394,693
2022	199,217,747	76,576,953	42,474,973	1,353,448
2023	213,926,121	67,147,533	42,300,590	1,554,269

Data Source: Rock Island County Assessor

Note: Property in the City is reassessed each year. Property is assessed at actual value and then divided by 3 to determine the equalized assessed valuation. Rates are per \$100 of equalized assessed valuation.

Railway Property	Assessed Value	Percent Growth	Total Direct Tax Rate	Estimated Actual Value	Percentage of Actual Value
\$ 1,454,814	\$ 254,497,321	0.4%	2.1260	\$ 763,491,963	33.3%
1,512,642	254,754,286	0.1%	2.1550	764,262,858	33.3%
1,716,691	261,073,416	2.5%	2.1826	783,220,248	33.3%
1,916,405	274,314,447	5.1%	2.1936	822,943,341	33.3%
2,051,556	276,960,613	1.0%	2.2556	830,881,839	33.3%
2,358,853	280,190,141	1.2%	2.3168	840,570,423	33.3%
2,818,057	299,654,000	6.9%	2.2948	898,962,000	33.3%
3,333,159	309,387,512	3.2%	2.2567	928,162,536	33.3%
3,720,229	323,343,350	4.5%	2.2259	970,030,050	33.3%
3,903,070	328,831,583	1.7%	2.1838	986,494,749	33.3%

**CITY OF EAST MOLINE, ILLINOIS**

**Direct and Overlapping Property Tax Rates - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

	12/31/2014	12/31/2015	12/31/2016
City Direct Rates			
Basic Tax Rate	2.1260	2.1550	2.1826
TIF Bonds*	1.8161	1.5348	1.2717
Enterprise Bonds*	7.7446	7.2018	6.5042
MFT Bonds*	—	—	—
Total Direct	<u>11.6867</u>	<u>10.8916</u>	<u>9.9585</u>
Overlapping Rates			
Rock Island County	0.8527	0.7632	0.6717
RI County Forest Preserve	0.1526	0.1418	0.1404
Illini Hospital	1.2616	1.0822	0.8970
QC Mass Transit	0.4855	0.4830	0.3950
QC Metro Airport	1.1345	1.0625	0.9872
School District Tax Rate			
United Township High School	0.2115	0.6200	0.4059
Silvis Elementary	0.3655	0.3424	0.3136
East Moline Elementary	2.0976	4.6561	7.0086
Hampton Elementary	0.0002	0.0002	0.0003
Carbon Cliff	0.0064	0.0053	0.0039
Black Hawk College	0.6533	0.7783	1.4355
Total Overlapping Rates	<u>7.2214</u>	<u>9.9350</u>	<u>12.2591</u>
Total Tax Rates	<u>18.9081</u>	<u>20.8266</u>	<u>22.2176</u>

Data Source: Rock Island County and City Records

Notes: Overlapping rates are those of local and county governments that apply to property owners within the City.

Not all overlapping rates apply to all City property owners, although the County property tax rates apply to all City property owners; the Airport Authority rates apply to the property owners within that Authority's geographic boundaries.

\*The City does not levy for these bond issues.

12/31/2017	12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
2.1936	2.2556	2.3168	2.2948	2.2567	2.2259	2.1838
1.0353	0.8454	0.6335	0.1410	3.8718	3.3700	2.9605
5.6738	5.1253	4.5168	3.9116	4.7315	3.8639	3.2194
—	—	—	—	—	—	—
8.9027	8.2263	7.4671	6.3474	10.8600	9.4598	8.3637
0.5330	0.4397	1.3834	1.3042	1.3051	1.1098	1.0490
0.2759	0.2741	0.2506	0.1313	0.1318	0.1278	0.1467
0.6982	0.5274	0.3529	0.0750	0.0750	0.0956	0.0750
0.3443	0.3051	0.2638	0.2000	0.1952	0.1888	0.1849
0.8924	0.0001	0.0001	0.0721	0.0696	0.0643	0.0638
0.1928	1.5337	16.1294	1.8827	1.8606	1.8625	1.8360
0.2838	0.2650	0.2451	3.7836	3.7363	3.7430	3.6373
6.2080	5.6047	4.9576	4.1949	4.1708	4.1380	4.1080
0.0004	0.0004	0.0004	3.3314	3.3038	3.2862	3.1173
0.0026	0.0014	—	3.8313	3.6914	3.9244	3.9247
1.2554	1.0102	0.8832	0.5682	0.5620	0.5438	0.5312
10.6868	9.9618	24.4665	19.3747	19.1016	19.0842	18.6739
19.5895	18.1881	31.9336	25.7221	29.9616	28.5440	27.0376

**CITY OF EAST MOLINE, ILLINOIS**

**Principal Property Tax Payers - Current Fiscal Year and Nine Fiscal Years Ago  
December 31, 2023 (Unaudited)**

Taxpayer	2023			2014		
	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Deere & Co.	\$ 226,500,100	1	5.48%	\$ 13,007,764	1	5.11%
Fed Ex	62,498,431	2	1.79%	4,974,353	2	1.95%
GB Investements Park Vista	22,417,354	3	1.63%			
Hall Quad Cities II LLC	10,722,665	4	1.50%			
Edward Rose BLDG Co	9,920,044	5	1.21%	3,238,192	4	1.27%
Kennedy Square Properties	7,910,447	6	1.03%	1,472,447	10	0.58%
Carpenters	6,561,072	7	0.97%			
Ross Financial Services	6,909,959	8	0.96%			
CTL Property MGT LLC	6,603,949	9	0.89%			
OFI Properties LLC	5,719,780	10	0.81%	1,877,073	8	0.74%
Total	<u>365,763,801</u>		<u>16.27%</u>	<u>24,569,829</u>		<u>9.65%</u>
City's Taxable EAV	<u>328,831,583</u>			<u>254,497,321</u>		

Data Source: County Records

Notes: Valuation as of January 1, 2022, for taxes collected in 2023.

All available data for 2014 has been presented.

**CITY OF EAST MOLINE, ILLINOIS**

**Property Tax Levies and Collections - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

Fiscal Year	Taxes Levied for the Tax Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2014	\$ 5,419,795	5,380,777	99.28%	\$ 7,367	\$ 5,388,144	99.42%
2015	5,472,372	5,459,866	99.77%	5,728	5,465,594	99.88%
2016	5,516,103	5,520,443	100.08%	10,190	5,530,633	100.26%
2017	5,780,181	5,750,599	99.49%	12,124	5,762,723	99.70%
2018	6,193,386	6,139,868	99.14%	6,441	6,146,309	99.24%
2019	6,437,900	6,387,822	99.22%	—	6,387,822	99.22%
2020	6,600,417	6,488,097	98.30%	65,321	6,553,418	99.29%
2021	6,649,144	6,598,824	99.24%	—	6,598,824	99.24%
2022	6,899,613	6,708,141	97.22%	—	6,708,141	97.22%
2023	7,241,027	6,938,264	95.82%	—	6,938,264	95.82%

Data Source: Tax settlement book in the County Treasurer's Office, total levy sheet in the County Treasurer's Office.

Note: There is no personal property tax (on cars or jewelry); only real property is taxed. The above information presents the information for each period for which it is levied. A tax levy provides taxes remitted in the following year. Amount collected includes payments in lieu of taxes from certain non-profit agencies.

**CITY OF EAST MOLINE, ILLINOIS**

**Water Sold by Type of Customer - Last Ten Fiscal Years (in thousands of gallons)  
December 31, 2023 (Unaudited)**

Type of Customer	12/31/2014	12/31/2015	12/31/2016	12/31/2017
Residential	314,653	303,681	281,544	276,072
Industrial	650,303	582,360	565,925	568,552
Commercial	80,037	103,803	119,363	116,588
Totals	1,044,993	989,844	966,832	961,212
Total Direct Rate per 1,000 Gallons	\$ 7.74	8.09	9.26	9.29

Data Source: City Department of Finance Office

12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
269,421	272,641	270,063	265,642	263,243	267,250
858,195	632,669	636,923	625,432	630,551	660,820
122,955	124,043	116,887	110,081	113,504	104,273
1,250,571	1,029,353	1,023,873	1,001,155	1,007,298	1,032,343
9.79	9.79	9.79	9.79	10.52	11.30

**CITY OF EAST MOLINE, ILLINOIS**

**Sewer Sold by Type of Customer - Last Ten Fiscal Years (in thousands of gallons)  
December 31, 2023 (Unaudited)**

Type of Customer	12/31/2014	12/31/2015	12/31/2016	12/31/2017
Residential	316,179	305,190	283,170	277,592
Industrial	727,497	682,131	644,137	699,897
Commercial	84,828	108,657	122,823	121,784
Totals	1,128,504	1,095,978	1,050,130	1,099,273
Total Direct Rate per 1,000 Gallons	\$ 6.20	5.96	6.42	6.75

Data Source: City Department of Finance Office

12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
270,968	274,163	271,332	266,899	264,469	268,636
730,459	785,984	711,881	816,232	752,893	742,789
127,675	127,608	119,443	113,422	116,138	104,574
1,129,102	1,187,755	1,102,656	1,196,553	1,133,500	1,115,999
6.95	6.95	6.95	6.95	7.25	7.65

**CITY OF EAST MOLINE, ILLINOIS**

**Water and Sewer Rates - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

Fiscal Year	Water		Sewer	
	Monthly Base Cost	Actual Rate Per 1,000 Gallons	Monthly Base Cost	Actual Rate Per 1,000 Gallons
12/31/2014	\$ 14.40	7.74	12.01	6.20
12/31/2015	14.92	8.09	11.65	5.96
12/31/2016	16.68	9.26	12.33	6.42
12/31/2017	16.72	9.29	12.83	6.75
12/31/2018	17.46	9.79	13.13	6.95
12/31/2019	17.46	9.79	13.13	6.95
12/31/2020	17.46	9.79	13.13	6.95
12/31/2021	17.46	9.79	13.13	6.95
12/31/2022	19.56	10.52	14.27	7.25
12/31/2023	21.72	11.30	15.06	7.65

Data Source: City Department of Finance Office

**CITY OF EAST MOLINE, ILLINOIS**

**Sales Tax Collected by Category - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

---

---

**See Following Page**

**CITY OF EAST MOLINE, ILLINOIS**

**Sales Tax Collected by Category - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

	2014	2015	2016	2017
Apparel	\$ —	—	—	—
Furniture, Household	7,463	7,413	6,571	5,620
Lumber, Building, and Hardware	55,016	41,819	44,110	44,114
Automobile and Gasoline	717,379	802,406	836,805	834,275
Drugs and Other Retail	297,528	350,246	371,670	477,598
Agriculture and Extractive	195,068	183,827	161,149	175,214
Manufacturers	44,241	38,052	27,234	(171,389)
Totals	1,316,695	1,423,763	1,447,539	1,365,432
City Direct Sales Tax Rate	1.00%	1.00%	1.00%	1.00%

Data Source: Illinois Department of Revenue

Note: The residents of the City of East Moline, by referendum passed an additional 0.50% sales tax which can only be used for infrastructure improvements or for property tax relief. The annual breakdown is only for the 1.0% municipal sales tax. The 0.50% is not assessed on groceries, drugs, and automobile purchases. These totals do not include the additional 0.5% infrastructure tax.

2018	2019	2020	2021	2022	2023
1,076	435	407	5,306	7,134	6,231
11,521	16,967	13,533	14,895	14,657	16,829
51,805	49,503	43,779	41,687	51,488	40,616
788,290	803,957	729,378	1,028,469	874,612	851,121
360,647	356,846	410,479	614,531	605,839	646,729
227,527	210,485	213,268	323,330	341,289	388,231
16,802	12,575	14,272	20,542	19,258	18,439
1,457,668	1,450,768	1,425,116	2,048,760	1,914,277	1,968,196
1.00%	1.00%	1.00%	1.00%	1.00%	1.00%

**CITY OF EAST MOLINE, ILLINOIS**

**Direct and Overlapping Sales Tax Rate - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

---

---

Fiscal Year	City Rate	County Rate	State Rate	Total Sales Tax Rate
12/31/2014	1.50%	0.25%	5.00%	6.75%
12/31/2015	1.50%	0.25%	5.00%	6.75%
12/31/2016	1.50%	0.25%	5.00%	6.75%
12/31/2017	1.50%	1.25%	5.00%	7.75%
12/31/2018	1.50%	1.25%	5.00%	7.75%
12/31/2019	1.50%	1.25%	5.00%	7.75%
12/31/2020	1.50%	1.25%	5.00%	7.75%
12/31/2021	1.50%	1.25%	5.00%	7.75%
12/31/2022	1.50%	1.25%	5.00%	7.75%
12/31/2023	1.50%	1.25%	5.00%	7.75%

Data Source: City Department of Finance Office

**CITY OF EAST MOLINE, ILLINOIS**

**Ratio of Outstanding Debt by Type - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

---

---

**See Following Page**

**CITY OF EAST MOLINE, ILLINOIS**

**Ratio of Outstanding Debt by Type - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

Fiscal Year	Governmental Activities							
	General Obligation Bonds	Percentage of Estimated Actual Taxable Value of Property	Per Capita	Alternate Revenue Bonds	Tax Increment Bonds	Loans Payable	Motor Fuel Tax Bonds	Capital Leases and Notes Payable
12/31/2014	\$ 200,000	0.03%	9.35	\$ 811,804	\$ 4,557,129	\$ —	\$ —	209,229
12/31/2015	—	—%	—	728,953	3,872,739	—	—	135,245
12/31/2016	—	—%	—	644,020	3,292,039	—	—	58,730
12/31/2017	—	—%	—	557,173	2,833,147	—	—	5,856,389
12/31/2018	—	—%	—	469,978	2,320,602	—	—	10,073,650
12/31/2019	—	—%	—	380,669	1,772,570	—	—	10,434,870
12/31/2020	—	—%	—	11,055,000	2,024,805	—	—	210,094
12/31/2021	—	—%	—	41,301,000	12,100,111	—	—	81,047
12/31/2022	—	—%	—	41,205,000	11,100,417	651,061	—	—
12/31/2023	—	—%	—	39,630,000	10,430,723	160,000	—	—

Data Source: City records, Bi-State Regional Commission

\*Personal income is available at the County level however not available at the City level. Using County level income would create a significant distortion in the percentage.

Business-Type Activities							
Water Bonds	Sewer Bonds	Debt Certificates	Leases, Notes Payable and Other Liability	Primary Government	Percent of Personal Income*	Per Capita	
\$ 9,688,293	\$ 15,146,864	\$ 464,860	\$ 68,098	\$ 31,146,286	N/A	\$	1,455.57
9,011,734	14,306,553	265,007	34,578	28,354,809	N/A		1,325.11
8,335,810	13,388,345	1,240,551	—	26,959,495	N/A		1,258.50
7,745,365	12,587,804	1,080,906	88,287	30,749,071	N/A		1,454.89
7,023,781	11,613,443	974,810	66,536	32,542,800	N/A		1,541.66
6,287,392	10,619,925	864,888	312,875	30,673,189	N/A		1,436.68
5,455,123	9,498,902	751,085	291,124	29,286,133	N/A		1,370.18
4,697,381	8,484,904	632,867	273,118	67,570,428	N/A		3,196.94
3,918,516	7,444,818	509,441	268,090	65,097,343	N/A		3,118.73
3,485,533	6,718,585	382,208	268,090	61,075,139	N/A		N/A

**CITY OF EAST MOLINE, ILLINOIS**

**Ratios of General Bonded Debt Outstanding - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

Fiscal Year	General Obligation Bonds	Less: Amounts Available for Debt Service	Totals	Percentage of Total Taxable Assessed Value of Property (1)	Per Capita (2)
12/31/2014	\$ 200,000	\$ —	\$ 200,000	0.08%	0.93%
12/31/2015	—	—	—	0.00%	0.00%
12/31/2016	—	—	—	0.00%	0.00%
12/31/2017	—	—	—	0.00%	0.00%
12/31/2018	—	—	—	0.00%	0.00%
12/31/2019	—	—	—	0.00%	0.00%
12/31/2020	—	—	—	0.00%	0.00%
12/31/2021	—	—	—	0.00%	0.00%
12/31/2022	—	—	—	0.00%	0.00%
12/31/2023	—	—	—	0.00%	0.00%

Data Source: Audited City Financial Statements

Note: Details of the City's outstanding debt can be found in the financial statements.

(1) See the Schedule of Assessed Value and estimated Actual Value of Taxable Property for property value data.

(2) See the Schedule of Demographic and Economic Statistics for population data.

**CITY OF EAST MOLINE, ILLINOIS**

**Schedule of Direct and Overlapping Governmental Activities Debt  
December 31, 2023 (Unaudited)**

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable (5)	Estimated Share of Overlapping Debt
City Direct Debt	\$ 50,220,723	100.00%	\$ 53,482,158
Schools (1) (2) (4)			
School District No. 29	530,000	0.09%	499
School District No. 34	3,480,000	24.74%	860,854
School District No. 37	32,400,000	67.88%	21,991,904
Black Hawk College District No. 503	83,265,000	6.48%	5,395,769
Other Than Schools (1) (2) (4)			
Rock Island County (3)	29,260,000	10.15%	2,969,662
Rock Island Forest Preserve	5,850,000	10.15%	593,729
Metropolitan Mass Transit District	2,680,000	15.09%	404,323
Metropolitan Airport	11,260,000	13.31%	1,498,890
Total Overlapping Debt	<u>168,725,000</u>		<u>33,715,630</u>
Total Direct and Overlapping Debt	<u><u>218,945,723</u></u>		<u><u>87,197,788</u></u>

Data Source: Rock Island County Clerk and the MSRB's Electronic Municipal Market Access website ("EMMA")

Notes:

- (1) Overlapping debt percentages are based on 2021 EAV.
- (2) Outstanding debt is as of December 31, 2023.
- (3) Includes bonds issued by the Public Building Commission and by the County for the Nursing Home.
- (4) Rock Island County
- (5) Determined by ratio of assessed valuation of property subject to taxation in the City to valuation of property subject to taxation in overlapping unit.

**CITY OF EAST MOLINE, ILLINOIS**

**Schedule of Legal Debt Margin - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

	<u>12/31/2014</u>	<u>12/31/2015</u>	<u>12/31/2016</u>	<u>12/31/2017</u>
Equalized Assessed Valuation	<u>\$ 254,497,321</u>	<u>254,754,286</u>	<u>261,073,416</u>	<u>274,314,447</u>
State of Illinois Legal Debt Limit	8.625%	8.625%	8.625%	8.625%
Debt Limit	21,950,394	21,972,557	22,517,582	23,659,621
Total Net Debt Applicable to the Limit	<u>277,327</u>	<u>169,823</u>	<u>58,730</u>	<u>534,964</u>
Legal Debt Margin Available	<u>21,673,067</u>	<u>21,802,734</u>	<u>22,458,852</u>	<u>23,124,657</u>
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	1.26%	0.77%	0.26%	2.26%

Data Source: City Department of Finance Office

Note: The State of Illinois legal debt limit for general obligation bonds is a 8.625% of equalized assessed

12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
276,960,613	280,190,141	299,654,000	309,387,512	323,343,350	328,831,583
8.625%	8.625%	8.625%	8.625%	8.625%	8.625%
23,887,853	24,166,400	25,845,158	26,684,673	27,888,364	28,361,724
408,546	279,655	984,213	718,942	509,441	382,208
23,479,307	23,886,745	24,860,945	25,965,731	27,378,923	27,979,516
1.71%	1.16%	3.81%	2.69%	1.83%	1.35%

**CITY OF EAST MOLINE, ILLINOIS**

**Pledged Revenue Coverage - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

Fiscal Year	Tax Increment Financing Funds			Coverage
	Property Tax Increment	Debt Service		
		Principal	Interest	
12/31/2014	\$ 1,057,149	\$ 660,000	\$ 162,716	1.285
12/31/2015	1,096,908	695,000	145,018	1.306
12/31/2016	1,204,885	590,000	125,012	1.685
12/31/2017	1,251,745	480,000	106,492	2.134
12/31/2018	791,297	515,000	92,047	1.304
12/31/2019	823,446	550,000	74,041	1.320
12/31/2020	1,382,058	10,795,000	489,755	0.122
12/31/2021	1,521,281	640,000	519,389	1.312
12/31/2022	1,774,828	950,000	418,893	1.297
12/31/2023	1,687,902	620,000	393,665	1.665

Data Source: City Department of Finance Office

Enterprise Fund					
Water, Sewer, and Drainage Revenues	Less: Operating Expenses	Net Available Revenue	Debt Service		Coverage
			Principal	Interest	
\$ 11,451,827	\$ 7,729,146	\$ 3,722,681	\$ 1,550,864	\$ 685,806	1.664
11,656,038	8,329,134	3,326,904	1,576,397	487,836	1.612
12,342,907	8,617,910	3,724,997	1,674,908	577,303	1.654
12,492,636	9,344,270	3,148,366	1,664,492	570,234	1.409
13,897,785	6,707,683	7,190,102	1,761,512	551,852	3.108
12,973,648	9,813,913	3,159,735	1,802,394	507,194	1.368
12,174,545	17,441,043	(5,266,498)	1,865,134	443,763	(2.281)
12,479,236	9,047,528	3,431,708	2,570,991	389,190	1.159
13,478,833	4,883,013	8,595,820	1,947,405	322,571	3.787
13,651,121	8,741,102	4,910,019	1,286,449	291,919	3.111

**CITY OF EAST MOLINE, ILLINOIS**

**Revenue Bonds, General Obligation, and General Obligation Alternate Revenue Bonded Debt  
December 31, 2023 (Unaudited)**

Fiscal Year	Sources of				
	General Fund		Water - Sewer - Storm		
	Municipal Garage	Plant	Municipal Garage	Water/ Sewer Refunded	Water Plant
12/31/2024	\$ —	580,000	—	—	123,008
12/31/2025	—	605,000	—	—	123,235
12/31/2026	—	625,000	—	—	123,466
12/31/2027	—	655,000	—	—	123,699
12/31/2028	—	680,000	—	—	123,935
12/31/2029	—	715,000	—	—	124,173
12/31/2030	—	7,450	—	—	124,416
12/31/2031	—	775,000	—	—	19,801
12/31/2032	—	810,000	—	—	—
12/31/2033	—	—	—	—	—
12/31/2034	—	—	—	—	—
12/31/2035	—	—	—	—	—
12/31/2035	—	—	—	—	—
Totals	—	5,452,450	—	—	885,733

Data Source: City Department of Finance Office

Payment

Water Plant Refunded	Water Revenues		Riverfront "The Quarter"	Kennedy Drive	Riverfront "The Quarter"	Port of Call "The Bend"
	Sewer Plant	Storm Water				
—	334,670	131,143	—	—	100,000	535,000
—	338,867	135,398	—	—	—	550,000
—	343,116	116,163	—	—	—	575,000
—	347,418	—	—	—	—	600,000
—	351,775	—	—	—	—	625,000
—	356,186	—	—	—	—	645,000
—	360,652	—	—	—	—	675,000
—	365,175	—	—	—	—	700,000
—	—	—	—	—	—	730,000
—	—	—	—	—	—	755,000
—	—	—	—	—	—	790,000
—	—	—	—	—	—	820,000
—	—	—	—	—	—	850,000
—	2,797,859	382,704	—	—	100,000	8,850,000

**CITY OF EAST MOLINE, ILLINOIS**

**Demographic and Economic Statistics - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

---

---

Fiscal Year	Population	Personal Income	Per Capita Personal Income	Unemployment Rate
2014	21,398	\$ 5,823,240	\$ 39,868	7.10%
2015	21,398	5,893,826	40,332	6.50%
2016	21,422	6,034,217	41,677	6.30%
2017	21,135	6,394,033	44,155	5.00%
2018	21,109	6,435,142	44,439	5.20%
2019	21,350	6,428,026	44,802	4.90%
2020	21,374	6,924,640	47,999	9.60%
2021	21,136	7,349,695	51,429	5.60%
2022	20,873	6,904,685	48,787	4.50%
2023	20,806	N/A	N/A	5.10%

Data Sources:

United States Census Bureau

United States Department of Commerce Bureau of Economic Analysis

Illinois Department of Employment Security

N/A - Not Available

**CITY OF EAST MOLINE, ILLINOIS**

**Principal Employers - Current Fiscal Year and Nine Fiscal Years Ago  
December 31, 2023 (Unaudited)**

Employer	2023			2014		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
John Deere Harvester Works	1,020	1	14.9%	2,200	1	25.4%
Illini Hospital	700	2	8.0%	690	2	8.0%
East Moline Elementary	400	3	4.6%	440	3	5.1%
East Moline Correctional	270	4	3.1%	270	4	3.1%
United Township High School	175	5	2.0%	250	6	2.7%
H.C. Duke and Son, Inc.	175	5	1.8%	140	9	1.6%
FedEx Freight	150	6	1.7%			
Vestis Corp.	150	6	1.1%	150	8	1.7%
Aquent, LLC	100	7	1.1%			
Johnson Contracting Co., Inc	100	7	1.1%			
East Moline Glass Co.	100	7	1.1%			
Material Control Systems, Inc.	100	7	1.1%			
The Sherwin Williams Co.	100	7	1.1%			
BLOX Digital	80	8	0.9%			
Service Steel	80	8	0.9%			
Helm Civil	70	9	0.8%			
Lee Enterprises, LLC	70	9	0.8%			
World Class Industries, Inc.	65	10	0.7%			
4C Solutions				250	5	2.9%
Jacobson Warehouse				200	7	2.3%
Standard Forwarding				125	10	1.4%
<b>Total</b>	<b>3,905</b>		<b>46.8%</b>	<b>4,715</b>		<b>54.2%</b>
<b>Total City-Wide Employment</b>	<b>9,176</b>			<b>8,676</b>		

Data Sources:

- 2022 Illinois Manufacturers Directory
- 2022 Illinois Services Directory
- Telephone Calls
- Speer Financial
- Community Analyst
- Bi-State Regional Planning Commission

Note: All available data for 2014 has been presented.

**CITY OF EAST MOLINE, ILLINOIS**

**Full-Time Equivalent City Government Employees by Function/Program - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

Function/Program	12/31/2014	12/31/2015	12/31/2016
General Government			
Management Services	18.0	18.0	18.0
Finance	4.0	4.0	4.0
Inspections	3.0	3.0	3.0
Other	5.0	5.0	5.0
Police			
Officers	37.0	37.0	37.0
Civilians	9.0	7.0	7.0
Fire			
Firefighters	35.0	34.0	34.0
Civilians	1.0	1.0	1.0
Public Works			
Garbage Collection	4.0	3.0	3.0
Street and Bridge	4.0	3.0	3.0
Motor Pool	3.0	3.0	3.0
Parks and Recreation	3.0	3.0	3.0
Library	14.0	14.0	14.0
Water			
Water Plant	9.0	9.0	9.0
Water Distribution	5.0	5.0	5.0
Sewer			
Sewer Plant	12.0	12.0	12.0
Sewer Collection	4.0	4.0	4.0
Drainage	3.0	3.0	3.0
Totals	173.0	168.0	168.0

Data Source: City Department of Finance

12/31/2017	12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
22.0	18.0	19.0	18.0	18.0	18.0	18.0
4.0	4.0	4.0	4.0	4.0	4.0	4.0
3.0	2.5	2.5	3.0	3.0	3.6	4.0
5.0	5.5	4.5	5.0	5.0	5.0	5.0
37.0	37.0	37.0	36.0	35.0	37.0	37.0
10.0	9.0	2.0	2.0	3.0	3.0	4.0
35.0	36.0	36.0	34.0	31.0	35.0	34.0
1.0	1.0	1.0	1.0	1.0	1.0	1.0
—	—	—	—	—	—	—
6.0	5.0	5.0	4.0	5.0	5.0	4.0
3.0	4.0	4.0	4.0	4.0	4.0	3.0
3.0	3.0	3.0	3.0	3.0	3.0	4.0
14.0	14.0	14.0	14.0	14.0	14.0	14.0
10.0	9.0	9.0	9.0	9.0	8.0	9.0
6.0	7.0	5.0	4.0	6.0	6.0	6.0
14.0	11.0	14.0	14.0	14.0	14.0	13.0
2.0	3.0	3.0	3.0	3.0	3.0	3.0
2.0	3.0	3.0	3.0	2.0	2.0	2.0
177.0	172.0	166.0	161.0	160.0	165.6	165.0

**CITY OF EAST MOLINE, ILLINOIS**

**Operating Indicators by Function/Program - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

Function/Program	12/31/2014	12/31/2015	12/31/2016	12/31/2017
<b>Police</b>				
Calls Answered	22,395	25,753	24,613	23,049
Incident Numbers	5,595	5,830	5,079	5,237
Cases Investigated	932	990	1,058	967
Arrests	698	705	758	674
Traffic Stops	2,173	2,294	1,412	1,579
Traffic Citations	1,592	1,577	977	1,152
Community Service Officer Calls	1,198	1,067	1,493	1,425
<b>Fire</b>				
Total Incidents	2,838	2,666	2,789	2,895
Fire Calls	102	62	58	87
Residential Fires	25	14	17	21
Commercial Fires	—	2	—	26
Other Fires	16	46	44	87
Rescue/Emergency Medical	2,088	2,122	2,242	2,369
False Alarms	152	124	112	117
Mutual Aid Calls	—	17	17	12
Haz-Mat Responses	12	20	37	11
Good Intent Call	291	293	166	291
Other Hazardous Responses	53	—	3	12
Other Responses	146	293	165	—
Total Property Damage	\$839,500	\$130,900	\$583	\$400,000
<b>Public Works</b>				
Garbage Users	6,243	6,359	6,305	6,331
Garbage Collected (Ton)	8,576	5,114	6,481	4,653
Yard Waste (Ton)	302	294	325	N/A
Bulky Collection (Ton)	1,887	738	885	304
Recycling Drop Offs (Ton)	464	139	134	287
<b>Park</b>				
Shelter Reservations	274	295	295	275
<b>Library</b>				
Books Loaned	74,343	69,940	75,848	62,207
Other Formats Loaned	64,582	58,793	57,637	44,878
Questions Answered	14,908	16,837	16,858	17,078
Card Holders	9,146	10,647	10,107	11,136
Attendance	116,537	101,615	100,724	98,400
Website Hits	343,698	38,149	32,586	77,010
<b>Water</b>				
Customers	6,781	6,855	6,765	6,810
Main Breaks	39	26	31	18
Average Daily Consumption (1000 Gallons)	4,376	3,750	3,200	3,897
Peak Daily Consumption (1000 Gallons)	6,384	5,793	5,923	5,782
<b>Waste Water</b>				
Customers	6,755	6,830	6,740	6,784
Avg Daily Treatment (1000 Gallons)	4,900	5,200	4,045	4,100

Data Source: Various City Departments and Republic Services

N/A - Not Available

12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
23,521	25,210	21,950	22,816	21,577	22,087
5,754	6,088	4,176	4,588	5,189	6,053
942	911	661	701	786	1,515
760	672	350	483	529	507
1,871	2,402	809	1,290	1,691	2,134
1,290	1,314	621	1,016	1,074	982
1,306	1,689	1,394	330	833	883
3,082	2,967	3,281	3,452	3,766	3,904
80	67	104	101	96	126
24	27	46	33	42	95
6	7	8	12	6	1
51	33	32	29	54	35
2,478	2,321	2,176	2,592	2,332	2,940
110	116	137	125	96	149
4	19	40	28	58	79
13	20	32	7	7	6
372	200		254	767	348
23	13	18	4	45	42
—	211	774	10	61	29
\$869,412	\$1,632,079	\$1,357,002	\$1,500,000	\$1,027,870	\$1,680,552
6,416	6,337	6,264	6,636	6,636	6,898
4,887	5,843	6,246	6,410	5,933	6,634
281	531	447	160	365	993
273	275	253	138	681	404
146	398	159	134	—	1,035
228	190	99	208	180	225
57,639	53,579	25,788	37,676	34,977	37,225
43,280	41,841	19,573	31,432	25,449	33,238
17,523	17,731	3,291	1,047	—	—
7,691	10,553	9,983	10,481	5,919	3,945
97,246	97,127	35,140	48,697	34,283	43,358
76,100	51,098	49,584	32,512	35,926	41,026
6,822	6,811	6,760	6,829	6,950	6,984
—	—	24	27	16	19
3,750	3,880	3,160	3,760	4,470	4,683
5,419	5,682	5,800	7,002	9,412	8,855
6,791	6,777	6,725	6,788	6,916	6,948
5,000	6,418	5,100	4,962	4,283	4,500

**CITY OF EAST MOLINE, ILLINOIS**

**Capital Asset Statistics by Function/Program - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

Function/Program	12/31/2014	12/31/2015	12/31/2016	12/31/2017
<b>Police</b>				
Stations	1	1	1	1
Neighborhood Stations	4	4	4	4
<b>Fire</b>				
Stations	3	3	3	3
Pumpers	3	3	3	3
Quints	1	1	1	1
Other Vehicles	5	5	5	5
<b>Public Works</b>				
Garbage Trucks	4	4	4	1
Streets (Miles)	87	87	87	87
Streets with Curb & Gutter	64	64	64	64
Street Lights	2,000	2,000	2,000	2,000
Traffic Signals	27	27	27	27
Alleys (Miles)	14	14	14	14
<b>Parks and Recreation</b>				
Parks	18	18	18	19
Park Acreage	238	238	238	239
Bicycle Paths (Miles)	3.8	3.8	3.8	3.8
Swimming Pools	1	1	1	1
Baseball/Softball Fields	15	15	15	15
Soccer/Football Fields	10	10	10	10
Disc Golf Course	1	1	1	1
Cricket Field	1	1	1	1
<b>Library</b>				
Buildings	1	1	1	1
Books in Collection	55,405	55,071	53,592	53,229
Other Formats in Collection	28,223	32,621	33,215	39,571
<b>Water</b>				
Treatment Capacity (1000 Gallons)	10,000	10,000	10,000	10,000
Water Mains (Miles)	110	110	110	110
Pump Stations	2	2	2	2
Storage Capacity (1000 Gallons)	4,000	4,000	4,000	4,000
<b>Waste Water</b>				
Sanitary Sewer (Miles)	87	87	87	87
Treatment Capacity (1000 Gallons)	11,100	11,100	11,100	11,100
Lift Stations	6	6	6	6

Data Source: Respective City Departments

12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
1	1	1	1	1	1
4	4	4	4	4	4
3	3	3	3	3	3
3	5	3	3	3	3
1	1	1	1	1	1
4	4	7	7	7	7
1	1	1	1	1	1
87	87	87	87	88	88
64	64	64	64	66	66
2,000	2,000	2,000	2,000	2,000	2,000
27	27	27	27	27	27
14	14	14	14	14	14
19	19	20	20	20	20
239	239	239	239	239	239
3.8	3.8	4.0	4.0	6.5	6.5
1	1	1	1	1	1
15	15	15	15	15	15
10	10	10	10	10	10
1	1	1	1	1	1
1	1	1	1	1	1
1	1	1	1	1	1
50,664	50,805	49,579	42,324	40,369	40,369
35,621	34,129	68,729	102,510	112,219	112,219
10,000	10,000	10,000	10,000	10,000	10,000
110	110	103	103	105	105
2	2	2	2	2	2
4,000	4,000	4,000	4,000	4,000	4,000
87	87	87	87	87	87
11,100	11,100	11,100	11,100	11,100	11,100
6	6	6	6	7	7

**CITY OF EAST MOLINE, ILLINOIS**

**United Township High School Operating Statistics - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

Fiscal Year	Expenses*	Enrollment	Cost Per Pupil	Percentage Change	Teaching Staff	Pupil/Teacher Ratio	Student Attendance Percentage
12/31/2014	\$ 18,813,486	1,746	\$ 10,775	1.12%	98	17.82	89.92%
12/31/2015	19,210,765	1,756	10,940	1.53%	99	17.74	88.36%
12/31/2016	19,549,428	1,709	11,439	4.56%	98	17.44	86.07%
12/31/2017	19,843,382	1,688	11,756	2.77%	97	17.40	91.90%
12/31/2018	21,144,636	1,700	12,438	5.81%	96	17.71	83.72%
12/31/2019	27,249,035	1,699	16,038	28.95%	100	16.99	92.40%
12/31/2020	22,988,631	1,760	13,062	(18.56%)	101	17.43	88.18%
12/31/2021	21,589,430	1,765	12,232	(6.35%)	100	17.65	92.96%
12/31/2022	24,012,816	1,737	13,824	13.02%	96	18.09	89.90%
12/31/2023	28,037,112	1,789	15,672	13.37%	105	17.04	89.00%

Data Source: United Township High School

\*Net of TRS On-Behalf payments

**CITY OF EAST MOLINE, ILLINOIS**

**East Moline Elementary School Operating Statistics - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

Fiscal Year	Expenses	Enrollment	Cost Per Pupil	Percentage Change	Teaching Staff	Pupil/Teacher Ratio	Student Attendance Percentage
12/31/2014	\$ 28,916,156	2,775	\$ 10,823	2.46%	185	15.00	96.70%
12/31/2015	30,976,834	2,784	11,076	2.34%	183	15.21	94.00%
12/31/2016	32,697,448	2,804	10,982	(0.85%)	179	15.66	95.00%
12/31/2017	39,704,664	2,754	10,604	(3.44%)	184	14.97	93.00%
12/31/2018	42,487,012	2,738	11,731	10.63%	181	15.13	94.20%
12/31/2019	35,192,470	2,731	11,442	(2.46%)	181	15.09	93.90%
12/31/2020	38,356,071	2,714	14,133	23.52%	192	14.14	93.90%
12/31/2021	44,867,217	2,596	17,283	22.29%	191	13.59	90.30%
12/31/2022	41,762,812	2,527	16,527	(4.37%)	207	12.21	92.20%
12/31/2023	47,764,967	2,573	16,592	0.39%	209	12.31	91.00%

Data Source: East Moline Elementary School District

**CITY OF EAST MOLINE, ILLINOIS**

**Silvis Elementary School Operating Statistics - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

Fiscal Year	Expenses	Enrollment	Cost Per Pupil	Percentage Change	Teaching Staff	Pupil/Teacher Ratio	Student Attendance Percentage
12/31/2014	7,027,488	645	\$ 7,942	0.81%	43	15.0	94.90%
12/31/2015	7,438,254	657	8,421	6.03%	41	16.0	94.00%
12/31/2016	5,487,815	642	8,547	1.50%	41	15.7	94.00%
12/31/2017	5,608,534	661	8,485	(0.73%)	40	16.5	94.00%
12/31/2018	6,528,113	639	9,012	6.21%	41	15.6	94.00%
12/31/2019	7,163,607	647	9,731	7.98%	41	15.8	94.00%
12/31/2020	7,851,881	639	12,288	26.28%	45	14.2	96.00%
12/31/2021	7,652,517	617	12,403	0.94%	45	13.7	96.00%
12/31/2022	7,645,480	653	11,966	(3.52%)	48	13.6	88.70%
12/31/2023	8,571,495	617	13,427	12.21%	49	17.1	91.00%

Data Source: Silvis Elementary School District

Note: Cost per pupil is based on operating expenditures per pupil.

**CITY OF EAST MOLINE, ILLINOIS**

**Building Permits and Construction Values - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

---

---

**See Following Page**

**CITY OF EAST MOLINE, ILLINOIS**

**Building Permits and Construction Values - Last Ten Fiscal Years  
December 31, 2023 (Unaudited)**

---

---

Fiscal Year	Building	Curb Cuts	Electrical	Mechanical	Plumbing	Signs
12/31/2014	385	26	108	173	186	10
12/31/2015	450	21	105	183	201	2
12/31/2016	540	32	124	205	197	4
12/31/2017	451	26	110	199	220	8
12/31/2018	423	17	123	191	186	10
12/31/2019	386	29	87	207	186	5
12/31/2020	495	32	101	181	175	9
12/31/2021	472	27	136	237	200	12
12/31/2022	341	24	129	201	183	—
12/31/2023	301	19	132	141	167	2

Data Source: Inspections Department, City of East Moline, Illinois

Demolition	Enterprise Zone	Total Permits	Total Value	Permit Revenue	Contractor Registrations
12	40	940	\$ 10,470,011	\$ 80,705	372
11	14	987	5,082,947	88,707	320
6	25	1,133	12,202,740	124,710	294
10	22	1,046	42,080,535	127,023	427
5	24	979	12,655,440	122,292	446
13	20	933	8,694,118	111,289	364
3	10	1,006	14,771,667	169,463	337
7	43	1,134	19,460,718	203,174	346
10	—	893	27,920,983	272,527	300
9	—	771	18,440,946	178,860	257